

# Withdrawn Draft

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# NIST Internal Report NIST IR 8472 ipd

## Non-Fungible Token Security

Initial Public Draft

Peter Mell  
Dylan Yaga

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NIST IR 8472 ipd**

**Non-Fungible Token Security**

Initial Public Draft

Peter Mell  
Dylan Yaga  
*Computer Security Division  
Information Technology Laboratory*

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August 2023



U.S. Department of Commerce  
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62 **All comments are subject to release under the Freedom of Information Act (FOIA).**

63 **Abstract**

64 Non-fungible token (NFT) technology provides a mechanism to enable real assets (both virtual  
65 and physical) to be sold and exchanged on a blockchain. While NFTs are most often used for  
66 autographing digital assets (associating one’s name with a digital object), they utilize a strong  
67 cryptographic foundation that may enable them to regularly support ownership-transferring sales  
68 of digital and physical objects. For this, NFT implementations need to address potential security  
69 concerns to reduce the risk to purchasers. This publication explains NFT technology and then  
70 identifies and discusses a list of 27 potential security issues. All of the identified issues can be  
71 addressed through use of a systematic security approach that promotes a secure design and  
72 implementation.

73 **Keywords**

74 blockchain; definition; ERC-721; non-fungible token; properties; security; smart contract.

75 **Reports on Computer Systems Technology**

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81 development of management, administrative, technical, and physical standards and guidelines for  
82 the cost-effective security and privacy of other than national security-related information in  
83 federal information systems.

84 **Audience**

85 This publication is intended for readers who want to better understand how NFTs function at a  
86 technical level and the associated potential security risks. This includes both purchasers of NFTs  
87 and developers of NFT implementations.

88 **Call for Patent Claims**

89 This public review includes a call for information on essential patent claims (claims whose use  
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92 directly stated in this ITL Publication or by reference to another publication. This call also  
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109 the transferee, and that the transferee will similarly include appropriate provisions in the event of  
110 future transfers with the goal of binding each successor-in-interest.

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114	<b>Table of Contents</b>	
115	<b>1. Introduction</b> .....	<b>1</b>
116	1.1. Scope .....	3
117	<b>2. Background</b> .....	<b>3</b>
118	2.1. Blockchains .....	3
119	2.2. Smart Contracts.....	3
120	2.3. Tokens .....	4
121	<b>3. Definition, Properties, and Security Evaluations</b> .....	<b>5</b>
122	3.1. NFT Definition.....	5
123	3.2. NFT Properties .....	5
124	3.3. Security Evaluation of NFT Properties .....	6
125	3.3.1. Contract-Provided Properties .....	6
126	3.3.2. Blockchain-Provided Properties.....	10
127	3.3.3. Human Management-Provided Properties.....	12
128	<b>4. List of Potential Security Concerns</b> .....	<b>13</b>
129	<b>5. Token Standards</b> .....	<b>15</b>
130	5.1. ERC-20: Fungible Token Standard .....	15
131	5.2. ERC-721: Non-Fungible Token Standard .....	15
132	5.3. Other NFT Standards .....	16
133	<b>6. Marketplaces and Exchanges</b> .....	<b>17</b>
134	<b>7. Conclusion</b> .....	<b>18</b>
135	<b>References</b> .....	<b>19</b>
136	<b>Appendix A. List of Symbols, Abbreviations, and Acronyms</b> .....	<b>21</b>
137	<b>Appendix B. Fractional Token Example</b> .....	<b>22</b>
138		

## 139 **1. Introduction**

140 Non-fungible token (NFT) technology provides a mechanism to enable real assets (both virtual  
141 and physical) to be sold and exchanged on a blockchain. It does this by creating a unique  
142 blockchain token to represent each *asset*. A blockchain smart contract manages a group of tokens  
143 and enables them to be securely transferred between blockchain accounts. The verification of  
144 NFT ownership by an account is straightforward. This architecture provides a strong  
145 cryptographic foundation for NFT sales.

146 NFTs are commonly used for photography, digital art, trading cards, and music [1]. Usually,  
147 what is purchased is the right to “autograph” a digital asset with a blockchain ledger entry. In this  
148 case, ownership rights are not usually conveyed to the purchaser [6], and the autographing right  
149 is not necessarily exclusive. In other cases, sales of the digital tokens are intended by the seller to  
150 convey a sale of ownership rights over the linked digital assets. Someday, the technology may  
151 broadly support the secure record of physical asset sales (e.g., real estate or cars). NFTs can also  
152 be used for more utilitarian purposes, such as voting rights, membership, or benefits [2].

153 The first NFT was published in 2014 [3]. The market remained nascent for years but then grew  
154 dramatically in 2021 and peaked at \$18 billion dollars [4]. The most expensive NFT bought by a  
155 single person went for \$69.3 million in 2021 [5]. The market peaked at that point and has  
156 dropped significantly. For example, an NFT of the first tweet was sold in 2021 for \$2.9 million;  
157 it was put up for auction in April 2023 and received the highest bid of \$280 [36].

158 The purpose of this publication is to evaluate NFT technology and identify potential security  
159 concerns. This will promote the secure development of NFT implementations and raise  
160 awareness as to possible security concerns. The focus is on the smart contract representation and  
161 sales of NFTs and associated blockchain aspects.

