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ENTRE OF MILES		
U.S. Department of Commerce Howard Lutnick, Secretary		28 29
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Note to Reviewers

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- NIST welcomes feedback and input on any aspect of NIST IR 8536 2pd and additionally proposes a list of non-exhaustive questions and topics for consideration:
 - 1. How well does the Meta-Framework data model relate to existing supply chain management and security practices and your organization? Are there significant gaps between your current practices and the Meta-Framework that this paper should address?
 - 2. How do you expect this white paper to influence your future supply chain traceability practices and processes?
 - 3. How do you envision using this white paper? What changes would you like to see to increase/improve that use?
 - 4. What suggestions do you have on changing the format of the information provided?
 - 5. Is the guidance here sufficient to identify and address supply chain traceability? Are there changes or additional guidance that the authors should consider?
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121	Abstract
122 123 124 125	Manufacturing and critical infrastructure supply chains are vital to the security, resilience, and economic strength of the United States. However, increasing global complexity makes tracing product origins more difficult, exposing vulnerabilities to logistical disruptions, fraud, sabotage, and counterfeit materials.
126 127 128 129 130	This report introduces a meta-framework designed to enhance end-to-end supply chain traceability. The framework organizes, links, and queries traceability data across diverse manufacturing ecosystems, enabling stakeholders to verify product provenance, support fulfillment of external stakeholder obligations (e.g., legal, contractual, or operational requirements), and supply chain integrity.
131 132 133 134	The Meta-Framework builds on previous NIST research (IR 8419) and reflects input from industry, standards organizations, and academic collaborators. By improving supply chain transparency and risk mitigation, this framework supports national security, economic stability, and resilience in U.S. manufacturing operations.
135	Keywords
136	pedigree; provenance; supply chain traceability; traceability chain.
137	Acknowledgments
138 139 140 141	The authors would like to acknowledge the contributions from the community of interest (COI) and their suggestions and comments to improve the paper. They would additionally like to thank Robert Harder, MITRE, for his efforts in technically checking the Meta-Framework's data model and use cases.
142	Disclosure
143	This effort is funded by the U.S. National Institute of Standards and Technology (NIST).
144 145 146 147 148	This manuscript was edited with the assistance of NIST Enterprise subscription to Grammarly, which includes Generative AI tools, developed by Grammarly Inc. Grammarly was used to refine language, improve clarity, and enhance readability in accordance with the authors' instructions. All content, scientific claims, and conclusions have been reviewed and verified by the authors to ensure accuracy and originality.

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Executive Summary

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- This paper introduces a meta-framework designed to enhance traceability across diverse supply chains by enabling structured recording, linking, and retrieval of traceability data. Through trusted data repositories, stakeholders can access supply chain information needed to verify product provenance, demonstrate compliance with external stakeholder requirements and contractual obligations, and assess supply chain integrity. The framework establishes several key principles to ensure visibility, reliability, and integrity in supply chain traceability:
 - Common Data and Ontologies: Stakeholders are empowered to establish traceability consistency, ensuring that data remains structured, interoperable, and understandable across industries.
 - **Trusted Repositories and Ecosystems:** The Meta-Framework supports the use of secure, trusted data repositories within industry ecosystems to manage traceability records.
 - Traceability Record Model: Traceability is built from records created from supply chain
 events (e.g., manufacturing, shipping, receiving). These are linked using
 cryptographically verifiable connections to form traceability chains—sequentially linked
 records that allow stakeholders to validate product history and movement across the
 supply network.
- Offering a scalable solution for improving traceability across industry sectors, the Meta-Framework enables organizations to exchange required supply chain data securely. As global supply chains grow more complex, this approach strengthens supply chain integrity, supports fulfillment of external obligations (e.g., legal, contractual, operational), and fosters stakeholder trust.
- Crucially, the design allows organizations to share only the traceability data necessary for external validation, while retaining control over sensitive intellectual property and proprietary information. This principle of controlled disclosure balances transparency with confidentiality, helping stakeholders mitigate business risk while promoting accountability.
- Successful implementation depends on effective ecosystem governance, risk-informed identity management, and data integrity safeguards. Readers are advised to consult Appendices C and G for additional guidelines and security considerations.

1. Introduction

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- 293 The security, resilience, and assurance of national manufacturing and critical infrastructure 1
- supply chains are vital to maintaining economic strength and national security. As global supply
- 295 chains become increasingly complex and interdependent, ensuring the traceability of
- 296 components, materials, and products is essential for mitigating risks, preventing counterfeit
- 297 products, and supporting external stakeholder requirements, such as legal, contractual, and
- 298 industry-defined obligations.
- 299 The importance of traceability is also reflected in national guidelines, including Cybersecurity
- 300 Supply Chain Risk Management for Systems and Organizations, NIST Special Publication 800-
- 301 161r1 [1]. Pedigree and provenance data can help meet these external obligations while
- 302 supporting continuous supply chain risk monitoring and lifecycle assurance.
- From a research perspective, traceability is often viewed within the broader context of supply
- 304 chain transparency. In Supply Chain Transparency: A Bibliometric Review and Research Agenda
- 305 [2], the authors identify "Cluster 5: Supply Chain transparency for traceability" as closely related
- to this NIST IR's goals. However, these existing studies primarily focus on organizational
- 307 processes and do not sufficiently address cross-ecosystem traceability. The Meta-Framework
- 308 addresses this gap and enables traceability across diverse manufacturing environments,
- allowing authorized stakeholders to discover, retrieve, and interpret supply chain event data.
- 310 Despite the importance of traceability, many organizations struggle with fragmented data
- 311 storage, inconsistent data models, and a lack of interoperability between supply chain
- 312 participants. Traditional supply chain management practices often rely on data within siloed
- 313 systems, making it difficult for stakeholders to verify product authenticity, assess risk, or meet
- 314 external accountability requirements [3].
- 315 The Meta-Framework provides a structured approach to supply chain traceability, enabling
- interoperable and secure data exchange between organizations. It is designed to address a
- 317 wide range of traceability drivers, including:
 - External Stakeholder Accountability and Compliance: Organizations may need to demonstrate product origin and conformance to standards or obligations defined by external stakeholders, such as customers, industry groups, or contractual agreements.
 - Counterfeit Prevention and Stakeholder Assurance: Manufacturers, consumers, and partners may require assurance of product authenticity and that sourcing complies with agreed requirements.
 - Interoperability and Supply Chain Risk Management: Supply chain participants, including suppliers, integrators, and government bodies, may require visibility into upstream and downstream risk factors via trusted traceability mechanisms.

327 Many organizations already maintain internal traceability systems (e.g., digital thread solutions) 328 to manage lifecycle data and improve operations. The Meta-Framework is designed to work in

¹ U.S. critical infrastructure as defined by DHS CISA: <a href="https://www.cisa.gov/topics/critical-infrastructure-security-and-resilience/critical-infrastructure-security

- 329 concert with these systems, allowing organizations to publish only the traceability data
- necessary to support external validation while maintaining control over sensitive intellectual
- property and proprietary information. This approach integrates reporting and assurance
- capabilities into operational workflows rather than being implemented as separate systems.

1.1. Supply Chain Traceability Needs and Challenges

- 334 Modern manufacturing supply chains span a complex web of globally distributed stakeholders,
- processes, and systems. While traceability is increasingly vital for reducing risk and
- demonstrating compliance, many organizations lack the mechanisms to align their internal
- 337 traceability practices with external reporting needs.
- 338 A major barrier is the absence of a unifying mechanism for linking traceability records across
- disparate ecosystems. Supply chain participants typically maintain internal records, such as
- process logs, shipment details, quality assurance reports, or production batch data, in formats
- tailored to their operational needs. While these records support internal operations, they can
- create challenges when organizations are asked to share or verify data across boundaries. In
- 343 some cases, these records may include sensitive business or contextual information, which
- must be carefully managed to avoid exposing proprietary or privacy-relevant details. These
- 345 limitations reduce visibility, delay verification, and introduce risk in scenarios such as product
- recalls, supply chain traceability reviews, or multi-party coordination across organizational
- 347 boundaries.

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- 348 What is needed is an interoperable framework that enables traceability information to be
- securely shared, discovered, and validated across diverse systems. By providing a consistent
- 350 structure and linking mechanism, the Meta-Framework addresses this need without requiring
- 351 supply chain participants to compromise their internal data models, proprietary information, or
- 352 operational autonomy.
- 353 Figure 1 illustrates how a component's original manufacturer may be separated by multiple
- 354 supply chain tiers from the final product acquirer, making it difficult to validate product history
- 355 without a structured traceability framework. As supply chains become more distributed and
- complex, the need to securely link events across organizations and ecosystems grows more
- 357 urgent.

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- Supply chain stakeholders, such as product acquirers, customers, or oversight entities, may request traceability information to validate a product's origin, authenticity, or alignment with conformance expectations. These Stakeholder expectations may stem from their internal risk management practices, customer assurance requirements, or
- externally defined standards related to security, sustainability, or trade policies.
- Organizations that integrate components from multiple suppliers may need to collect 364 traceability data from earlier-stage participants to verify product lineage, assess risk, or 365 respond to incidents. This process can involve sensitive information, such as location 366 data, batch or shift records, or certifications tied to specific manufacturing conditions.
- Without consistent governance and privacy protections, such data collection can raise

concerns about overcollection, unintentional re-identification, or inconsistent treatment of proprietary or personal data.

• Later-stage participants in the supply chain may need to reference traceability data from prior events to assess exposure to recalls, defects, or vulnerabilities.

The Meta-Framework is designed to address these visibility and interoperability gaps by enabling traceability records to be securely linked across ecosystems, with appropriate controls for privacy and access. This creates a foundation for trusted data exchange while reducing the risks associated with fragmented traceability practices.

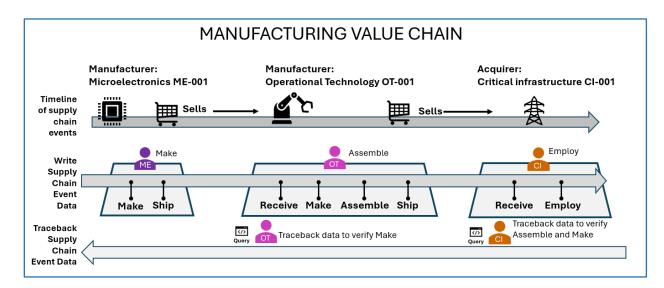


Figure 1. Challenges of Component or Assembly Verification Across Stakeholder Tiers

1.2. Approach

The Meta-Framework addresses the key traceability challenges outlined above by establishing a structured, interoperable model for recording, linking, and retrieving supply chain data across organizational and technical boundaries. It builds on foundational work, including NIST IR 8419 [3], NIST SP 800-161r1 [1], and the "Manufacturing Supply Chain Traceability with Blockchain-Related Technology: Reference Implementation" project [4], but generalizes those findings into a technology-agnostic and governance-neutral framework.

The Meta-Framework defines common principles and data structures that can be applied across a variety of ecosystems and storage technologies. This approach enables traceability records to be created consistently and exchanged securely, regardless of the underlying systems used by participants.

At its core, the Meta-Framework describes a methodology for capturing supply chain events as traceability records. These records combine fixed data elements, used to ensure consistency across all implementations, with variable data blocks that can be tailored to the needs of specific industries or event types. Once recorded in trusted data repositories governed by

- stakeholder-defined ecosystems, these records can be securely linked to one another to establish a verifiable traceability chain. This enables stakeholders to verify provenance and
- 394 pedigree without exposing proprietary systems or internal data.
- 395 The framework also includes support for essential trust mechanisms, including authentication,
- access control, and cryptographic validation, to ensure that traceability data remains accurate,
- 397 protected, and tamper-evident throughout its lifecycle. Later sections of this report, including
- 398 Sec. 3 and the Appendices, describe implementation considerations and technical details
- 399 supporting this approach.

400 **1.3. Goals**

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- 401 The primary objectives of the Meta-Framework are:
 - **Enhance Supply Chain Transparency:** Provide a structured approach for recording and linking traceability data to improve visibility across supply chain ecosystems.
 - **Ensure Data Interoperability:** Establish a common data model enabling integration across industry participants, ecosystems, and external stakeholders.
 - Strengthen Product Authenticity and Provenance Verification: Support mechanisms for stakeholders to verify the origin and lineage of components, materials, and finished products.
 - Support External Traceability Requirements: Enable organizations to meet traceability requirements driven by contracts, standards, or applicable regulations through a structured data-sharing model.
 - Improve Security, Data Integrity, and Privacy Considerations: Define best practices for authentication, access control, and cryptographic validation to ensure that traceability data remains accurate, tamper-evident, and appropriately scoped to minimize exposure of sensitive information.
 - **Facilitate Ecosystem Governance:** Allow industry stakeholders to define governance rules that align with obligations and external expectations while ensuring the ability to perform traceability.

1.4. Audience

- 420 This document is intended for stakeholders responsible for designing, operating, or
- 421 participating in supply chain traceability ecosystems. These may include industry consortia or
- 422 sector-based working groups that define common data requirements and provide oversight for
- 423 ecosystem governance, as well as technology providers and system integrators tasked with
- 424 building the infrastructure to support traceability records, trusted data repositories, and
- 425 participant interfaces.
- 426 The Meta-Framework is also intended to support large manufacturers and supply chain primes
- 427 that may act as ecosystem anchors, encouraging adoption across their supply networks. In

- 428 addition, small and medium-sized manufacturers (SMMs) and component suppliers, who may
- 429 not have the resources to develop standalone solutions, would benefit from interoperable
- 430 ecosystems built using the Meta-Framework.
- 431 This document provides architectural guidelines and conceptual building blocks to support
- organizations seeking to implement cross-organizational traceability in alignment with industry-
- 433 defined and contractual requirements. It may also be of interest to standards bodies and
- 434 researchers investigating scalable, secure traceability across complex manufacturing
- 435 environments.