162 A descriptive definition is provided to enable the reader to understand NFTs from a technical  
163 perspective. An NFT is not the asset “owned” but rather a data record within a smart contract.  
164 This definition is used to derive a set of properties inherent to NFTs. Each of these properties is  
165 then evaluated to identify 27 potential security concerns that should be addressed by NFT  
166 implementations.

167 A legal discussion and analysis of NFTs is out of scope for this paper; the focus here is on the  
168 technology. However, the legal aspects are just as important as the technical ones. Art Law &  
169 More says that

170       The creation, distribution, ownership and trading of NFTs are new phenomena  
171       which raise a plethora of legal issues, many of which are ambiguous or  
172       unresolved... [For example,] there is practically no case law, legislation or  
173       regulation addressing smart contracts. This creates questions as to whether smart  
174       contracts are actually legally binding. [6]

175 Another major concern is that the purchase of an NFT does not necessarily convey the copyright  
176 (i.e., the purchaser cannot make, sell, or publicly display copies). Rather, the copyright often  
177 remains with the original owner, making such NFTs “digital autographs” [6]. For example, the  
178 previously cited \$69.3 million NFT purchase did not convey the copyright of the art to the  
179 purchaser [21]. This is analogous to the physical world where the purchase of a painting or  
180 baseball card rarely conveys copywrite; if it does convey then “the transfer must be express and



181 in writing” [37]. In general, the legal issues surrounding NFTs remain legally murky or  
182 unresolved. This is a new area undergoing maturation and legal precedent remains to be set. A  
183 discussion of the legal issues are available from [6], [2], and [37].

184 The remainder of this publication is organized as follows. Section 2 provides a short background  
185 on blockchains and tokens. Section 3 provides a descriptive NFT definition, a list of NFT  
186 properties, and related security considerations for each property. Section 4 is a summary of the  
187 27 potential security concerns identified in Section 3.3. Section 5 reviews notable NFT  
188 standards. Section 6 discusses NFT marketplaces. Section 7 is the conclusion.

189

## 190 **1.1. Scope**

191 The focus of this paper’s research was on the most common NFT technology used, that based on  
192 the Ethereum Request for Comment 721 Non-Fungible Token Standard (ERC-721) and  
193 equivalent standards on other blockchains. All non-ERC-721 based NFT systems are out of  
194 scope of this paper.

195  
196 An early example of a non-ERC-721 NFT are Colored Coins on the Bitcoin blockchain. These  
197 encode unique information within a coin’s metadata to allow it link to some asset while making  
198 it unique from all others. The metadata is encoded onto a Satoshi, which is the smallest unit of  
199 transfer for Bitcoin. Such coins are then changed from being fungible (i.e., interchangeable) to  
200 non-fungible (unique). Another newer example is Bitcoin Request for Comment 20 (BRC-20)  
201 [34]. This encodes JSON metadata onto a Satoshi in a manner similar to Colored Coins but  
202 utilizing different methods.

203  
204 Security analyses of NFT marketplaces are also out of scope. The focus in this work is on the  
205 NFT smart contracts and the services they provide (although this work does cover security  
206 concerns with non-blockchain stored assets and asset information). Security analyses of NFT  
207 marketplaces are available from [31] and [32].

## 208 **2. Background**

209 This section provides definitions for blockchains, smart contracts, and tokens as a foundation for  
210 the discussion of NFTs in Section 3.

### 211 **2.1. Blockchains**

212 According to NIST IR 8202, *Blockchain Technology Overview*, blockchains are “tamper evident  
213 and tamper resistant digital ledgers implemented in a distributed fashion (i.e., without a central  
214 repository) and usually without a central authority (i.e., a bank, company, or government)” [22].  
215 NIST IR 8202 then provides a more formal definition:

216 Blockchains are distributed digital ledgers of cryptographically signed  
217 transactions that are grouped into blocks. Each block is cryptographically  
218 linked to the previous one (making it tamper evident) after validation and  
219 undergoing a consensus decision. As new blocks are added, older blocks  
220 become more difficult to modify (creating tamper resistance). New  
221 blocks are replicated across copies of the ledger within the network, and  
222 any conflicts are resolved automatically using established rules. [22]

### 223 **2.2. Smart Contracts**

224 NIST IR 8202 defines a smart contract as follows:

225 ...a collection of code and data (sometimes referred to as functions and  
226 state) that is deployed using cryptographically signed transactions on the  
227 blockchain network. The smart contract is executed by nodes within the  
228 blockchain network; all nodes must derive the same results for the

229 execution, and the results of execution are recorded on the blockchain.  
230 [22]

231 In simpler terms, a smart contract is program that runs on a blockchain. It processes transactions  
232 and records state while leveraging the cryptographic security of the blockchain.

### 233 **2.3. Tokens**

234 In the cryptocurrency community, the term token does not have an agreed upon definition. For  
235 the purposes of this publication, a token is a data record that is a digital representation of an asset  
236 (physical or virtual), managed by a smart contract, and stored on a blockchain. Tokens are not  
237 generally transferable between the smart contracts managing them, meaning that they are tied to  
238 a particular blockchain smart contract address. Each token represents some asset (e.g.,  
239 cryptocurrency, digital artwork). Smart contract tokens usually follow one or more community  
240 token standards to enable interoperability with user wallets, exchanges, and other contracts (see  
241 Section 5). The transference of a token from one wallet to another involves the updating of the  
242 token owner's address within the managing smart contract.

243 There are two types of tokens: fungible and non-fungible. A definition of NFTs is provided in  
244 Section 3. Fungible tokens are identical and interchangeable. They represent cryptocurrencies  
245 that are not native to a blockchain and are instead managed by smart contracts (e.g., stablecoins).  
246 In contrast, a native blockchain cryptocurrency is tied to the blockchain itself and is used to pay  
247 for blockchain gas (e.g., Bitcoin and Ethereum). Smart contracts represent fungible tokens by  
248 keeping a list of addresses that own tokens and how many tokens each address owns. Fungible  
249 tokens are often represented in smart contracts using the Ethereum Request for Comments (ERC)  
250 standard ERC-20 or a similar standard on a non-Ethereum blockchain. This is discussed in  
251 Section 5.1.

### 252 3. Definition, Properties, and Security Evaluations

253 This section provides a definition for NFTs, related properties, and an evaluation of each  
254 property to reveal potential security concerns.

#### 255 3.1. NFT Definition

256 The definition provided below is intended to be descriptive and inclusive of all NFTs in use  
257 today. It is not intended to define what is and what is not an NFT, nor is it intended to limit  
258 future NFT technology. The purpose of the definition and resultant properties is to enable the  
259 reader to understand current technology and to provide a foundation for an exploration of  
260 potential security issues.

261 A non-fungible token (NFT) is an owned, transferable, and indivisible  
262 data record that is a digital representation of a physical or virtual linked  
263 asset. The data record is created and managed by a smart contract on a  
264 blockchain.

265 NFTs are often represented by standard ERC-721 in smart contracts on Ethereum or a similar  
266 standard on another blockchain (see Section 5 on token standards for more details). These  
267 standards provide minimum functionality to be implemented by NFT implementations.  
268 Additional functionality is possible, even expected. For example, NFT smart contracts may have  
269 an owner role that can perform management functions (e.g., [28]). Such functionality can include  
270 upgrading to a new smart contract (e.g., [29]). Such upgrades can provide the owner arbitrary  
271 functionality, including the expiring or delisting of purchased NFTs (e.g., [29]).

#### 272 3.2. NFT Properties

273 The following non-exhaustive set of NFT properties can be derived from this definition. Most  
274 correctly functioning and secured NFT implementations will contain these properties (see  
275 Section 3.3 for caveats to this).

- 276 1. **Owned:** NFTs designate ownership by recording a blockchain address.
- 277 2. **Transferable:** Owners and designated approved entities can transfer the ownership of  
278 NFTs to other addresses.
- 279 3. **Indivisible:** NFTs cannot be subdivided (although the ownership may be fractionalized).
- 280 4. **Linked:** NFTs have references to the asset that they represent.
- 281 5. **Recorded:** NFTs are smart contract data records stored on a blockchain.
- 282 6. **Provenance:** NFTs have their chain of ownership recorded.
- 283 7. **Permanence:** NFTs are normally indestructible (although some are designed to be  
284 burned).
- 285 8. **Immutable:** The asset that an NFT represents cannot be modified.
- 286 9. **Unique:** Each NFT represents a unique asset.

287 10. **Authentic:** Each NFT asset is what the NFT claims it to be (e.g., artwork from a  
288 particular artist).

289 11. **Authorized:** Each NFT asset has been authorized by an owner to be sold as an NFT.

### 290 3.3. Security Evaluation of NFT Properties

291 This section evaluates potential security issues related to each property presented in Section 3.2.  
292 Some of these properties should be provided by the NFT smart contract. Some are inherently  
293 provided by the underlying blockchain. Some should be provided by the human management of  
294 the NFT smart contract. All of these security issues are addressable through use of a systematic  
295 security approach to both design and implementation (such as [35]).

#### 296 3.3.1. Contract-Provided Properties

297 A properly constructed NFT smart contract should provide the properties of *owned*, *transferable*,  
298 *indivisible*, and *linked*. These properties are described below.

##### 299 3.3.1.1. Owned

300 An NFT is often colloquially and incorrectly referred to as the “owned” asset. For example, a  
301 person may say that they own an NFT when referring to a piece of digital artwork. However,  
302 from a technical point of view, the NFT is a separate entity from the artwork. What an NFT  
303 owner definitively owns is a cryptocurrency token (they may or may not also own the linked  
304 asset). As defined previously, a cryptocurrency token is a data record managed by a smart  
305 contract and stored on a blockchain. The data record contains the metadata (i.e., a collection of  
306 data values) necessary to manage the NFT ownership and to link the NFT to a referenced asset.

307 This distinction is important because ownership of the token does not necessarily legally indicate  
308 ownership of the related asset (e.g., digital artwork). This is because a smart contract does not  
309 necessarily have the legal authority to designate ownership of a referenced asset (technically,  
310 anyone can create an NFT linked to anything). Exploring this legal issue is out of scope for this  
311 work. However, seller of NFTs should clearly convey the rights provided to purchasers and  
312 buyers should understand the stated rights prior to purchase.

313 It is tempting to think of these tokens like physical bills that can be handed from one person to  
314 another to change ownership. However, NFTs are maintained with the associated smart contract.  
315 This is because the tokens are data records of the smart contract that must stay with the smart  
316 contract and are, thus, normally locked into a specific smart contract and blockchain. The  
317 owner’s cryptocurrency wallets then record the smart contract address and a token identifier  
318 (they don’t hold the token as a physical wallet holds a bill). It is the smart contract that manages  
319 the tokens and is the authoritative repository for those tokens.