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1.5. Considerations and Limitations

- 437 While the Meta-Framework is designed to enhance traceability across diverse supply chain
- 438 ecosystems, there are inherent risks and limitations that must be addressed during
- 439 implementation. These include:
 - Privacy Risks: These are particularly prevalent in trace-forward use cases where highassurance identifiers could be linked to individuals or sensitive operational data (see Appendix C.2–C.2).
 - **Interoperability Gaps:** Ecosystem-specific governance and data models may introduce semantic or structural misalignment between participants.
 - Identity and Access Management Challenges: Implementing consistent and secure authentication mechanisms across diverse ecosystems can be technically complex (see Appendix C.1).
 - **Trust and Data Integrity Dependencies:** Traceability relies on the integrity of individual contributors and the infrastructure of trusted data repositories (see Appendix G).
- These challenges do not diminish the framework's value but emphasize the need for robust ecosystem governance, the adoption of privacy-respecting architectures, and alignment with emerging standards and best practices.

2. Meta-Framework Overview

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The Meta-Framework enhances traceability across diverse manufacturing sectors by providing a structured approach to recording, linking, and retrieving traceability data required by industry and external stakeholders. This information supports the validation of product pedigree and provenance while allowing flexibility to meet varying operational and compliance requirements. Designed to be industry-agnostic, the Meta-Framework can be adopted across a wide range of manufacturing supply chains, regardless of sector-specific technologies, products, or participants. The core components of the Meta-Framework include:

- Data Model and Ontologies: The Meta-Framework includes a flexible data model to
 enable tailored implementations for industry and externally defined traceability needs.
 Stakeholders can establish data dictionaries and ontologies that ensure syntactic and
 semantic consistency for traceability data. By allowing stakeholders to align with
 standards organizations and external stakeholders as needed, the framework ensures
 that traceability data is interoperable, comprehensible, and actionable for stakeholders
 across the supply chain.
- Traceability Records: At the heart of the Meta-Framework are traceability records, which document essential supply chain event information about product pedigree and provenance at various stages or events within the supply chain. These records are stored in trusted data repositories, ensuring accessibility, integrity, and verifiability by authorized stakeholders.
- **Traceability Links:** The Meta-Framework uses traceability links to connect individual traceability records into a traceability chain. These verifiable links enable stakeholders to follow the lineage of a product or component over time and across trusted data repositories managed by organizations within ecosystems.
- Trusted Data Repositories and Ecosystems: The Meta-Framework advocates for using trusted data repositories within managed ecosystems to store and manage traceability records securely. These repositories are crucial to maintaining the integrity and trustworthiness of traceability data throughout its lifecycle.

2.1. Traceability Records and Core Components

- The Meta-Framework organizes traceability data into a modular and extensible model that supports diverse supply chain implementations. It defines core components that guide how traceability records are created, securely stored, and linked to one another within trusted repositories. This model enables cross-organization data exchange while preserving data
- authenticity, integrity, and compliance across heterogeneous ecosystems.
- To support verifiable traceability, the Meta-Framework assumes that each traceability record
- 488 corresponds to a uniquely identifiable item or product. Ecosystems must ensure that a
- persistent identifier, whether for a physical component, digital object, or virtual asset, is
- assigned and can be reliably associated with the tracked item throughout its lifecycle. This

identifier forms the basis of the cyber-physical link and is critical for ensuring continuity and validation across traceability chains.

The model comprises fixed data elements that provide a consistent structure for all traceability records and variable data blocks that accommodate industry- or event-specific attributes. Traceability links connect these records to form a verifiable sequence of supply chain events or "traceability chain" that enables validation of product pedigree across participating ecosystems. A detailed breakdown of this data model is provided in Sec. 3, with implementation examples in Appendix F.

Figure 2 illustrates the general construct of a traceability record as it might be stored in a trusted data repository. The Meta-Framework allows traceability records to be encapsulated within a broader transaction or container record, which may include repository-specific metadata such as authentication data or contractual compliance fields. The "Trusted Data Store" shown in Fig. 2 is implementation-agnostic, allowing organizations to adopt storage technologies that best suit their operational needs while preserving secure access to traceability records.

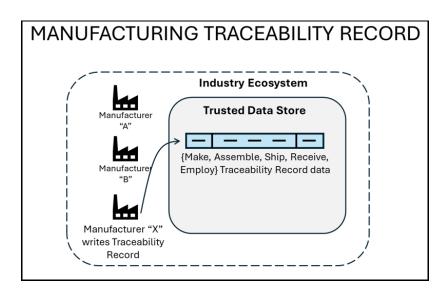


Figure 2. General Construct of Traceability Records

Figure 3 shows how traceability links connect individual traceability records to form traceability chains. These links enable stakeholders to trace the movement and transformation of components across different organizations, ecosystems, and industries. The diagram expands on the link between two records and highlights how the Traceability Link references the predecessor Traceability Record via an Ecosystem Interface.

The Meta-Framework provides common definitions for data structures, linking mechanisms, and validation approaches to ensure seamless interoperability. By incorporating consistently formed traceability links, organizations can create continuous and verifiable chains of custody across complex supply networks. These links reference predecessor records to maintain product lineage and support traceability across organizational boundaries. Combined with

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tamper-evident data integrity practices, the framework ensures traceability records can be trusted even when retrieved from different ecosystems.

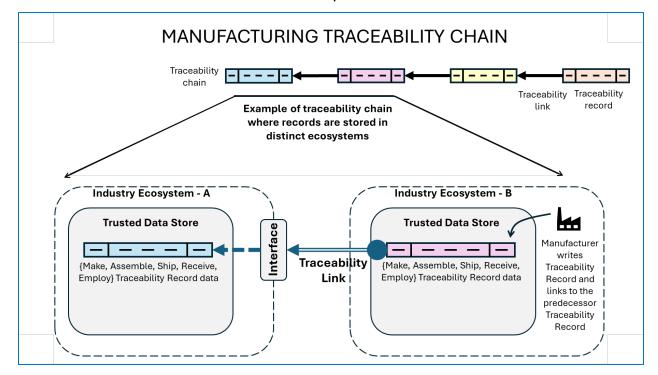


Figure 3. General Construct of Traceability Chain

2.2. Trusted Data Repositories and Ecosystems

Trusted data repositories form the foundation of the Meta-Framework by ensuring that traceability records are securely stored, accessible to authorized stakeholders, and managed according to governance policies. These repositories operate under ecosystem governance frameworks that define access control, data retention policies, and authentication mechanisms.

2.2.1. Controlled Access and Data Retention

- Trusted data repositories must implement technical and procedural safeguards to ensure traceability records remain protected, verifiable, and accessible throughout their lifecycle. Key capabilities include:
 - Authentication mechanisms that verify the identity of stakeholders either accessing or submitting traceability records.
 - Access control mechanisms that define and enforce who can read, write, or manage traceability records, protecting supply chain data from unauthorized use.
 - Data retention policies that specify how long traceability records must be stored to meet operational, contractual, and compliance obligations.

535 Together, these practices help maintain traceability records' integrity, availability, and long-536 term reliability. Appendix C provides further details on controlled access mechanisms. 537 2.2.2. Ensuring Data Integrity 538 Maintaining the authenticity and integrity of traceability records is critical for enabling 539 trustworthy verification across supply chains. The Meta-Framework supports cryptographic 540 validation techniques such as hash-based integrity checks, ensuring traceability records remain 541 unaltered after creation. These mechanisms help protect against tampering and unauthorized 542 modification while supporting secure interoperability across ecosystems. Appendix C and 543 Appendix G provide additional technical and privacy-related guidelines. 544 2.2.3. Ecosystem Governance and Role in the Meta-Framework 545 Ecosystem governance defines the policies and rules that regulate how traceability records are 546 created, stored, and accessed. Governance frameworks also define membership criteria, 547 compliance obligations, and participant responsibilities, ensuring that traceability principles are 548 consistently applied across the ecosystem. Trusted data repositories serve as the foundation of the framework; however, their security, 549 550 data retention, and governance practices must be carefully managed to mitigate risks such as 551 unauthorized access, inconsistent record retention, and breakdowns in traceability continuity. 552 Appendix G provides additional guidelines on Ecosystem governance considerations. 553 2.3. Traceability Chain Across Supply Chain Ecosystems 554 The Meta-Framework enables the construction of verifiable traceability chains that span 555 multiple ecosystems, allowing stakeholders to follow the history of components and materials 556 as they move through global supply networks. These chains are formed by linking traceability 557 records through cryptographically verifiable references, providing continuity of product lineage 558 even across organizational and technological boundaries. 559 By supporting consistent linking and retrieval mechanisms, the traceability chain enhances 560 visibility into supply chain activity and enables stakeholders to validate critical supply chain 561 events. This supports many use cases, including compliance auditing, counterfeit detection, and 562 risk management, while strengthening supply chain security and transparency. 563 2.4. Example Traceability Chain Across Ecosystem Boundaries 564 Figure 4 illustrates a simplified but notional multi-tier supply chain scenario involving three 565 stakeholders: a microelectronics manufacturer (ME-001), an operational technology supplier 566 (OT-001), and a critical infrastructure acquirer (CI-001). The diagram highlights the progression 567 of supply chain traceability events, including make, ship, receive, assemble, and employ, and

the traceability records written at each stage by member organizations of different ecosystems.

Traceability records are captured in trusted data repositories governed by each ecosystem. As the product moves through the supply chain, each event appends to the traceability chain by referencing its predecessor using traceability links. These links allow stakeholders to "trace back" through recorded events across ecosystems to validate component lineage, verify product authenticity, and support traceability requirements defined by industry standards, contractual obligations, or applicable regulations.

This example visually demonstrates the Meta-Framework's core principles for record creation, ecosystem-governed data management, and verifiable end-to-end traceability across organizational boundaries. Ecosystem-governed data management furthers the core principles in the illustration by highlighting the use of a variety of technologies in implementation, as is the purview of each Ecosystem.

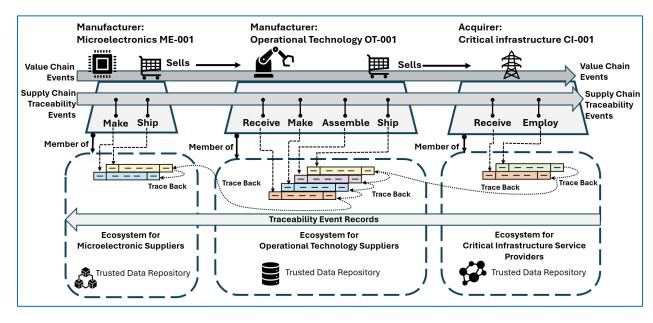


Figure 4. Value and Supply Chain Traceability Events Across Ecosystems

3. Meta-Framework Data Model

3.1. Traceability Records Overview

- This section introduces the data model used to represent traceability records within the Meta-
- Framework. Each record captures a discrete supply chain event, such as manufacturing,
- shipping, receiving, assembling, or deploying, and includes structured fields to support
- consistent data representation, verifiable linkages, and interoperability across ecosystems.
- 588 These records form the basis of traceability chains and are designed to meet traceability
- requirements from industry, standards, contracts, or applicable policies.

3.2. Traceability Record Structure

Each traceability record consists of:

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Table 1: Traceability Record Description

Record Element	Description
Record Identifier	A unique identifier for the traceability record, ensuring that each event entry is uniquely identifiable within an ecosystem.
Event Occurrence Timestamp	The date and time the event occurred in the supply chain process.
Event Recorded Timestamp	The date and time the traceability record was officially recorded in a trusted data repository.
Record Type Identifier	A code indicating the subclass of traceability event (e.g., make, assemble, ship, receive, employ) for this record.
Organization Identifier	A unique identifier representing the organization responsible for generating a traceability event. This typically refers to a publicly identifiable business entity such as a manufacturer, supplier, or logistics provider. Organization identifiers are not intended to include personally identifiable information and should reflect entities participating in the supply chain ecosystem.
Organization Subunit Identifier	An identifier representing a specific operational unit, department, facility, or division within an organization where the traceability event occurred. Subunit identifiers provide traceability granularity and should be derived from internal organizational structures without referencing individual employees or private data.
Tracked Entity Identifier	A unique identifier is assigned to the instance(s) produced by or affected by the event. This identifier enables traceability and verification of an asset's role within the supply chain. Depending on the event type, this may represent a physical product, a digital identifier, a shipment reference, or an installed system.
Traceability Links	A set of zero or more traceability link objects providing references to precursor traceability records related to the event. These links establish lineage and historical tracking between supply chain events.

Record Element	Description
Tracked Entity Data Type Identifier	A standardized value defined by industry consortia, standards organizations, or external compliance authorities that categorizes the expected schema for the tracked entity data and supplemental data. This identifier ensures that traceability records follow structured definitions, aligning with sector-specific compliance, manufacturing standards, and operational requirements.
Tracked Entity Data	A variable-length data structure containing key-value pairs that provide detailed event-specific data. The requirements for this field are defined in the ecosystem data dictionary entry based on the Event Type Identifier. This block captures the minimum required data for verifying product provenance, operational status, or compliance.
Supplemental Data	A set of zero or more supplemental link objects that provide references to other data sources related to the event. These references may include certifications, test reports, quality inspection results, operational logs, audit summaries, compliance attestations, or digital representations for engineering models or configuration baselines. Unlike traceability links, these references may not be persistent or universally accessible, as they may reside in stakeholder systems with gated access.