320 Smart contracts represent NFT ownership by keeping a list of unique tokens (i.e., data records)  
321 along with the owner of each token. The owner is identified only by a blockchain. The data fields  
322 typically recorded for a non-NFT purchase are not present. There is no name, physical address,  
323 phone number, or other identifying data. This keeps the owners pseudonymous (identified only

324 by their blockchain address). This is done for privacy concerns because all data stored by the  
325 smart contract is public on the blockchain.

326 If a blockchain account is compromised, then a malicious actor could obtain ownership rights for  
327 all NFTs owned by that account. This could happen, for example, through a blockchain wallet  
328 being hacked or through a blockchain account private key being stolen. The actor can then  
329 submit blockchain transactions to the NFT smart contract to transfer all of the blockchain  
330 account's NFTs to an account that they own (i.e., stealing the NFTs). They would likely then  
331 quickly sell the NFTs to avoid the (unlikely) possibility that the initial owner could convince the  
332 smart contract manager to reverse the transactions that stole the NFTs.

### 333 **3.3.1.2. Transferable**

334 The NFT smart contract provides functions to enable the transfer of tokens between owners. As  
335 previously discussed, the transfer of a token is simply an update to the ownership field in the  
336 token's smart contract data record. The owner is allowed to transfer a token to another  
337 blockchain address by submitting a blockchain transaction. Typically, the owner is also allowed  
338 to approve another address to take possession of the token as well as approve one or more  
339 accounts to manage tokens on the owner's behalf. See Section 5.2 for more details.

340 The smart contract may or may not be designed to allow the contract manager to transfer tokens.  
341 If the manager can transfer tokens, then stolen tokens could be restored. However, this becomes  
342 challenging if stolen tokens are quickly sold because there would then exist two owners who had  
343 spent funds and been granted NFT ownership by the smart contract. It could also be challenging  
344 for an owner to prove to the manager that their tokens were stolen, for example when an attacker  
345 steals a purchaser's private key and executes an otherwise valid transaction to change ownership  
346 of the NFT.

347 The default for smart contract NFTs following widely adopted standards is for the manager to  
348 not be able to transfer tokens. This makes the restoration of stolen tokens impossible, but it also  
349 provides owners with assurance that the manager will not confiscate their tokens (either  
350 maliciously or because of a legal order). However, NFT smart contracts likely have a mechanism  
351 to allow managers to update the code of the smart contract to provide for maintenance and  
352 upgrading of the NFT management infrastructure. The updated code could provide managers  
353 new privileges (including token transfer abilities) over both existing and to-be-created tokens.

354 If the smart contract contains coding errors, there may be a vulnerability that enables an attacker  
355 to steal tokens. An evaluation of possible vulnerabilities in NFT contracts is available from [30].  
356 The attacker would then likely sell the tokens quickly to obtain cryptocurrency because after  
357 launching the attack, their approach would be publicly visible on the blockchain. Others could  
358 then launch the same attack, or the contract manager could use the same vulnerability to restore  
359 tokens to their owners. If the contract manager can regain control of the smart contract, tokens  
360 could be restored. However, the attacker would still have the funds obtained through illegal  
361 token sales and the sold tokens would each have two owners (the original owners to whom the  
362 tokens are restored and the subsequent purchasers that unwittingly bought the stolen tokens).

363 **3.3.1.3. Indivisible**

364 NFTs have the property that they are indivisible. This distinguishes them from fungible tokens  
365 that are divisible. An example of a divisible token would be a stable coin worth \$1. This fungible  
366 token could be divided into two tokens, each worth \$0.50. Since these assets are represented  
367 using numbers, it is simple to divide them.

368 However, an NFT that represents a piece of digital artwork could not be divided in the same  
369 manner. Digital assets are typically non-fungible, meaning that they cannot be simply cut in two  
370 without damaging the original asset.

371 On a more technical level, an NFT is a token (explained in Section 2.3). A token is represented  
372 in a smart contract by a data record. Indivisibility then refers to the inability to divide the NFT  
373 data record into multiple parts. Data records do not naturally divide; they represent values for a  
374 fixed set of variables.

375 Some NFT owners may wish to divide their NFT by providing fractionalized ownership. The  
376 actual NFT itself is not split into multiple parts but instead locked into a new fractional NFT  
377 smart contract that then creates a specified number of new fungible tokens. These new fungible  
378 tokens represent shares of ownership of the NFT and can be traded, purchased, and sold on  
379 marketplaces (see Section 6) that specialize in fractional NFT sales (such as [7]). The largest  
380 fractional NFT sale to date – “The Merge” digital art – was bought jointly by 28,000 purchasers  
381 for \$91.8 million [5].

382 Typically, a fractional NFT smart contract has a function that allows a buyout that can reverse  
383 the fractionalization process. This enables the original owner or a fractional investor to reclaim  
384 all of the ERC-20 fractional tokens and unlock the ERC-721 NFT from the fractional  
385 management smart contract. Unlocking the NFT means transferring ownership away from the  
386 fractional smart contract to the new owner.

387 One method of a buyout function is an auction. It requires a buyer to transfer a set amount of a  
388 specific ERC-20 fractional token to the smart contract. This then begins a time-limited auction in  
389 which all fractionalized owners can bid to keep their fractional shares. If the buyer wins, all  
390 ERC-20 tokens are returned to the smart contract, and the buyer becomes the sole owner of the  
391 NFT. If the other users outbid the buyer and win the auction, then the buyout was unsuccessful,  
392 and the NFT remains fractionalized. If the NFT is successfully bought out, the fractionalized  
393 owners are compensated proportionally to the number of fractions that they held. If the buyout is  
394 unsuccessful, then the buyer is compensated with the amount that the remainder of fractionalized  
395 owners bid, and the fractionalized owners are proportionally compensated with the ERC-20  
396 fractional tokens that the buyer originally transferred to initiate the buyout.

397 Other buyout systems may be utilized instead of an auction system, such as an immediate  
398 purchase at a specified exit price.

399 Appendix C provides an example of fractionalizing an NFT and then someone buying it back at  
400 an auction.

401 **3.3.1.4. Linked**

402 Every NFT must be linked to the asset that it represents. More specifically, each NFT data record  
403 must have a field or fields that uniquely identify and link to an asset. This collection of

404 information is referred to as the NFT's metadata. The metadata may contain additional  
405 descriptive information that is not necessary for identification. An example of such data would  
406 be the secure hash of a digital image along with the image's title, creation date, artist name, and a  
407 public URL. Metadata can be included in the NFT data record but is often stored publicly and  
408 only a link to the metadata is stored on the blockchain. There are multiple approaches to link an  
409 NFT to an associated asset using metadata [8].

410 The metadata can store the asset itself on the blockchain, inside the smart contract. This  
411 approach is the most secure as it leverages the integrity of the blockchain itself, but it can be  
412 expensive to store data there. This is rarely done for NFTs.

413 The more common approach is to store on the blockchain a URL or content identifier to an  
414 external data source that hosts the digital asset. Non-blockchain public data publishing is much  
415 cheaper. Sometimes the identifier will link directly to an asset. This link is usually not to a  
416 particular server, but instead to a file storage service. These storage services can be centralized  
417 (but internally distributed with redundancy) or fully decentralized (e.g., with the InterPlanetary  
418 File System (IPFS) protocol [9]). Either way, the off blockchain linkage complicates security as  
419 an additional attack surface is added to the NFT architecture.

420 Further complicating the architecture, the linking information is usually not to the asset itself but  
421 instead to a publicly accessible JSON table of NFT identifiers that provides the URLs for each  
422 asset and other metadata [33]. This double linking architecture allows for the asset URLs to be  
423 updated by the manager of the table (e.g., NFT marketplace). Note how the owner of the table  
424 maintains continued control over where each NFT is linked.

425 It is critical that the metadata correctly identifies and links to the asset represented by the NFT. A  
426 delinked NFT is unlikely to maintain its value. An NFT might be delinked if the original  
427 metadata is incorrect, never being linked to any actual asset. NFTs can also be delinked if the  
428 public table maintaining the asset URLs fails, is deleted, or is changed. Even for NFT data  
429 records with direct URLs to their asset, the server could cease to exist or fails in some way (e.g.,  
430 corrupted files). One study, with a sample size of 12 353 NFTs, found that 25 % of NFTs were  
431 linked to assets that were either lost or inaccessible [33].

432 If an attacker breaks into the public table mapping NFT identifiers to URLs, the NFT could be  
433 delinked, or the links and associated metadata could be changed. This could enable an attacker to  
434 swap a cheap NFT asset that they bought for someone else's very expensive one by swapping  
435 URLs in the public link table. This could also enable the owner of the table to delink NFT  
436 owners from the assets that they purchased. There would be no need to change anything on the  
437 blockchain or to access the smart contract. The owner could simply modify the metadata to  
438 delink an NFT from its associated asset. Someone who purchased an expensive NFT could be  
439 left owning a worthless delinked token on the NFT smart contract.

440 NFTs for physical objects, often referred to as *physical NFTs*, link to their associated physical  
441 asset by including a unique identifier in their metadata. This unique identifier is then materially  
442 attached to the physical object [26]. This could be accomplished through the use of a near field  
443 communication (NFC) tag, QR code, or simply permanently embedding the identifier in the  
444 physical asset. For significant assets (e.g., real estate), a linkage would need to be made to the  
445 public records to prevent fraud. This is a nascent area around which legal precedents have not  
446 been established [26].



### 447 **3.3.2. Blockchain-Provided Properties**

448 The associated underlying blockchain should provide the properties of *recorded*, *provenance*,  
449 *permanence*, and *immutable*. These properties are described below.

#### 450 **3.3.2.1. Recorded**

451 An NFT is a cryptocurrency token. Tokens are data records managed by a smart contract. Smart  
452 contract state is *recorded* on a blockchain. This property of NFT state being recorded on a  
453 blockchain grants the smart contract and associated NFT the benefits of leveraging a blockchain  
454 architecture. These benefits include the properties of *provenance*, *permanence*, and *immutable*  
455 (discussed in the following subsections).

456 The recording of an NFT on a blockchain normally it makes information about the NFT and its  
457 ownership (the metadata) public information. Owner accounts are pseudonymous, meaning that  
458 the owners are anonymous but information about their accounts (i.e., which NFTs they own) is  
459 public. Accounts may be de-anonymized when an account owner provides personal information  
460 (e.g., name and address) when making a purchase using cryptocurrency. This can be mitigated by  
461 cryptocurrency users maintaining multiple accounts (separating NFT purchases from other  
462 purchases).