These elements ensure consistency across ecosystems while allowing flexibility for industry-specific extensions. Technical details regarding serialization formats and cryptographic validation are further discussed in <u>Appendix F</u> and <u>Appendix G</u>.

3.3. Traceability Record Subclasses

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The Meta-Framework defines five initial event types, each captured as a subclass of the generic traceability record:

Table 2: Record Subclass Descriptions

Subclass	Description
Make Record	Captures the creation of a product or component with supplemental linking to raw material or prior assembly data when applicable.
Assemble Record	Represents the combination of multiple components into a new product, linking to preceding make, assemble, or receive events as applicable.
Ship Record	Documents the transfer of materials or products between supply chain entities, linking to the originating make or assemble event.
Receive Record	Captures the receipt of a shipment from another entity and links to the corresponding ship event.
Employ Record	Records the deployment or activation of a product within an operational environment, typically linking to a receive or assemble event.

These initial subclasses ensure that traceability records capture key supply chain milestones while preserving flexibility for industry-specific implementation. The full class structure and implementation details are provided in Appendix F.

Note: Shipment and receipt events may involve individuals (e.g., drivers, warehouse staff), but the Meta-Framework does not require or encourage the inclusion of personally identifiable information (PII) in traceability records. Ecosystems should avoid capturing direct personal identifiers (e.g., names, license numbers) unless clearly justified by operational or legal needs. Where traceability of roles is necessary, pseudonymous identifiers or event metadata may be used to maintain accountability while protecting privacy. For additional guidance, see Appendix C.

Figure 5 depicts the traceability record subclasses in the context of their traceability link relationships. These subclasses represent distinct supply chain events in the progression along manufacturing supply chain activity timelines.

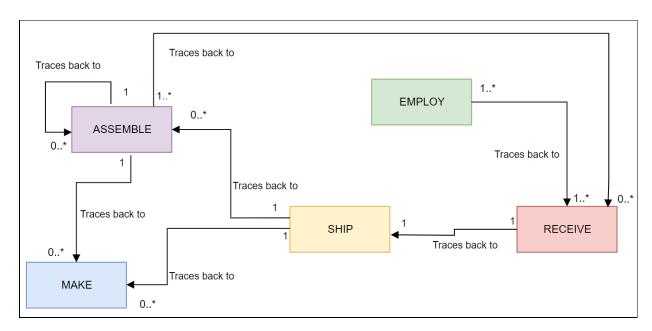


Figure 5. Overview Class Model

3.4. Traceability Links and Supplemental Data References

Traceability links form the foundation of the Meta-Framework's interoperability model, connecting individual records to maintain an unbroken traceability chain. These links ensure that stakeholders can track a product's lineage as it moves through the supply chain. A ship record links to the make or assemble record that created the product. A receive record links to the corresponding ship record, maintaining visibility into material transfers. When an assemble record is created, it may reference one or more receive records to document the sources of its components. Employ records, used for deployment or activation, typically reference the last known assemble or receive record to maintain visibility into final product usage.

Supplemental data references provide additional, non-mandatory details that stakeholders may request for compliance or risk assessment purposes. Unlike traceability links, which are integral to product lineage, supplemental data references are external records that provide further

The trust mechanisms within the Meta-Framework connect traceability records into a

traceability chain, allowing stakeholders to validate and trace components back through the

supply chain. As shown in Fig. 6, each record is linked to its predecessor, forming an immutable

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record of product lineage.

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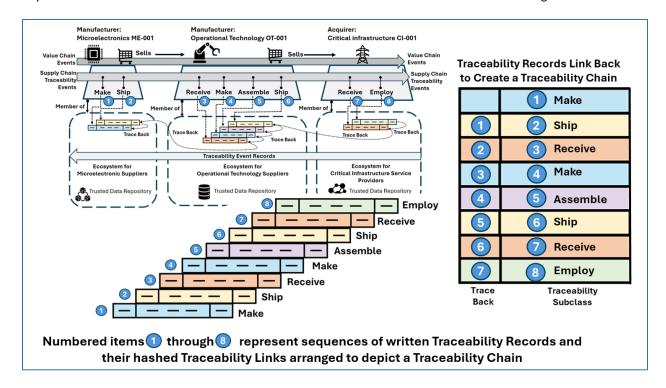


Figure 6: Traceability Chain through Ecosystems

Traceability links serve as the foundational structure for maintaining trust within supply chains by:

- Associating a traceability record with its predecessors using a linking mechanism that references earlier events.
- Storing cryptographic hash values of linked records to ensure data integrity and detect unauthorized modifications.
- Allowing query-based retrieval of previous records, ensuring efficient access across distributed repositories.

These mechanisms ensure that stakeholders can validate the authenticity of supply chain events while maintaining an unbroken record of product lineage.

3.5.3. End-to-End Trust and Component Validation

The Meta-Framework enables end-to-end trust, allowing stakeholders to verify the integrity and authenticity of products using traceability data. Figure 7 illustrates how a manufacturer or acquirer can use traceability records and traceability links to verify the authenticity of individual components.

END TO END TRUST IN TRACEABILITY CHAIN

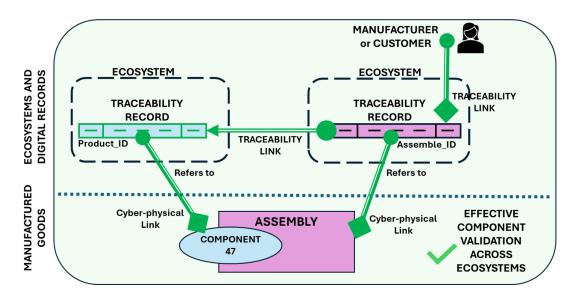


Figure 7: End-to-End Trust Enables Component Validation

By leveraging traceability records and cyber-physical links, organizations can:

- Validate a component's provenance using traceability records and associated hashes.
- Ensure correct cyber-physical linkages between traceability records and real-world items.
- Maintain confidence in the security and reliability of supply chain transactions.

The cryptographic validation and linking mechanisms within the Meta-Framework provide the necessary assurances to mitigate traceability risks while supporting industry compliance and security requirements. Additional cryptographic considerations for data integrity validation are provided in Appendix G.

3.5.4. Notional Traceback Scenario

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The notional traceback scenario in Fig. 7 starts with a manufacturer or end customer possessing a traceability link. That traceability link is used to retrieve the corresponding assemble record. The assemble record, in turn, has a cyber-physical link (Assemble_ID) to refer to the physical assembly. The assemble record also has a Traceability Link to the predecessor make record corresponding to Component 47, which has a cyber-physical link, this time to Component 47. Thus, all the relevant traceability records can be retrieved by following the traceability links, including the applicable cyber-physical links. The traceability records include hashes for the predecessor traceability records, so the data integrity is assured for the whole traceability chain. The cyber-physical links (e.g., Assemble ID, Product ID) are unique, so the customer, for

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- example, can trace back along the traceability chain and be assured of correct cyber-physical links to the corresponding manufactured products.
 - 3.5.5. Controlled Access and Authentication
- Access to traceability records must be managed to ensure that only authorized stakeholders can retrieve supply chain data. The Meta-Framework supports:
 - Access Control Policies to restrict data retrieval based on requirements from industry, standards, contracts, or applicable policies.
 - Authentication Mechanisms to verify users accessing traceability records.
 - **Traceability Link-Based Querying** to allow users to retrieve data without requiring direct authentication to upstream ecosystems.
- Further details on cryptographic validation, access control, and implementation considerations are provided in <u>Appendix C</u>.

4. Meta-Framework Use Cases

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The Meta-Framework use cases illustrate how the traceability goals in <u>Sec. 1.3</u> are achievable.

The use cases are:

- Recording Supply Chain Event Data: This involves capturing and storing traceability
 records, which include supply chain event data, traceability links, and supplemental links
 as applicable. These records document key events within the supply chain, ensuring that
 essential information about components, assemblies, or other manufactured products is
 securely recorded. A recorded traceability event establishes a traceability link.
- Tracing and Retrieving Traceability Records: The Meta-Framework enables stakeholders to trace back through the traceability records to construct a comprehensive traceability picture. This process allows for retrieving relevant supply chain event data and providing supporting information to verify the pedigree and provenance of components, assemblies, or other manufactured products.

In this section, sequence diagrams capture the Meta-Framework use cases as interactions between stakeholders and interfaces, illustrating the recording and retrieval of traceability records.

- A traceability chain is formed by linking traceability records across supply chain ecosystems, establishing an unbroken sequence of events. This ensures stakeholders can validate a
- 712 product's lineage from its initial creation (make) to its final deployment (employ). Section 3.5
- and Appendix G provide more details on traceability chain construction and validation.
- 714 Figure 8 maps thumbnails of the sequence diagrams to value and supply chain points. The
- sequences are examples of how recording and retrieving traceability records may align with the
- 716 progression of business interactions, moving products between providers and acquirers. In
- 717 representing the traceability records sequentially, in the context of the overall supply chain, the
- 718 diagrams anchor discrete instances of events to a linked status.

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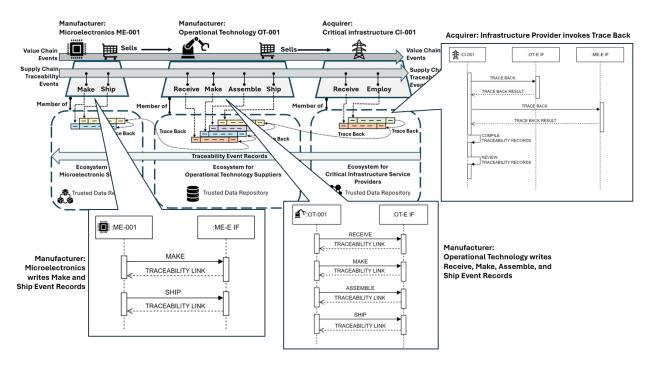


Figure 8. Sequence Diagrams in the Context of Supply Chain Events

Figure 9 provides examples that aid in the interpretation of the sequence diagrams that follow. Those examples include the actions written for an ecosystem from traceability events (e.g., make, assemble, ship, receive, employ) as examples for demonstrating traceability links, tracebacks, and traceback results. Ecosystem interfaces facilitate controlled access to trusted data repositories, ensuring that stakeholders can write and retrieve traceability records securely. The role of these interfaces in managing ecosystem interactions is described in detail in Sec. 2.4.

Three example ecosystem interfaces are also depicted for a microelectronics ecosystem, an operational technology ecosystem, and a critical infrastructure ecosystem. The actors are as follows:

- Microelectronics Manufacturer, designated as ME-001. This actor is a manufacturing concern and a stakeholder in the advantages of supply chain traceability.
- Micro-electronics Ecosystem, designated as ME-E. This actor is responsible for providing an accessible interface to both members and non-members of its ecosystem.
- Operational Technology Manufacturer, designated as OT-001. This actor is a manufacturer specializing in the fabrication and assembly of operational technology.
- Operational Technology Ecosystem, designated as OT-E. This actor, like ME-E, is responsible for providing accessible interfaces to members and non-members of its ecosystem.

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- Critical Infrastructure Acquirer, designated as CI-001. This actor is a provider and operator of a critical infrastructure service.
 - Critical Infrastructure Ecosystem, designated as CI-E. As with ME-E and OT-E, this actor is responsible for providing accessible interfaces to members and nonmembers of its ecosystem.

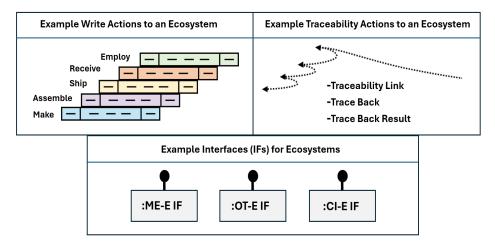


Figure 9. Ecosystem Example Actions and Interfaces

As depicted in the sequence diagrams that follow, an ecosystem's interface minimally addresses:

- Write requests for traceability event records from manufacturing and receiving actors and assign responsibility for these records reaching the trusted data repository and returning a traceability link.
- Traceback requests from acquiring actors and return of traceback results.

Each of the next sections provides a unified modeling language (UML) sequence diagram depicting each example actor's interactions with an interface to read or write data in the interoperable ecosystems. The final two sequence diagrams depict the traceback invoked by the acquirer requesting the records that constitute linked traceability. The diagrams are as follows:

- Sequence Diagram 1: Manufacturer of Microelectronics Make Traceability Event
- Sequence Diagram 2: Operational Technology with Receive, Make, Assemble, and Ship **Events**
- Sequence Diagram 3: Critical Infrastructure Acquirer with Receive and Employ
- Sequence Diagram 4: Operational Technology with Traceback to ME
- Sequence Diagram 5: Critical Infrastructure Acquirer with Traceback to ME and OT

For this set of sequence diagrams, ecosystem interfaces provide indirect access to the trusted 762 data repository; therefore, the trusted data repository is not explicitly depicted in the diagrams. Depiction, in this way, abstracts out ecosystem-specific choices for the trusted data repository.

- 765 Additionally, the Critical Infrastructure Acquirer's position and the Operational Technology
- Receiver's position are chosen as examples of executing a traceback request.