#### 463 **3.3.2.2. Provenance**

464 A fundamental property of a blockchain is its ability to track tokens over their entire lifetime.  
465 The creation event, every transaction involving it, and the destruction event are all recorded. The  
466 blockchain records when these events occurred, as well as the sender and receiver of the  
467 transactions. The blockchain provides a complete history of ownership of the token.

468 This complete history of ownership is beneficial to anyone who wishes to validate the  
469 authenticity of a token. It is a simple endeavor to work back from any point of a token's  
470 transaction history and determine its origin and where it has been. The ability to validate a  
471 token's history can help a user determine whether a token is fraudulent or legitimate.

472 A blockchain could undergo an attack (e.g., 51% attack [25]) that enables a malicious entity to  
473 change the blockchain history, but this is unlikely for established and widely used blockchains  
474 due to the significant resources dedicated to maintenance of those chains (e.g., either mining  
475 processing power or large staked holdings).

#### 476 **3.3.2.3. Permanence**

477 A fundamental property of a blockchain is its ability to record data in a near-permanent manner  
478 based on its decentralized storage and cryptographic mechanisms. Other than the previously  
479 referenced 51% attack [25], there are some exceptions to a blockchain's permanence.

480 One way to sidestep the property of permanence is to "burn" the NFT. Transferring an NFT to an  
481 address that no one can access renders any further use of the NFT impossible. For example,  
482 sending any transaction to the Ethereum address  
483 "0x00" will effectively destroy whatever is sent  
484 because there is no known private key that resolves to this address (and it is extremely unlikely

485 for someone to find it) so no one can access the account. Other blockchains have specific  
486 addresses that the underlying blockchain code will prevent from sending transactions but can still  
487 receive transactions. These are hard coded burn addresses, so even if someone were to discover a  
488 private key that would resolve to that address, they could not claim any asset associated with it.

489 There may be legitimate use cases for burning an NFT, such as to provide proof of burning to  
490 receive an upgraded NFT in a different smart contract or if the NFT is a consumable object in a  
491 blockchain-based video game (i.e., a unique item that provides some benefit for the player). Even  
492 though the NFT is burned, it still technically exists in the smart contract on the blockchain.

493 Another way to sidestep the property of permanence would be for the NFT's smart contract to  
494 have the ability to call a method `selfdestruct()`. In practice, this method is used by many smart  
495 contracts to stop its execution and remove the current state from the blockchain (previous states  
496 are still recorded in past blocks). While there is nothing to technically prevent an NFT smart  
497 contract from using the `selfdestruct()` or similar method, it is strongly discouraged. The NFT  
498 smart contract manages the tokens and records all information about them, including ownership.  
499 If a NFT smart contract could call a `selfdestruct()` method, then all of its associated information  
500 would be removed from the blockchain's current state and become effectively lost. Since all of  
501 the NFT information is contained within the smart contract, a user wallet does not reflect that it  
502 owned an NFT but simply that it sent funds to an address. Potential buyers of an NFT are  
503 strongly encouraged to limit their investment risk by ensuring that the smart contract will provide  
504 permanence through either direct inspection or trusting the services of another firm that evaluates  
505 smart contracts.

506 Another issue with permanence is if the NFT content is too large to be stored within the smart  
507 contract, and the smart contract instead contains a pointer (e.g., uniform resource locator (URL)  
508 or URI) to an external storage source (e.g., IPFS or some other external data). If the data source  
509 should cease to host the NFT itself, then the owner may lose access to the actual NFT content.  
510 This is related to the material covered by the linkage property in Section 3.3.1.5.

#### 511 **3.3.2.4. Immutable**

512 An NFT is expected to have the property of being unchanging or immutable. NFT smart  
513 contracts enforce this in their code. However, a vulnerability in the smart contract could enable a  
514 malicious entity to change NFT data records.

515 More fundamentally, this is a property provided by the blockchain to ensure that ledger entries  
516 are not altered. This normally holds but is not guaranteed. True immutability – to never be  
517 changed under any circumstances ever – is not achieved. While blockchains are effectively  
518 immutable, there have been cases in which a blockchain has been altered by group consensus  
519 (e.g., [27]). True immutability of digital data is very difficult if not impossible to achieve. Under  
520 normal operating conditions, a blockchain provides a cryptographically secure ledger that resists  
521 alterations of recorded data (a tamper-resistant design), and a participant can detect and discard  
522 alterations (a tamper-evident design) if desired. This may lead to a chain split (or cryptocurrency  
523 fork) where a portion of the users accept the alterations, while another portion does not, leading  
524 to incompatible blockchain records between them. By combining tamper-resistant and tamper-  
525 evident designs, a blockchain can provide a near immutable ledger.

### 526 **3.3.3. Human Management-Provided Properties**

527 The human management of the NFT smart contract should provide the properties of *unique*,  
528 *authentic*, and *authorized*. These properties are described below.

#### 529 **3.3.3.1. Unique**

530 The non-fungible aspect of an NFT requires that only one exists. From a technical perspective,  
531 this is guaranteed because the NFT smart contract ensures that the data record owned by the  
532 purchaser is one-of-a-kind and has a single owner. However, that does not mean that the linked  
533 asset is uniquely owned by that data record. The issuer may sell multiple NFTs linked to the  
534 same asset (e.g., for digital trading cards). This may be analogous to an artist making a limited  
535 run of identical copies of a specific piece of art.

536 Alternatively, there may be multiple smart contracts with data records linked to that asset. The  
537 same virtual object could be sold on multiple NFT marketplaces. To check for this, one could  
538 compare the hash values of the virtual object with other virtual objects being sold. However, one  
539 could change just a single pixel of a virtual image to obtain a completely different hash value. An  
540 artist could also have made many copies of the same artwork, or duplicates of original art are  
541 being sold in NFT form.

#### 542 **3.3.3.2. Authentic**

543 In an NFT sale, it is implied that the linked asset is what the seller claims it to be. However, an  
544 asset could be a forgery whose origin is misrepresented. The seller may claim to have created  
545 something that they simply copied off of the internet, or they may attribute the artwork to  
546 another artist to increase the sale price. To a large extent, the purchaser must rely on the selling  
547 smart contract and the associated NFT marketplace for this.

#### 548 **3.3.3.3. Authorized**

549 The smart contract guarantees that only the current owner of an NFT can sell an NFT data  
550 record. However, whether the original seller is in fact authorized to sell an NFT that is linked to a  
551 particular asset is a legal question that is out of scope for this publication. From a technical point  
552 of view, anybody can sell an NFT linked to anything. This creates a potential for  
553 misrepresentation or fraud that must be addressed by non-technical controls (e.g. a legal  
554 framework). What is being directly sold is the smart contract data record, and the owner of the  
555 linked asset does not need to be involved. Ownership of the data record might convey rights over  
556 the linked asset, but that is a legal question. In many cases, the buyer does not obtain any rights  
557 whatsoever to the linked asset. For example, one NFT marketplace clearly specifies that “the  
558 purchase of an NFT does not give the buyer the right to every copy of the underlying work, nor  
559 the right to reproduce, distribute, commercially exploit, publicly perform, or publicly display the  
560 NFT or objects included as part of the work” [20]. In such cases, the right being provided the  
561 purchaser is the privilege to digitally autograph the asset and to subsequently sell that right to  
562 another.

563

564 **4. List of Potential Security Concerns**

565 This section lists 27 potential security concerns that can exist with NFT ownership and smart  
566 contract management of tokens. The identified security concerns are organized by NFT property.

567 **Owned** (Section 3.3.1.1)

- 568 1. An NFT purchaser may be deceived into thinking that they are purchasing an asset  
569 instead of a smart contract data record that contains a reference to the asset (possibly  
570 conferring no rights over the asset at all).
- 571 2. A smart contract may create a token linked to an asset without the legal authority to do so  
572 for that asset since, technically, anyone can create an NFT linked to anything.
- 573 3. If a blockchain account is compromised, the malicious actor can transfer all NFTs  
574 associated with that address to an address owned by the actor.
- 575 4. Stolen tokens will likely be sold immediately by malicious actors for cryptocurrency,  
576 preventing easy restoration of the tokens even if a mechanism is available to do so.

577 **Transferable** (Section 3.3.1.2)

- 578 5. There is likely no smart contract mechanism to restore stolen tokens to their rightful  
579 owner.
- 580 6. If a smart contract enables the contract manager to restore stolen tokens, this feature  
581 could be used by the manager to confiscate, freeze, or unilaterally transfer tokens.
- 582 7. A smart contract may not allow a manager to restore stolen tokens, but the smart contract  
583 may have a manager-controlled update mechanism whereby this feature could be added  
584 in the future (enabling the previously mentioned security concern).
- 585 8. Coding errors in the smart contract could enable attackers to steal tokens and transfer  
586 them to their accounts.

587 **Indivisible** (Section 3.3.1.3)

- 588 9. Fractional ownership increases the NFT attack surface by involving an additional third-  
589 party smart contract that handles the fractional ownership.
- 590 10. Owners of fractional shares may not be aware that they could lose their shares through a  
591 forced buyout.

592 **Linked** (Section 3.3.1.4)

- 593 11. Inaccurately stored metadata (either done maliciously or accidentally) can delink an NFT  
594 from the asset it represents and make it worthless.
- 595 12. Server errors that make a digital asset unavailable (e.g., corrupted file, server failure, or  
596 storage service discontinuation) could effectively delink an NFT from the asset it  
597 represents and make it worthless.
- 598 13. If the off-blockchain table linking NFT identifiers to URLs is compromised, an attacker  
599 could delink NFTs from their assets and/or change which NFTs represent which assets.
- 600 14. If off-blockchain tables are used to link NFT identifiers to URLs, the owner of the table  
601 could use their access to delink NFTs and/or change which NFTs represent which assets.

602 **Recorded** (Section 3.3.2.1)

603 15. An NFT owner may not realize that their account and information on the NFTs that their  
604 account owns are public information on the associated blockchain.

605 16. While blockchain accounts are anonymous, they can be de-anonymized through account  
606 owner purchases that include personally identifying information (e.g., name and address).

607 **Provenance** (Section 3.3.2.2)

608 17. A blockchain could undergo an attack enabling changes to blockchain history (this is  
609 unlikely with established blockchains).

610 **Permanence** (Section 3.3.2.3)

611 18. An NFT may be burned (accidentally or maliciously) by sending it to an address no one  
612 has access to.