767 4.1. Creating and Recording Traceability Data

- 768 The following sequence diagrams represent recording supply chain event data via traceability
- 769 records. Appendix F provides further details on the traceability record schema and event
- 770 attributes.

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4.1.1. Sequence Diagram 1: Manufacturer of Microelectronics Make Traceability Events

- 772 Figure 10 illustrates a sequence of traceability events for ME-001. ME-001 is a member of ME-E,
- the ecosystem for microelectronics. In this sequence, a make event record contains the
- information that characterizes this make as a unique event. This includes multiple key-value
- pairs in accordance with the ecosystem's data dictionary and optional supplemental links. At
- the establishment of the make event in the trusted data repository, the traceability link data is
- returned to ME-001, depicted by the dashed arrow indicating a return flow.
- 778 Likewise, a ship event is written, and its structure and data comply with the ecosystem data
- dictionary to describe the event, including other contents of the shipment beyond the product
- 780 written in the make event depicted. In both cases, the traceability links capture the relationship
- between the make and ship events. This pattern is present for all writes of traceability event
- records, allowing trusted data repositories to support the traceability chain for the product.
- 783 At the completion of this sequence, ME-001 submitted a traceability event for producing a
- 784 product and a traceability event for shipping the product, and the corresponding traceability
- 785 links from the ecosystem interface (ME-E IF) were obtained. In the next sequence diagram, the
- 786 receive event corresponding to the ship event concluding here begins the next series of writes.

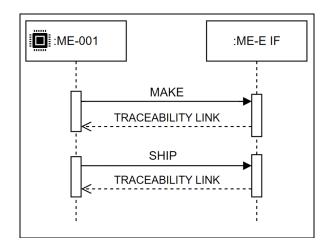


Figure 10. Manufacturer: Microelectronics ME-001 Writes Make and Ship Event Records

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4.1.2. Sequence Diagram 2: Operational Tech with Receive, Make, Assemble, and Ship

- 789 Figure 11 illustrates a manufacturing sequence in which an entity integrates a received product
- 790 from another ecosystem with a locally produced component to create an assembled product.
- 791 The resulting assembly is then prepared for shipment.
- 792 This scenario is representative of a manufacturer producing an assembly that consists of:
- A received product that was shipped from another ecosystem (e.g., a microchip).
 - A product manufactured internally by the current ecosystem (e.g., firmware or another physical component).
- 796 The sequence of events is as follows:
 - Receive Event: This event establishes a link between the received product and its origin (ME-001's ship event). The traceability link references the ship event from Sequence Diagram 1 (Figure 10), allowing stakeholders to track the received product's provenance. This receive event ensures that its origins remain verifiable when the product is later used in an assembly.
 - Make Event: This event records the manufacture of a second product (e.g., firmware) by OT-001. Since this product is created within this ecosystem, it does not have a prior traceability link (as make events are originating events). However, it generates a traceability link so that it can be referenced in future supply chain activities.
 - Assemble Event: This event documents the integration of both the received product
 and the internally manufactured product into a final assembly. The assemble record
 includes traceability links to the receive and make events, ensuring a verifiable
 relationship between the sourced and manufactured components. Since the received
 product already maintains a backward reference to its shipment event, this creates a
 complete traceability chain for the assembly, linking it to its components and their
 respective sources.
 - **Ship Event:** This event records the shipment of the completed assembly. The ship record includes traceability links to the assemble event (to show what was built and is being shipped) and the original receive and make events, indirectly linking back to the received product's ship event.

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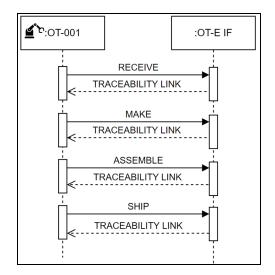


Figure 11. Manufacturer: Operational Technology Writes Receive, Make, Assemble, and Ship Event Records

This concludes Sequence Diagram 2 (Figure 11), with a ship event that will pair with the first traceability link of Sequence Diagram 3 (Figure 12), which is a receive.

4.1.3. Sequence Diagram 3: Critical Infrastructure Acquirer with Receive and Employ

In Fig. 12, Sequence Diagram 3 picks up from Diagram 2 by writing a receive to the ecosystem that CI-001 is a member of. As an acquiring entity, the critical infrastructure provider writes the receive and, upon deciding to employ the product in their environment, writes an employ. As in previous diagrams, each write is followed by a corresponding traceability link returned from their supporting ecosystem. Tapping into the traceability events to support the decision to install the received product is the subject of Sequence Diagram 5 (Figure 14).

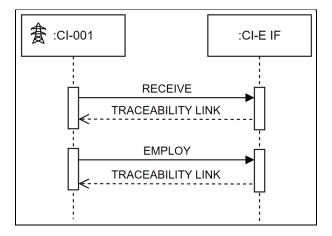


Figure 12. Acquirer: Critical Infrastructure CI-001 Writes Receive and Employ Event Records

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4.2. Querying and Retrieving Traceability Records

For cryptographic validation and retrieval integrity mechanisms, refer to Appendix G. During retrieval, a pattern for using the traceability links depicted in the Record Traceability Use Case comes into the sequence. The traceability links are used in the following way to retrieve the corresponding traceability records. These details are omitted from the sequence diagrams:

- To retrieve the traceability record, an Internationalized Resource Identifier (IRI) such as a Uniform Resource Locator (URL) is used to access the interface.
- The traceability link parameters are also stored in the traceability record and passed to the interface. The parameters uniquely identify the traceability record in the destination ecosystem's trusted data repository.
- The implemented interface locates and returns the requested traceability record.
- The retrieved traceability record can then be hashed. That hash is compared to the stored hash in the traceability record to ensure data integrity from the time of original linking to the present time.
- The retrieved traceability record can be used to further retrieve the next traceability record(s). A Traceability Record Set is a group of traceability records related through traceability links.

Two sequence diagrams illustrate, first, a simple retrieval involving one ecosystem and, second, a complicated retrieval involving two ecosystems. The number of ecosystems whose interfaces receive retrieval requests depends on the traceability links referenced and the traceability picture that following the links illuminates. In Sequence Diagram 4, the Operational Technology manufacturer, having received a shipment, inspected the contents and initiated a traceback. In Sequence Diagram 5 (Figure 14), the critical infrastructure acquirer initiates the traceback at the example time of the decision to employ a received assembly. The traceback results are used in both cases to support decision-making about part or assembly integrity.

4.2.1. Sequence Diagram 4: Operational Technology with Traceback to ME

- The retrieval process follows a structured approach using traceability links to query trusted data repositories. Each retrieved record undergoes integrity verification using cryptographic hashing.

 Appendix G provides a detailed breakdown of query parameters, record verification methods,
- and secure retrieval mechanisms.
- 858 Sequence Diagram 4 (Figure 13) illustrates a traceback sequence supporting the acquirer's
- 859 decision to accept a received microelectronics product for future use in an assembly or
- otherwise. The acquiring operational technology manufacturer may be in the position of the
- 861 earlier described activities: the need to validate purchased products' IDs, components, and
- assemblies, including software when needed, or validate that purchased products are ethically
- sourced.
- In this example, the operational technology manufacturer has received a shipment from a
- 865 microelectronics supplier. Recall that in Sequence Diagram 2 (Figure 11), the sequence begins

with a receive event and a corresponding traceability link. As a matter of business practice, OT-001 may desire to validate the product's source as a condition of accepting the shipment. OT-001 initiates a traceback via the microelectronics ecosystem interface and reviews the traceback result.

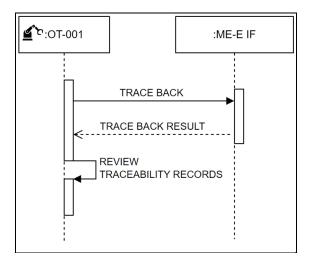


Figure 13. Acquirer: Operational Technology Manufacturer Invokes Traceback

This UML sequence diagram depicts a traceback request from an operational technology manufacturer to its microelectronics supplier via a single ecosystem interface, namely ME-E IF. The traceback results are shown as return transmissions. Additionally, these returned results are directed to a review traceability records function.

4.2.2. Sequence Diagram 5: Critical Infrastructure Acquirer with Traceback to ME and OT

Sequence Diagram 5 (Figure 14) illustrates a traceback sequence supporting the acquirer's decision to put a received product into service. The acquiring critical infrastructure provider may be in the position of either of the two earlier described activities: the need to validate purchased products' IDs, components, and assemblies, including software, or the need to validate that purchased products are ethically sourced.

Actors in this sequence include two interfaces in recognition that for CI-001 to have a complete set of traceability events, traceback requests must be made to their suppliers. The ecosystem interfaces, OT-E IF and ME-E IF, will provide a traceback result. The parameters included in the traceback request enable queries of the indirectly accessed trusted data store via each ecosystem interface. The returned traceback results may be compiled in a linked user presentation to support validation efforts and decision-making about supply chain characteristics. Once compiled, the traceback results may be reviewed in a presentation style.

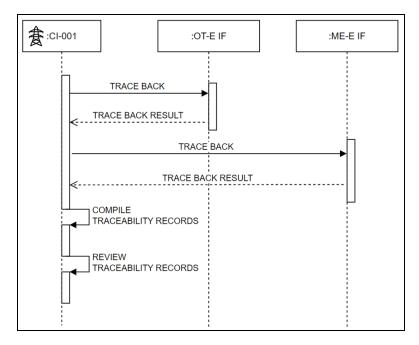


Figure 14. Acquirer: Critical Infrastructure CI-001 Invokes Traceback

This sequence diagram illustrates performing successive traceback requests, compiling retrieved traceability records, and reviewing them for validation. Additionally, it allows for the possibility that ecosystems, whether through dedicated interfaces or external service offerings, may play a role in presenting traceability validation data to stakeholders.

4.2.3. Sequence Diagram Summary

In summary, representative successions of traceability events (make, assemble, ship, receive, employ) are illustrated in Diagrams 1-3. Diagrams 4-5 depict reverse-constructing traceability events through traceability link requests, enabling validation activities.

The roles of multiple traceability ecosystems as trusted data repositories are highlighted through their externally accessible interfaces, demonstrating how traceability information is retrieved across ecosystems. While these five sequence diagrams illustrate fundamental interactions, a real-world supply chain would be significantly more complex. However, the traceability patterns captured here can scale efficiently across diverse supply chain scenarios.

Beyond validation, traceability records retrieved through these processes serve multiple supply chain use cases, including:

- Informing a Bill of Materials (BOM): Organizations can extract traceability records to construct or verify a comprehensive BOM, ensuring that sourced components align with traceability requirements from industry, standards, contracts, or applicable policies.
- Assisting in Fault Analysis and Root Cause Investigations: When a component failure or supply chain disruption occurs, traceability records provide historical insight into manufacturing, shipping, and assembly events. While insufficient for root cause analysis, this data significantly improves investigative accuracy.

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- External Accountability and Compliance: Supply chain stakeholders may use traceability records to demonstrate supplier integrity and fulfillment of obligations related to product origin, material sourcing, or conformance with contract terms, industry standards, or applicable policies.
 - Counterfeit Detection and Risk Mitigation: By following traceability links to their sources, organizations can identify discrepancies in supplier-provided data, reducing the risk of counterfeit or non-compliant materials entering critical supply chains.

These examples are not exhaustive, as traceability-enabled validation supports a wide range of operational, security, and assurance activities across the supply chain. The Meta-Framework is designed to benefit end users seeking product transparency, industry stakeholders focused on supply chain management, and ecosystems working to maintain integrity and accountability.

5. Conclusion

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- 923 Tracking products and components across the supply chain is essential for ensuring product
- 924 integrity, building stakeholder trust, and supporting accountability throughout manufacturing
- 925 ecosystems. However, collecting and verifying this data remains a significant challenge,
- 926 especially in complex, multi-tiered supply chains with fragmented systems and inconsistent
- 927 data practices.
- The Meta-Framework improves traceability by defining a structured, interoperable model for
- 929 recording, linking, and retrieving supply chain event data. It enables stakeholders to:
- Sequence traceability records and relevant supply chain event data;
 - Interpret retrieved information in its appropriate ecosystem-defined context; and
- Rely on the integrity and authenticity of the data to validate product pedigree and provenance.
- 934 Traceability chains are formed by linking records created from supply chain events (e.g.,
- 935 manufacturing, shipping, receiving) using cryptographically verifiable connections. These links
- 936 allow stakeholders to construct a coherent sequence of events that reflect product movement
- and transformation across the supply network.
- 938 Trust is supported by cryptographic validation mechanisms that allow participants to confirm
- 939 the authenticity and integrity of traceability records. Hash-based traceability links ensure that
- 940 each record is tamper-evident and verifiably connected to the previous one, enabling
- 941 consistent validation over time.
- The Meta-Framework supports verifiability through controlled disclosure to promote
- 943 transparency without compromising sensitive information. Organizations can publish only the
- 944 traceability data necessary for external validation while maintaining control over sensitive
- 945 intellectual property, personally identifiable information (PII), and other sensitive or proprietary
- 946 information.
- 947 Understanding is enhanced using ecosystem-specific data dictionaries and schema definitions,
- 948 which constrain how data is structured and interpreted. By aligning with externally defined
- traceability requirements, such as those from industry groups or contractual agreements, the
- 950 Meta-Framework ensures consistency and interoperability across diverse environments.
- 951 While this framework establishes a strong foundation for cross-ecosystem traceability, several
- areas require further development. Ongoing research will focus on expanding interoperability
- 953 models, refining integrity validation methods, supporting privacy-enhanced mechanisms, and
- 954 introducing new subclasses of traceability records and event types to reflect emerging
- 955 operational needs. For additional discussion on future directions, see Appendix D.

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 984 https://www.nccoe.nist.gov/supply-chain-assurance. [Accessed 31 March 2025].

985	Appendix A. List of Symbols, Abbreviations, and Acronyms		
986 987	API Application Program Interface		
988 989	CI Critical Infrastructure		
990 991	CI-E Critical Infrastructure – Ecosystem		
992 993	CI-E IF Critical Infrastructure – Ecosystem Interface		
994 995	CISA Cybersecurity and Infrastructure Security Agency		
996 997	CSRC Computer Security Resource Center		
998 999	DHS Department of Homeland Security		
1000 1001	EV Electric Vehicle		
1002 1003	HTTP Hypertext Transfer Protocol		
1004	ICAM		
1005	Identity, credential, and access management		
1006 1007	IETF Internet Engineering Task Force		
1008 1009	IRI Internationalized Resource Identifier		
1010 1011	IT Information Technology		
1012 1013	ME Microelectronics		
1014 1015	ME-E Microelectronics – Ecosystem		
1016 1017	ME-E IF Microelectronics – Ecosystem Interface		
1018 1019	MIT Massachusetts Institute of Technology		
1020 1021	NIST IR National Institute of Standards and Technology Internal Report		

	NIST IR 8536 2pd (Second Public Draft) July 2025
1022 1023	NIST SP National Institute of Standards and Technology Special Publication
1024 1025	OEM Original Equipment Manufacturer
1026 1027	OT Operational Technology
1028 1029	OT-E Operational Technology – Ecosystem
1030 1031	OT-E IF Operational Technology – Ecosystem Interface
1032 1033	REST Representational State Transfer
1034 1035	SCITT Supply Chain Integrity, Transparency, and Trust
1036 1037	SCRM Supply Chain Risk Management
1038 1039	UML Unified Modeling Language
1040	URL

Uniform Resource Locator

World Wide Web Consortium

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1042 1043 Supply Chain Traceability

Manufacturing Meta-Framework

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Traceability

adapted]

1044 **Appendix B. Glossary** 1045 **Cyber-Physical Link** 1046 A unique identifier that digitally associates a traceability record with a physical or virtual item ensures that the 1047 item can be tracked and verified throughout its lifecycle. 1048 1049 A coordinated group of stakeholders, such as manufacturers, suppliers, technology providers, or data custodians, 1050 who operate under shared governance principles to manage, exchange, and validate traceability data. Ecosystems 1051 define policies for data storage, access control, and participant authentication, typically using trusted data 1052 repositories to ensure consistency, integrity, and authorized access across the supply chain. 1053 **Event Type** 1054 A classification that describes the kind of supply chain activity being recorded, such as make, assemble, receive, or 1055 employ. Event types define the structure of the associated variable data block. 1056 Governance 1057 A set of policies, rules, and enforcement mechanisms that are defined by an ecosystem to ensure the integrity, 1058 security, and proper management of traceability records and participant interactions. 1059 **Paywalling** 1060 Paywalls are a method of restricting access to content or features on a website or app, requiring users to pay or 1061 subscribe to access them. They generate revenue for content creators. 1062 1063 The validation of the composition and provenance of technologies, products, and services is referred to as the 1064 pedigree. For microelectronics, this includes the material composition of components. For software, this includes 1065 the composition of open source and proprietary code, including the version of the component at a given point in 1066 time. Pedigrees increase the assurance that the claims suppliers assert about the internal composition and 1067 provenance of the products, services, and technologies they provide are valid. [NIST SP 800-161 Rev. 1] 1068 **Personally Identifiable Information** 1069 Information that can be used to distinguish or trace an individual's identity—such as name, social security number, 1070 biometric data records—either alone or when combined with other personal or identifying information that is 1071 linked or linkable to a specific individual (e.g., date and place of birth, mother's maiden name, etc.). [FIPS 201-3] 1072 **Privacy** 1073 Assurance that the confidentiality of, and access to, certain information about an entity is protected. [NIST SP 800-1074 130] 1075 **Provenance** 1076 The chronology of the origin, development, ownership, location, and changes to a system or system component 1077 and associated data. It may also include personnel and processes used to interact with or make modifications to 1078 the system, component, or associated data. [NIST SP 800-53 Rev. 5] 1079 **Supplemental Link** 1080 A non-mandatory data reference that connects a traceability record to external data sources (e.g., certifications, 1081 test reports, quality inspection results, operational logs, audit summaries, compliance attestations) stored outside 1082 the traceability repository. These are used to support additional validation or compliance requirements.

The ability to trace the lineage, application, or location of what is under consideration. [ISO 21931-2:2019,

A flexible portion of a traceability record used to store industry- or event-specific metadata, defined according to

Supply Chain Traceability

NIST IR 8536 2pd (Second Public Draft)

schemas referenced by the Event Type.

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1103 Appendix C. Security, Privacy, and Access Control Considerations

- 1104 The Meta-Framework introduces cybersecurity and privacy challenges due to the need to link
- traceability records across trusted data repositories, enforce authentication, and manage
- 1106 potentially sensitive personal or business information. This appendix highlights key
- 1107 considerations to support confidentiality, integrity, and availability, as well as predictability,
- manageability, and disassociability² of traceability data, with a focus on both adversarial and
- 1109 non-adversarial threat mitigation.
- 1110 This is not intended to serve as a comprehensive security or privacy guide. Instead, it provides
- 1111 guidelines to help ecosystems and participating organizations shape their cybersecurity and
- privacy strategies to address operational, contractual, and supply chain-specific risks. Alignment
- 1113 with broader NIST guidelines, such as NIST SP 800-53 [5] and the NIST Privacy Framework [6],
- can further support the integrity and trustworthiness of traceability systems across diverse
- 1115 sectors.

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C.1. Identity, Authentication, and Access Control

- Identity, credential, and access management (ICAM) are essential to securing traceability records and preventing unauthorized use [5]. Ecosystems must implement mechanisms to:
 - Authenticate stakeholders before allowing them to read, write, or manage traceability records.
 - Authorize access to traceability data on a need-to-know basis, protecting sensitive information from internal or external threats.
- Given the multi-organizational nature of most ecosystems, access should be carefully scoped to
- reflect participant roles and data sensitivity. While some stakeholders, such as external auditors
- or ecosystem coordinators, may require broader query capabilities, competitors and
- 1126 unauthorized parties must be restricted from accessing or inferring proprietary or sensitive
- information.
- 1128 To safeguard against data enumeration or bulk extraction attacks, trusted data repositories
- should consider the following:
- Implementing parameterized access control and rate limiting.
- Preventing brute-force queries, directory crawling, or exploitation of query interfaces.
- Ensuring only records authorized for a given stakeholder are discoverable or retrievable.
- 1133 Further technical guidelines on authentication and access control strategies can be found in
- 1134 Appendix G.

² The NIST Privacy Framework [6] explains the privacy engineering objectives of predictability, manageability, and disassociability.

C.2. Privacy Measures

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- Although traceability records primarily support product pedigree and provenance, they may contain or reference sensitive personal or organizational information. These include:
- Individuals associated with traceability events (e.g., personnel logging a shipment or authorizing a manufacturing step).
 - Contact details embedded in shipping, receiving, or warranty events.
- Operational metadata that may reveal sensitive internal operations or supplier relationships.
- 1143 To address privacy risks, ecosystems should adopt the following principles:
- **Data minimization:** Only collect the minimum personal data necessary to fulfill traceability use cases.
 - **Redaction and anonymization:** Ensure sensitive fields (e.g., names, contact details, identifiers) are masked when shared externally or queried across ecosystems.
 - **Scoped retention:** Personal data should be retained only as long as necessary to fulfill compliance or operational needs.
 - **Purpose limitation:** Use personal data strictly for traceability purposes for which it was collected and shared to prevent repurposing for unrelated uses.
 - Transparency and notice: If traceability records include personally identifiable information (PII), such as names or contact details of individuals involved in events (e.g., shipment handlers, quality inspectors), organizations should ensure those individuals are informed about how their data is collected, used, and shared. Ecosystems should limit such information unless operationally necessary and apply data minimization or pseudonymization techniques to protect privacy.
 - **Governance:** Define clear roles and responsibilities for data protection across the supply chain through contracts (e.g., data sharing agreements), policies, processes, and procedures that align with applicable privacy requirements and regulations.

C.3. Balancing High-Assurance Identity and Privacy Risks

- 1162 Cryptographic object identifiers (e.g., Product ID, Assemble ID) are foundational for verifiable
- traceability records, providing unique, tamper-evident references for physical or virtual items.
- However, when deployed into operational environments, such as during warranty claims or
- system maintenance, these identifiers may introduce privacy risks if correlated with end-user
- activity or location data.
- 1167 To address this tension between integrity assurance and privacy protection, ecosystem
- 1168 operators should:

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- Utilize privacy risk management tools, such as privacy impact assessments (PIAs) or the
 NIST Privacy Risk Assessment Methodology (PRAM)³, to evaluate traceability risks in
 downstream use.
 - Determine the appropriateness of high-assurance identifiers based on use case sensitivity.
 - Apply mitigation strategies such as pseudonymization, selective disclosure, or dynamic identifier rotation to reduce long-term identifiability risks.
- Additionally, ecosystems are encouraged to build privacy protection into architectural decisions. Strong access controls, careful exposure of identifier metadata, and adoption of privacy-enhancing technologies (e.g., zero-knowledge proofs, differential privacy⁴) can help balance traceability utility with individual and organizational privacy obligations.
- Further exploration of privacy-aware traceability strategies is a recommended area of future research (see <u>Appendix D</u>).

C.4. Threat Modeling and Ecosystem Risk Posture

- Implementing the Meta-Framework in real-world environments requires ecosystem operators and participating organizations to evaluate their risk posture and threat landscape. Ecosystems may vary widely in terms of industry context, operational complexity, and technology maturity. As a result, each ecosystem should perform its own threat modeling and risk analysis to identify potential attack vectors and define the appropriate level of security controls.
- 1188 Threat modeling should consider both adversarial and non-adversarial risks, including:
- Unauthorized access to traceability records.
 - Tampering with traceability data or traceability links.
 - Misuse of identity or credentials to impersonate authorized stakeholders.
- Indirect inference of sensitive business or operational information through metadata analysis or record enumeration.
 - Denial of service attacks on data repository interfaces or ecosystem services.

1195 Key recommendations include:

 Align threat modeling practices with established frameworks such as NIST SP 800-30 for risk assessments and the NIST Cybersecurity Framework and NIST Privacy Framework <a>[6] for structuring risk responses and privacy risk management.

³ The NIST Privacy Risk Assessment Methodology (PRAM) helps organizations analyze, assess, and prioritize privacy risks to determine how to respond and select appropriate solution. The PRAM can be found at https://www.nist.gov/itl/applied-cybersecurity/privacy-engineering/resources.

⁴ To learn more about differential privacy, see NIST Special Publication 800-226, Guidelines for Evaluating Differential Privacy Guarantees. Available at https://doi.org/10.6028/NIST.SP.800-226.

- Conduct routine assessments to adapt security controls to evolving threats, especially
 for ecosystems that involve sensitive national infrastructure, critical technologies, or
 defense-related supply chains.
 - Define risk tolerance thresholds and apply appropriate safeguards based on the sensitivity and criticality of the traceability data handled by the ecosystem.
 - Integrate zero trust principles, minimizing assumptions of trust across ecosystem boundaries, and enforcing strict verification before allowing access to traceability data.

By treating threat modeling as an ongoing process and not a one-time activity, ecosystems can evolve their security and privacy postures to meet both operational needs and stakeholder trust requirements. Incorporating these considerations into governance and implementation planning will help ensure that traceability records remain secure, reliable, and aligned with the Meta-Framework's assurance objectives.

C.5. Other Considerations

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- 1212 In addition to the specific concerns outlined above, ecosystems should consider implementing 1213 the following best practices:
 - Audit and Monitoring: Maintain secure logs of all traceability record access and modification activity. Continuous monitoring enables early detection of unauthorized or anomalous behavior.
 - **Data Encryption:** Ensure traceability records and related metadata are encrypted both in transit and at rest using industry-accepted encryption standards.
 - **Incident Response:** Ecosystems should have plans in place for responding to cybersecurity incidents, including notifying affected stakeholders, preserving forensic data, and restoring trust in affected records.

Appendix D. Future Directions for the Meta-Framework

- 1223 The Meta-Framework outlined in this report establishes a foundational approach to traceability
- 1224 across various manufacturing sectors and their supply chains, specifically focusing on
- manufacturing, assembly, and product delivery.
- 1226 This framework serves as the basis for a more comprehensive approach to traceability.
- However, the initial version primarily emphasizes the traceability of supply chain event data,
- which is documented as linked traceability records, as shown below.
- 1229 In the future, this framework can be expanded to further enhance supply chain traceability by
- 1230 extending the traceability record subclasses to include the sustainment chain and introducing
- additional traceability record subclasses within the supply chain.
- 1232 Adding new traceability record subclasses to the supply and sustainment chains and refining
- other aspects of the Meta-Framework based on industry input can evolve into a comprehensive
- tool for lifecycle traceability. This appendix summarizes the potential next steps toward this
- 1235 broader vision.

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D.1. Expanding Traceability to Sustainment and Lifecycle Phases

The Sustainment Chain starts after the manufacturing supply chain and the initial employ event of a product, illustrated in Fig. 15 below. Additional events such as product returns, recalls, refurbishments, transfers, and disposals become essential in the sustainment chain. Future research can explore how to record the sustainment chain event data to provide a complete lifecycle view of the product.

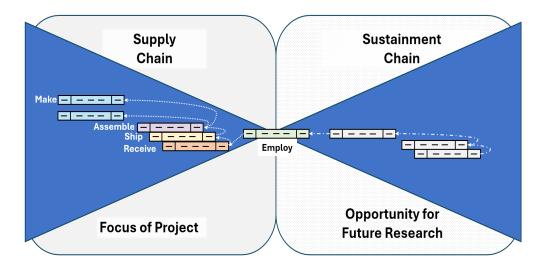


Figure 15. Sustainment Chain Opportunity for Future Research

Future research could explore introducing additional sustainment chain traceability record subclasses to record and link to sustainment chain event data, as described in Table 3. While the Meta-Framework does not directly manage the full data lifecycle of traceability records or embedded product data, ecosystems implementing the Meta-Framework should establish data

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governance policies addressing record retention, archival, and disposal. In cases where products being decommissioned contain embedded data (e.g., logs, user information, cryptographic credentials), appropriate system-level procedures for secure deletion or sanitization should be applied outside the traceability layer.

Table 3. Candidate New Sustainment Chain Traceability Record Subclasses

Subclass	Description
Returns	When a product is returned by an end customer for any reason, a Return Traceability Record could be created to capture this event. Recording returns as traceability events would provide proof that the product has been removed from service or is no longer in the customer's possession.
Recalls	In the event of a manufacturer-initiated recall, a Recall Traceability Record could trace the product back to the customer. If a customer is also a manufacturer, they could pass along the recall to their customers, enabling a more transparent and efficient recall process throughout the supply chain.
Refurbishment	During a product's sustainment phase, various maintenance actions, such as software updates, sensor replacements, or other refurbishments, may occur. A refurbished traceability record could capture these modifications, ensuring that all product changes are documented.
Transfer	Records the handoff of custody, ownership, or operational control of a product between organizations or environments. This event may support scenarios involving leasing, subcontracting, resale, or cross-border movement.
Dispose	Captures decommissioning or end-of-life actions for a product, such as disconnection from IT/OT systems, physical destruction, or secure disposal. This record may also confirm that the product is no longer in active use or available for redeployment.

D.2. Additional Supply Chain Traceability Record Subclasses

Future research could explore the introduction of additional supply chain traceability record subclasses to capture additional supply chain event data, as described in Table 4.

Table 4. Candidate New Supply Chain Traceability Record Subclasses

Subclass	Description
Precursor	A Precursor Traceability Record could trace raw materials, such as silica used in semiconductor manufacturing, through the production process. This could extend traceability to the origin of the materials used in products, providing a more comprehensive view of the supply chain.
Process / Convert	Future research could include continuous flow, batch, and other transformative manufacturing processes. In these cases, additional traceability records could distinguish between the continuous production of materials, the production of batches of materials, and the production of discrete components.

Subclass	Description
Split	A Split Traceability Record captures events where a single product, material, or shipment is divided into multiple distinct entities while maintaining traceability to the original source. This is particularly useful in scenarios such as cutting a silicon wafer into individual chips, repackaging bulk materials into smaller units, or distributing subassemblies. The Splitting event ensures that the relationship between the original and derived components is clearly documented, supporting traceability across fragmented supply chains.
Modify	A Modify Traceability Record documents changes made to an existing product or component without full reassembly. This could include firmware updates, rework of a defective part, or refinishing processes (e.g., anodization, coating, or heat treatment). By tracking modifications as distinct traceability events, stakeholders can verify what changes were made, when, and by whom, ensuring data integrity and compliance with industry regulations.
Transportation	Adding Transportation Traceability Records could enhance the visibility of the logistics and transport phases of the supply chain. These new Traceability Records could document specific steps taken by logistics providers between the shipping and receiving stages, adding deeper transparency and enhanced accountability regarding the product's movement through shipping.

1256 Appendix E. Key Challenges in Achieving Interoperable Traceability

- 1257 E.1. Challenge #1: Information Stored in Disjointed and Isolated Repositories.
- 1258 Challenge Overview (Situation and Context)
- 1259 Supply chain pedigree and provenance information are often stored in private, fragmented, or
- inaccessible repositories, making it difficult for stakeholders to access critical traceability data.
- 1261 Original Equipment Manufacturers (OEMs) and suppliers may deliberately limit access to
- protect proprietary business information, intellectual property, or competitive advantages. In
- some cases, essential supply chain data is placed behind paywalls or shared selectively,
- restricting visibility for stakeholders, including customers, integration partners, or external
- 1265 validation authorities.
- 1266 This lack of transparency can hinder due diligence efforts, supply chain risk assessments, and
- 1267 compliance verification, particularly when verifying product authenticity, security assurances,
- or country-of-origin claims. Some supply chain integrity efforts are making inroads toward
- specific types of other trust, such as verifying that internal components of purchased
- 1270 computing devices are genuine and have not been altered during manufacturing or distribution
- processes [7]. In contrast, this NIST IR focuses on establishing mechanisms to ensure that
- recorded supply chain event data remains consistent, verifiable, and tamper-evident across
- manufacturing sectors.

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- 1274 Implications and Risks (Impact)
- 1275 When supply chain data is inaccessible or selectively withheld, organizations face:
- Challenges in verifying product authenticity and origin: Without complete traceability
 data, end users and acquirers cannot reliably determine whether a product meets
 contractual, operational, or assurance expectations.
 - Increased supply chain vulnerabilities: Hidden or inaccessible records make risk assessment difficult, exposing organizations to counterfeit products, security and privacy threats, and sourcing concerns.
 - Gaps in external accountability: If access to traceability data is restricted, stakeholders
 may struggle to meet transparency expectations or respond to external obligations
 related to sourcing, trade, or security.
 - **Erosion of trust between supply chain partners**: A lack of data transparency and consistency undermines confidence in supplier-provided information, complicating collaboration and decision-making.

Meta-Framework Approach

- 1289 The Meta-Framework mitigates this challenge by:
 - Defining Minimum Traceability Data Requirements: Supporting the use of baseline data elements defined by industry groups, standards organizations, or contractual

- obligations to ensure that critical traceability information remains consistently available to authorized stakeholders.
- Enabling Controlled and Non-Discriminatory Access: Provide mechanisms for acquirers,
 customers, and other downstream stakeholders to access traceability data without
 arbitrary restrictions while still allowing organizations to protect proprietary
 information.
 - **Discouraging Paywalling of Fundamental Traceability Records**: Promoting transparency by ensuring that foundational traceability data necessary for product validation and risk assessment is not monetized in ways that restrict essential access.
 - Balancing Confidentiality and Transparency: Offering structured methods to protect sensitive business data while still making necessary traceability information available to support supply chain assurance and accountability.
 - Supporting External Oversight and Alignment: Allowing ecosystems to align their traceability disclosures with applicable standards, legal obligations, or industry requirements, as appropriate for their sector or role in the supply chain.
- Overall, the Meta-Framework establishes a structured, enforceable approach to accessing traceability data, ensuring supply chain transparency while allowing organizations to maintain necessary confidentiality protections.
- 1310 E.2. Challenge #2: Inconsistent semantic and data definitions.
- 1311 Challenge Overview (Situation and Context)
- 1312 Supply chain participants often maintain and share traceability data using internal data formats,
- 1313 terminologies, and semantic rules, which may not align with industry-wide or cross-
- organizational standards. These semantic inconsistencies lead to gaps in understanding, making
- it difficult to interpret, compare, or integrate traceability records across different supply chain
- 1316 stakeholders.

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- 1317 Without consistent data models or shared definitions, organizations risk misinterpreting or
- misaligning critical supply chain data, reducing the effectiveness of traceability systems.
- 1319 Implications and Risks (Impact)
- 1320 The lack of common semantics and data structures creates several challenges:
 - Data Misalignment Across Supply Chain Records: Different manufacturers, suppliers, and ecosystem participants may use incompatible naming conventions, metadata structures, or classification systems, causing discrepancies in traceability records.
- Reduced Automation and Data Processing Efficiency: Without shared definitions,
 organizations must manually reconcile or translate traceability data, increasing
 operational overhead and limiting scalability.

- Barriers to Assurance and Collaboration: Inconsistently structured data makes it difficult for stakeholders to validate traceability information or meet externally defined requirements, such as contractual terms or industry expectations.
 - Increased Risk of Errors and Misinterpretation: Ambiguous or conflicting data formats increase the likelihood of incorrect traceability assessments, potentially leading to operational failures, recalls, or compromised supply chain integrity.

Meta-Framework Approach

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- 1334 The Meta-Framework addresses semantic inconsistencies by:
 - Supporting Adoption of Externally Defined Traceability Models: The framework enables ecosystems to align with data models established by industry consortia, standards bodies, or sector-specific traceability initiatives.
 - Providing a Flexible but Structured Data Model: Traceability systems built on the framework can support varying data needs while preserving consistency that enables validation and automation.
 - Enabling Shared Data Dictionaries and Ontologies: The Meta-Framework incorporates
 mechanisms for defining and enforcing shared semantics, ensuring that stakeholders
 interpret traceability data uniformly across contexts.
 - Facilitating Cross-Ecosystem Interoperability: The framework supports the mapping and translation of traceability data between disparate systems, reducing semantic mismatches and enhancing data quality.
- By promoting consistent data models, aligned ontologies, and structured traceability records, the Meta-Framework improves interoperability, reduces operational errors, and strengthens stakeholder trust in the accuracy of supply chain data.

E.3. Challenge #3: Ensuring Traceability Data Integrity

Challenge Overview (Situation and Context)

Ensuring pedigree and provenance information integrity is a significant challenge for end customers and intermediate manufacturers. Data integrity, as defined by the Computer (CSRC) glossary, is:

"The property that data has not been altered in an unauthorized manner. Data integrity covers data in storage, during processing, and while in transit."

In modern supply chains, traceability data is generated, managed, and transmitted by multiple stakeholders, each using different approaches to securing and documenting data. Without a consistent and verifiable method to validate traceability record integrity across the supply chain, stakeholders may lack confidence in the authenticity and reliability of traceability records.

1362 Implications and Risks (Impact)

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1363 Without standardized integrity mechanisms, organizations face several challenges:

- Inconsistent quality and reliability of traceability data: Variation in integrity controls across different stakeholders can lead to data discrepancies, misinterpretations, or gaps in supply chain visibility.
- **Difficulties in verifying pedigree and provenance information**: Without a standardized approach for integrity validation, stakeholders must rely on manual processes or incomplete records, increasing the risk of counterfeit products or unverifiable claims.
- Increased exposure to data tampering risks: If traceability data lacks cryptographic validation, it becomes vulnerable to unauthorized modifications, undermining trust in supply chain transparency.

Meta-Framework Approach

1374 The Meta-Framework addresses traceability data integrity challenges by:

- Defining Standardized Integrity Controls: The framework establishes baseline integrity
 measures to ensure that traceability data remains consistent and verifiable across the
 supply chain.
- Using Cryptographic Hashing for Data Validation: Traceability records can include cryptographic hashes that enable stakeholders to validate whether data has been altered since it was recorded.
- Enabling Verifiable Traceability Links: Each traceability record can include a cryptographic reference to its predecessor, creating a chain of trust that prevents tampering and unauthorized modifications.
- **Supporting Distributed Validation Mechanisms**: The framework allows ecosystems to implement decentralized integrity verification methods, ensuring that supply chain data remains trustworthy, even when shared across multiple organizations.
- The Meta-Framework provides a structured approach to maintaining supply chain data integrity, reducing fraud risks, and strengthening stakeholder trust by incorporating cryptographic validation, practicing integrity methods, and ensuring traceability records remain tamper-resistant.

E.4. Challenge #4: Balancing Confidentiality and Privacy in Traceability

Challenge Overview (Situation and Context)

While the Meta-Framework is designed to enhance traceability and visibility across the supply chain, it must also address confidentiality and privacy concerns to ensure that stakeholders such as OEMs, suppliers, external auditors, and end-users can securely access traceability data for pedigree verification, compliance enforcement, and risk assessment without compromising sensitive business or personal information.

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Traceability records may contain critical supply chain data, including proprietary business information, operational details, and personally identifiable information (PII) related to production, shipping, and receiving events. Uncontrolled disclosure of traceability data can introduce several risks, including:

- Exposing proprietary manufacturing processes, sourcing strategies, or supplier relationships.
- Unintended linkage of high-assurance item identifiers to end-user identities, creating potential tracking risks.
- Compliance challenges with privacy regulations, such as GDPR, CCPA, and industry-specific confidentiality requirements.
- Stakeholders restricting traceability disclosures due to competitive, legal, or strategic concerns, limiting supply chain transparency.

The challenge is balancing transparency and verifiable traceability with protecting confidential business information and privacy-sensitive data.

Implications and Risks (Impact)

- 1413 Failure to properly manage confidentiality and privacy could result in:
 - **Reduced industry adoption**: Stakeholders may hesitate to share supply chain data due to concerns over data exposure, competitive risks, or IP protection.
 - Increased exposure to privacy and confidentiality risks: Organizations that do not adequately protect traceability data may face consequences related to contractual violations, reputational harm, or nonconformance with applicable privacy expectations and information-handling requirements.
 - **Privacy concerns for deployed products**: If not properly managed, cryptographic object identifiers could be used to track or monitor end-user behavior, raising concerns over unintended surveillance⁵.
- 1423 Conversely, overly restrictive data policies may undermine traceability goals, making it difficult 1424 for stakeholders, including customers, integration partners, or external validation authorities, 1425 to verify product authenticity and assess supply chain risks.

Meta-Framework Approach

- The Meta-Framework mitigates confidentiality and privacy risks while maintaining traceability integrity through the following:
 - Defining Minimum Traceability Data Requirements: Establishing baseline data elements necessary for verification, validation, and risk assessment while ensuring that confidential business details remain protected.

⁵ As part of its PRAM, NIST has created an illustrative catalog of problematic data actions, including surveillance, and problems for consideration.

- **Applying Data Minimization Principles**: Ensuring that only essential traceability information is recorded and shared, reducing exposure of sensitive data.
 - Enabling Controlled Access via Traceability Links: While role-based access controls (RBAC) and tiered permissions manage internal access within an ecosystem, the Meta-Framework also supports controlled access to traceability records through cryptographically secured Traceability Links. This enables stakeholders, such as acquirers or auditors, to query traceability records using valid traceability links and predefined query parameters, even without direct login credentials to the ecosystem.
 - Supporting Ecosystem Flexibility for Privacy Protection: Ecosystems and organizations
 are responsible for aligning their traceability practices with applicable privacy
 expectations, legal obligations, and sector-specific information-handling requirements.
 The Meta-Framework supports this flexibility by allowing ecosystems to implement
 tailored traceability and data-sharing solutions that meet transparency objectives while
 protecting confidentiality and minimizing exposure to sensitive information.
 - Implementing Governance and Audit Controls: The Meta-Framework provides a structured foundation for ecosystems to establish governance models that support transparency, accountability, and responsible traceability data management. By adopting the framework's principles, ecosystems can define mechanisms for monitoring data access, enforcing data-handling policies, and ensuring that traceability records remain consistent, verifiable, and trustworthy. The flexible approach enables organizations to adapt governance and audit practices to align with internal policies, stakeholder expectations, and applicable contractual or information-management requirements.

By leveraging structured data controls, privacy principles, and compliance measures, the Meta-Framework supports secure and transparent traceability while minimizing the exposure of sensitive information. As privacy regulations and industry needs evolve, the framework can further integrate emerging privacy-enhancing technologies and best practices to refine the balance between traceability, integrity, and confidentiality protection.

Appendix F. Technical Data Model and Class Structures

This appendix provides an example detailed technical overview of the Meta-Framework's traceability record data model. It describes a class structure that underpins traceability records, ensuring interoperability and structured data capture across supply chain ecosystems. The information in this appendix is intended for developers, system architects, and ecosystem implementers responsible for integrating traceability mechanisms into their platforms.

The Meta-Framework defines a hierarchical class structure where all traceability records could be inherited from a common Traceability_Record superclass. Such a design would help to ensure that shared attributes, such as timestamps and organization identifiers, are consistently maintained across all event types while still allowing for event-specific extensions in subclasses.

F.1. UML Class Structure of Traceability Records

The following UML diagram (Figure 16) illustrates the class hierarchy of traceability records, demonstrating how event-specific records (e.g., make, assemble, ship, receive, and employ) inherit from a common base class, the Traceability Record.

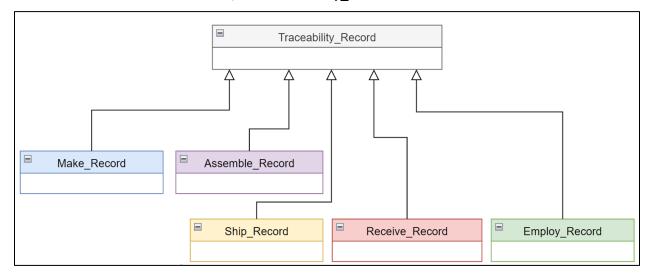


Figure 16. Overview Class Diagram for Traceability Record

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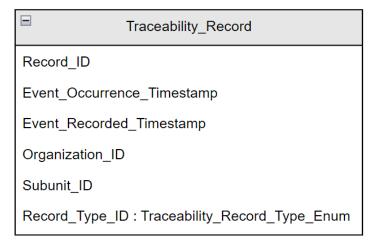
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1475 F.2. Traceability_Record Superclass

1476 The Traceability_Record superclass (Figure 17) defines the core attributes that all traceability 1477 records share. Table 5 provides definitions and example data.



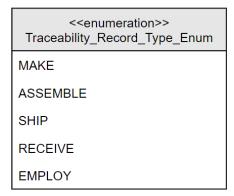


Figure 17. Traceability_Record Attribute Structure

1479 Table 5: Traceability Record Attributes

Data Attribute	Description	Example Type / Values
Record_ID	Globally unique identifier for each Traceability Record.	UUID or similar identifier (e.g., W3C): 550e8400-e29b-5
Event_Occurrence_Timestamp	Timestamp indicating the date and time of the traceability event occurrence.	ISO 8601 Date-Time: 2025-03-15T14:30:00Z

Data Attribute	Description	Example Type / Values
Event_Recorded_Timestamp	Timestamp indicating the date and time of the recording of the traceability event within the ecosystem. ⁶	ISO 8601 Date-Time: 2025-03-15T14:35:45Z
Organization_ID	Identifier for the organization responsible for the traceability event (e.g., Company or Business Unit Registered in Ecosystem)	String, UUID: ORG-123456, 550e8400-e29b-4
Subunit_ID	Identifier for the sub-unit of the organization where the traceability event occurred (e.g., Business Unit, Factory, or another organizational subunit where the event occurred).	String, UUID: FAB-01 DEPT-004, 550e8400-e29b-6
Record_Type_ID	Code indicating the subclass of traceability event for this record. This code should be one of make, assemble, ship, receive, or employ ⁷ .	Traceability_Record_Type_Enum: (e.g., MAKE, ASSEMBLE, SHIP, RECEIVE, EMPLOY)

Note: Organization and Subunit Identifiers are intended to represent publicly recognized business entities or functional units responsible for supply chain events. These identifiers are not expected to include personal or private information and should be selected to reflect traceability without compromising individual privacy.

F.3. Traceability Record Supporting Data Objects

In addition to the core attributes defined in the Traceability_Record superclass, the Meta-Framework defines several supporting data objects that enable structured and flexible traceability record construction. These supporting objects provide the mechanisms for capturing event-specific metadata, linking records across ecosystems, and referencing external resources that enhance traceability, compliance, and validation efforts.

These supporting objects include:

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- Key-Value Pair objects for representing structured metadata within event-specific data blocks.
- Traceability Link objects for securely linking a traceability record to its precursors and enabling hash-based verification of record integrity.

⁶ The recording of an event in the ecosystem may occur later than the event itself and may not be handled by the same system. Capturing the correct time for an event occurrence can be critical to root cause analysis, identifying tainted or at-risk product, or other uses of traceability data. To avoid ambiguity in use and interpretation of timestamps, the event occurrence time is explicitly separated from the time of recording. ⁷ This list would likely expand in the future as new traceability use cases require tracking of additional phases of a product life cycle beyond those considered in this paper.

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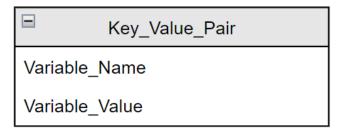
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 Supplemental Link objects for referencing auxiliary data sources, such as compliance reports or external documentation that may be required to fulfill stakeholder requirements.

Each supporting object has a defined attribute structure that contributes to the traceability chain's interoperability, security, and scalability. The following subsections describe each supporting data object and its role within the broader Meta-Framework data model.

F.3.1. Key-Value Pair Data Objects

To represent a key-value pair, such as those that populate an event data block, the following data object is defined in Fig. 18 and Table 6 as:



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Figure 18. Key_Value_Pair Attribute Structure

Table 6. Key Value Pair Attribute Definitions

Data Attribute	Description	Example Types / Values
Variable_Name	A label or identifier that describes the type of information being recorded. The variable name helps clarify what specific piece of data is being captured in the record.	String: "BatchID", "Serial_Number", "Version", "Hash"
Variable_Value	The actual data or information being captured. The variable value provides the specific details associated with the variable name.	String: MX100-BATCH-001, Number: 7.5, Boolean: true/false, Array/Object: {"componentID": "A12345", "status": "verified"}

F.3.2. Traceability Link Data Object

For supporting links to precursor traceability records, the following structure is defined in Fig. 19 and Table 7 for capturing each link. To facilitate controlled, credential-free access to traceability records, the Meta-Framework introduces the idea of utilizing an "Access Hash" mechanism. This SHA-3-based query authentication method could help ensure that only stakeholders with knowledge of the correct Record ID and a Hash generated at the time of

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record creation, based on some of the record fields, such as the record create and recorded timestamps, demonstrate authorization to retrieve a record.

Traceability_Link

Resource_Link: Internationalized_Resource_Identifier

Parameter_Block: Key_Value_Pair [1..*]

Resource_Hash

Figure 19. Traceability Link Attribute Structure

Table 7. Traceability Link Attribute Definitions

Data Attribute	Description	Example Types	/ Values
Resource_Link	A reference to direct the requestor to access an ecosystem service to retrieve the data	URI / URL: https://example.com/traceability	
Parameter_Block	and retrieve the requested traceability record.		Value
	This may include a UUID for direct lookup combined with a secure hash of key record fields (e.g., UUID + timestamps) to allow verification of authority to access while preserving confidentiality.	RecordID	b81f4e92-34f5- 4978-9eb3-c
		accessHash	256:45ac89efb3c 4d1a9
Resource_Hash	A hash of the full record to verify the data integrity of the returned data. This is considered essential for the use cases the meta-framework supports (i.e., where data must be verifiable).	String: SHA3-256:abcd1234efgh	

Note: The Access Hash value used as part of the query parameters is different from the Resource Hash value. The Access Hash is only used for authorization to the requested record, while the resource hash is a cryptographic hash of the entire record and is used to validate that the information received has not been altered.

F.3.3. Supplemental Link Data Objects

Supplemental Link Data Objects are *optional* links that may include other data sources relevant to the Traceability Record, such as test data, documentation, or third-party attestations that may be too large to include within the traceability record itself. While supplemental links can provide valuable context for supply chain risk management, assurance, and compliance-related evaluations, the Meta-Framework acknowledges that this information may reside outside of the trusted data repository and may not be immediately accessible to all stakeholders without additional coordination. As such, traceability records should include all essential data needed to support pedigree and provenance validation independently of any supplemental links. This ensures that core traceability objectives can still be met, even when supplemental data is unavailable or restricted. To capture the information for supporting links to information, the following structure is defined in Fig. 20 and Table 8 for capturing an individual link:

□ Supplemental_Link		
Data_Type_ID		
Resource_Link : Internationalized_Resource_Identifier		
Parameter_Block : Key_Value_Pair [1*]		
Resource_Hash		

Figure 20. Supplemental Link Attribute Structure

Table 8. Supplemental Link Attribute Definitions

Data Attribute	Description	Example Type / Value	
Data_Type_ID	A code indicating the type of data linked.	Enum:ComplianceReport, TestData, Certifications, AuditRecord	
Resource_Link	A reference to direct the requestor to access an ecosystem or other service to retrieve the data	URI / URL: https://example.com/trapi/get	
Parameter_Block	A structured set of parameters is used to query and retrieve the requested data record. This may include a UUID for direct lookup combined with a secure hash of key metadata (e.g., UUID + timestamps) to allow verification while preserving confidentiality.	Key Value RecordID b81f4e92-34f5-4978-9eb3-c accessHash 256:45ac89efb3c4d1a9	
Resource_Hash	A hash of the full record to verify the data integrity of the returned data. This is considered essential for the use	String: SHA3-256: abcd1234efgh5678ijk	

Data Attribute	Description	Example Type / Value
	cases the meta-framework supports (i.e., where data must be verifiable).	

F.4. Event-Specific Subclasses

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- As shown in <u>Fig. 16</u>, each supply chain event type is implemented as a subclass of
 Traceability_Record, inheriting the common attributes while defining additional event-specific
 attributes. These subclasses and their roles are:
 - Make_Record: Captures the creation of new components or products, linking to raw materials (i.e., materials that did not yet have associated Traceability Records).
 - Assemble_Record: Represents the combination of multiple previously tracked components into a final product. Unlike a make event, which may originate a new component from untracked or raw materials, an assemble event references input materials that have already been recorded using Meta-Framework Traceability_Records. This distinction ensures that the resulting assembly maintains continuity within the traceability chain.
 - **Ship_Record:** Documents the transfer of products between entities, linking to preceding events.
 - **Receive_Record:** Captures the receipt of products, linking to the corresponding ship event.
 - **Employ_Record:** Represents the deployment or activation of products in operational environments.
- Each subclass maps a unique Tracked Entity Identifier (e.g., Product_ID, Assembly_ID,

 ShipmentID) to maintain the cyber-physical link between records. Additionally, the subclasses incorporate additional traceability record data fields, including:
 - Traceability Links (List): References to preceding records in the traceability chain.
 - Data Type Identifier (String): Defines the schema for event-specific data.
 - Data Block (List<Key, Value>): Captures event-specific metadata.
 - Supplemental Links (List): External references to supplemental, non-mandatory data.
- 1559 Within each subclass described in the following sections, these fields have been given subclass-1560 specific names.

F.4.4. Make Record Subclass

A make event record includes the attributes of a traceability record and extends them with attributes peculiar to the creation of a product where no previously tracked items are used as components. Make record-specific attributes are shown in Fig. 21.



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Figure 21. Make Record Attribute Structure

The attributes for a make record are defined in Table 9 below:

1567 Table 9. Make Record Attribute Definitions

Data Attribute	Example Types / Values	
Product_ID	String: SN-123456789, UID-987654321, DigitalTwin-UUID- 001	
Make_Type_ID	String: CHIP-TYPE-A, FDA-BATCH-PROCESS-TYPE-B_V01, UL-508-A	
Make_Data_Block	Кеу	Value
	Material_Lot	LOT-2024-001
	Machine_ID	CNC-45-AX
	Operational_Data	Temp:48.9, Units:C, Pressure:5, Units:bar
Make_Supplemental_Links	See Table 8. This could link to: Manufacturing compliance reports (e.g., ISO, FDA, UL, ITAR); Digital twin simulation records; Inspection reports or quality control certifications; Machine log files for automation tracking	

Note: The Meta-Framework operates under the assumption that a unique product identifier (Product_ID) is assigned to each tracked item and that a reliable method exists to immutably affix or associate this identifier with the physical or virtual product. The Meta Framework does not specify the Product ID structure, which could take various forms, including but not limited to serial number, digital twin ID, batch identifier, or industry-standard tracking number. The Product_ID field captures the digital representation of the ID, while the physical part of the ID can be sensed as being associated with the object. The only requirement is that the Product_ID must be unique, at least within the applicable ecosystem. The Meta-Framework enables ecosystems to define how this identifier is assigned and maintained, ensuring that traceability records remain accurate, interoperable, and securely linked to the physical or virtual product.

This ensures that traceability records maintain a verifiable cyber-physical link, enabling stakeholders to track, authenticate, and validate product provenance with confidence.

F.4.5. Assemble Record Subclass

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An assemble event record includes the attributes of a traceability record and extends them with attributes peculiar to production, with which multiple previous make, assemble, or receive events are associated. This preserves the traceability of a given assembled product at the event of its fabrication or assembly tasks. Assemble events may also provide supplemental links so that traceability may be complemented by contextual or detailed information, as shown in Fig. 22.

Assemble_Record		
Assemble_ID		
Assemble_Type_ID		
Assemble_Component_Event_Links : Traceability_Link [2*]		
Assemble_Data_Block : Key_Value_Pair [1*]		
Assemble_Supplemental_Links : Supplemental_Link [0*]		

Figure 22. Assemble Record Attribute Structure

The attributes for assemble events are defined in Table 10nbelow:

Table 10. Assemble Record Attribute Definitions

Data Attribute	Example Types / Values	
Assemble_ID	String: ASM-2024-001, UUID-987654321, Serial- ABC1234, "DigitalTwin-UUID-001	
Assemble_Type_ID	String: IPC-7711/21, STD-883, UL-508	
Assemble_Component_Event_Links	See Table 7 [component 1], [component 2],	
Assemble_Data_Block	Key Value	
	Assembly_Method	Automated SMT Placement
	Torque_Spec	15 Nm
	Temperature_Setpoint	250C
	Process_Validation_ID	QA-00234

Data Attribute	Example Types / Values
Assemble_Supplemental_Links	See Table 8. This could link to:
	Quality inspection reports
	Engineering CAD files
	Process certification documents
	Non-destructive test (NDT) results

Note: Like the Product_ID, the Assemble_ID functions as a unique identifier for the assembled product or subassembly, allowing stakeholders to establish a verifiable cyber-physical link between the traceability record and the actual object being tracked. This identifier may take various forms, including a serial number, digital twin ID, batch identifier, or industry-standard tracking number. The Assemble_ID field captures the digital representation of the ID, while the physical part of the ID can be sensed as being associated with the object. The only requirement is that the Assemble_ID must be unique, at least within the applicable ecosystem. The Meta-Framework enables ecosystems to define how this identifier is assigned and maintained, ensuring that traceability records remain accurate, interoperable, and securely linked to the physical or virtual product.

F.4.6. Ship Record Subclass

A ship event record includes the attributes of a traceability record and extends them with attributes peculiar to the transfer of an item, as depicted in Fig. 23. This transfer is envisioned as the movement of products from one location and/or responsible party to another location and/or responsible party.



Figure 23. Ship Record Attribute Structure

The attributes for a ship record are defined in Table 10.

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Table 11. Ship Record Attribute Definitions

Data Attribute	Example Types / Values	
Ship_ID	String: SHIP-2024-001, UUID-987654321, LOGISTICS-45678	
Ship_Type_ID	String: LTL-TRUCK, AIR-FREIGHT, SEA-CONTAINER	
Ship_Component_Event_Links	See Table 7	
	[Event 1], [Event 2],	
Ship_Data_Block	Кеу	Value
	Carrier_Name	ShipIt
	Tracking_Number	1234567890
	Shipment_Mode	Refrigerated Truck
	Estimated_Arrival	2024-06-10T12:00:00Z
Ship_Supplemental_Links	See Table 8. This could link to:	
	Bill of Lading Documents	
	Customs Declarations	
	Proof of Delivery (POD)	
	Carrier Tracking System Links	

F.4.7. Receive Record Subclass

A receive event record includes the attributes of a traceability record and extends them with attributes peculiar to the receipt of items. A ship event and a receive event are expected to match up, although time will elapse between the two events. The receive event takes place at the place of consumption of the item. That is, where the item represented in the receive event will go on to become part of an extended context. This is envisioned to include target operational environments, such as critical infrastructure, as well as more complex fabrication. Figure 24 illustrates this subclass.

Receive_Record

Receive_ID

Receive_Type_ID

Receive_Event_Link: Traceability_Link

Receive_Data_Block: Key_Value_Pair [1..*]

Receive_Supplemental_Links: Supplemental_Link [0..*]

Figure 24. Receive Record Attribute Structure

The attributes for a receive record are defined in Table 12 below:

Table 12. Receive Record Attribute Definitions

Data Attribute	Example Types / Values	
Receive_ID	String: RCV-2024-001, UUID-654321987, WAREHOUSE- 45678	
Receive_Type_ID	String: INCOMING-INSPECTION, COLD-CHAIN-RECEIPT, SECURE-TRANSFER	
Receive_ Event_Link	See Table 7 [Ship Event]	
Receive_Data_Block	Key	Value
	Receiving_Location	Warehouse-3A
	Inspection_Result	"Accepted" or "Rejected"
	Temperature_Log	{"Min": "-5C", "Max": "2C"}
	Delivery_Condition	Damaged Packaging
Receive_Supplemental_Links	See Table 8. This could link to: Quality inspection reports Customs clearance certificates Photographic evidence of shipment condition Proof of delivery (POD) records	

1619 F.4.8. Employ Record Subclass

In Fig. 25, an employ event record includes the attributes of a traceability record and extends them with attributes peculiar to the installation of an item into an operational environment. An employ event traces back to a receive event as an initial step into the overall traceability of pedigree and provenance of the operational environment's components.



Figure 25. Employ Record Attribute Structure

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1625 The attributes for an employ record are defined in Table 12 below:

Table 13. Employ Record Attribute Definitions

Data Attribute	Example Types / Values		
Employ_ID	String: EMPLOY-2024-001, UUID-654321987, DEPLOYMENT- 45678		
Employ_Type_ID	String: LOW-IMPACT-SYSTEM, MODERATE-IMPACT-SYSTEM, HIGH-IMPACT-SYSTEM		
Employ_Component_Event_Links	See Table 7		
	[Event 1], [Event 2],		
Employ_Data_Block	Кеу	Value	
	Deployment_Location	Data Center 3B	
	Configuration_ID	CFG-125A	
	Security_Compliance_Check	"Passed" or "POAM"	
Employ_Supplemental_Links	See Table 8. This could link to:		
	Installation and deployment logs		
	Configuration settings and baseline documentation		
	Acceptance testing and verification records		
	Security compliance assessments		

F.5. Conclusion

This appendix outlines a possible technical structure. Serialization strategies and cryptographic validation mechanisms are described in <u>Appendix G</u>. Combined, these outline possible ways to implement traceability records within the Meta-Framework that warrant further study and experimentation. By using common traceability record structures and ensuring cryptographic integrity, the framework enables secure, interoperable, and verifiable traceability solutions across diverse supply chain ecosystems. Further implementation guidelines can be found in ecosystem-specific governance documents or technical reference materials.

Appendix G. Technical Details and Governance Considerations

- 1636 This appendix provides technical guidelines and governance considerations for implementing
- the Meta-Framework. It serves as a reference for technical implementers, ecosystem operators,
- and other stakeholders by outlining key practices for serialization formats, cryptographic
- validation, data retention policies, and interoperability mechanisms. The details presented here
- support organizations in deploying traceability solutions while maintaining security, privacy,
- data integrity, and compliance with industry governance standards.

G.1. Serialization and Data Formats

- 1643 To support cross-ecosystem interoperability and enable traceability record validation, the
- 1644 Meta-Framework relies on deterministic serialization—a process where structured data is
- 1645 consistently encoded into a canonical form such that the same input always results in the same
- output byte-for-byte. This consistency is critical when computing and verifying cryptographic
- hash values used in Traceability Links (see Appendix F), particularly when a record is retrieved
- 1648 based on a known hash.

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- 1649 The Meta-Framework does not mandate any specific serialization technology but encourages
- 1650 ecosystems to adopt serialization formats that support determinism, clarity, and efficiency.
- 1651 Example classes of serialization formats include:
 - **Stored Original Serialization:** Ecosystems may choose to persist the original byte-level representation of the traceability record exactly as it was submitted. This ensures that future retrievals match the original record used to compute the associated hash value, supporting deterministic validation without re-serialization.
 - Canonical Text-Based Serialization: Structured text formats (e.g., JSON, XML, CBOR in canonical mode) that enforce consistent ordering of attributes, encoding rules, and whitespace to ensure hash reproducibility. These formats prioritize readability and interoperability.
 - Canonical Binary Serialization: Compact, efficient formats designed to preserve attribute ordering and structural integrity in a smaller binary footprint. These are useful in environments with bandwidth or storage constraints.

Ecosystem implementers should choose serialization strategies that align with their operational needs while ensuring deterministic hashing for traceability link validation. If a retrieved record differs in encoding from the version used to compute its hash, verification will fail. Consistent serialization is therefore essential to preserve the integrity and verifiability of traceability chains across ecosystems.

G.2. Cryptographic Validation and Security

- 1669 Maintaining the integrity and authenticity of traceability records is critical to ensuring trust
- across the supply chain. The Meta-Framework supports cryptographic validation techniques,
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- Hash-based Integrity Checks: Each traceability record includes a cryptographic hash to detect tampering and ensure data immutability.
 - Access Hash Authentication: Enables authorized stakeholders to retrieve traceability records by using precomputed hashes as authentication tokens rather than traditional credentials.
 - **Digital Signatures:** Ecosystem participants may use digital signatures to authenticate traceability records, verifying the identity of the entity that generated the record.
- By implementing these security measures, organizations can prevent unauthorized modifications to traceability data and establish a trust-based traceability system.

G.3. Governance and Data Retention Policies

Trusted data repositories operate under governance frameworks that establish data retention policies, access control mechanisms, and compliance requirements. Key governance considerations include:

- Data Retention and Lifecycle Management: Governance frameworks should define
 policies for how long traceability records are retained and how data is securely archived,
 de-identified, or disposed of at the end of its lifecycle. These policies should balance
 operational traceability needs with data minimization principles, privacy protections,
 and contractual or stakeholder expectations, particularly when data includes personal or
 sensitive operational information.
- Access Control and Authentication: Ecosystems must implement role-based access controls (RBAC) and identity verification mechanisms to restrict unauthorized access to traceability records.
- Audit and Compliance Mechanisms: Governance frameworks should include periodic audits and compliance reviews to ensure traceability data is managed in accordance with established policies.
- Data Quality, Integrity, and Accountability: Organizations should ensure that their data
 governance activities across the ecosystem are accurate, consistent, complete, and
 trustworthy. This includes assigning clear data stewardship roles responsible for
 maintaining data quality, enforcing standards, and ensuring ethical and compliant data
 handling throughout the data lifecycle.
- **Metadata and Provenance Tracking:** Governance frameworks should require the capture of metadata (e.g., source, timestamp, access history) to enable traceability, support auditability, and manage the lineage of data across the supply chain.
- Third Parties and Multi-Suppliers Data Handling: Organizations should ensure that third parties and suppliers follow common governance policies through contracts, data sharing agreements, and oversight mechanisms. This includes requiring comparable security and privacy controls [5], maintaining traceability of data flows, and reporting incidents or changes that may affect data integrity or compliance.

G.4. Interoperability Mechanisms

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- 1711 To facilitate seamless traceability data exchange between different ecosystems, the Meta-
- 1712 Framework incorporates interoperability mechanisms, including:
- **Traceability Links:** Enable the discovery of predecessor traceability records, ensuring that supply chain event data remains verifiable across organizations.
- **Supplemental Data References:** Provide additional, externally linked information that may be required for risk assessment, compliance, or verification purposes.
 - **Ecosystem Interface:** Defines the mechanism (e.g., Application Programming Interface (API) framework) to allow stakeholders to query and retrieve traceability records efficiently.

These interoperability mechanisms ensure that supply chain participants can securely share and retrieve traceability data while maintaining compliance with industry-specific standards and governance policies.