613 19. An NFT smart contract could self-destruct, destroying the managed NFTs.

614 **Immutable** (Section 3.3.2.4)

615 20. If the smart contract code contains a vulnerability, the data records could be changed by a  
616 malicious actor.

617 21. Blockchains are occasionally changed through participant consensus or have their chains  
618 split into distinct and different versions when consensus is not reached on resolving a  
619 major issue.

620 22. A blockchain split will result in the duplication of NFT contracts, which in turn results in  
621 NFT owners having the same NFTs on two blockchains. They could sell one and keep the  
622 other, causing significant issues for NFTs that convey ownership rights over their linked  
623 asset.

624 **Unique** (Section 3.3.3.1)

625 23. Buyers may not be aware that an exchange is selling the same NFT multiple times (e.g.,  
626 permitting a limited number of autographs for video clips).

627 24. The same asset (or copies with unperceivable changes to humans) could be sold  
628 simultaneously by multiple NFT exchanges or smart contracts.

629 **Authentic** (Section 3.3.3.2)

630 25. An asset linked to an NFT may be a forgery or an authentic original artwork whose origin  
631 is misrepresented or attributed to a different creator (e.g., to increase its perceived value).

632 **Authorized** (Section 3.3.3.3)

633 26. The seller may not be authorized to sell an NFT linked to a particular asset.

634 27. The buyer may be deceived into not receiving the rights over the linked asset that they  
635 think they are obtaining by purchasing an NFT.

## 636 **5. Token Standards**

637 NFT standards build upon the work done in fungible token standards and modify token  
638 definitions so that each token is unique. Standards are critical for all types of cryptocurrency  
639 tokens so that cryptocurrency exchanges can easily adopt them, smart contracts can accept and  
640 manage them, and user wallets can buy and sell new token types. Such standards define the  
641 services and interfaces for token smart contracts. The standards are typically represented in the  
642 form of code that has mandatory inheritable functions. They are often created and managed  
643 within cryptographic communities and are, thus, community standards that are not associated  
644 with traditional formal standards bodies.

645 Many token standards [10] are in the form of an Ethereum Request for Comment (ERC) [11]  
646 because Ethereum was the first blockchain platform to provide tokens. ERCs are standards for  
647 Ethereum, and they provide requirements for smart contract interface design. Currently, many  
648 blockchains provide token management, and ERCs have been ported to equivalent versions on  
649 other platforms to support this (there are also independent standards efforts on other platforms).

### 650 **5.1. ERC-20: Fungible Token Standard**

651 ERC-20 was the first fungible token standard [13]. It defines a minimum interface for smart  
652 contracts that provide interchangeable and identical tokens. Compliant contracts provide  
653 functions that return the following state information:

- 654 1. The name of the token,
- 655 2. The symbol,
- 656 3. The total token supply,
- 657 4. The balance for each owner, and
- 658 5. The amount that an “approved” spender is allowed to transfer from an owner’s account.

659 Additional required functions manage the token transfers:

- 660 1. The owner transfers a specified number of their tokens to an address.
- 661 2. The owner approves an address to transfer a certain number of their tokens.
- 662 3. An approved spender transfers a specified number of tokens from one address to another  
663 address (limited by the amount specified by the owner).

664 An ERC-20-compliant smart contract must emit an “event” for every transfer and address  
665 approval. An event is an entry in a blockchain log and is, thus, publicly viewable by all  
666 blockchain users.

### 667 **5.2. ERC-721: Non-Fungible Token Standard**

668 ERC-721 functions similarly to ERC-20. It defines a minimum interface for smart contracts that  
669 provide unique tokens. Compliant contracts provide functions that return the following state  
670 information:

- 671 1. The owner of an NFT,

- 672 2. The number of NFTs assigned to each owner,  
673 3. The address “approved” to transfer an NFT, and  
674 4. Whether or not an address is an “authorized operator” for another address.

675 Additional required functions manage the token transfers:

- 676 1. The owner, an approved address, or an authorized operator transfers tokens from one  
677 address to another.  
678 2. The owner, an approved address, or an authorized operator “safely” transfers tokens from  
679 one address to another (checking that the recipient smart contract is capable of receiving  
680 NFTs).  
681 3. The owner or an authorized operator sets the address that is “approved” to transfer an  
682 NFT.  
683 4. The owner updates the status of an address relative to being an “authorized operator” to  
684 manage all of their NFTs.

685 Like ERC-20, a compliant smart contract must emit an “event” for every transfer, address  
686 approval, and “authorized operator” change of status.

687 The transfer “safely” function is based on ERC-165 [14]. The NFT contract checks to see  
688 whether the recipient of an NFT is a smart contract or a user by checking the code size of the  
689 recipient address. If the recipient is a contract, the NFT contract calls the “onERC721Received”  
690 function in the recipient contract. It checks for a return value of the Keccak-256 hash of a  
691 specified string (comprising the function call and its parameters). If the correct return value is not  
692 supplied (possibly because the “onERC721Received” function does not exist), then the transfer  
693 is reverted.

694 An example ERC-721 smart contract is available at [15].

### 695 **5.3. Other NFT Standards**

696 ERC-1155 provides for both fungible and non-fungible tokens in the same smart contract [16].  
697 With ERC-1155, a single smart contract can simultaneously support ERC-721 and ERC-20  
698 functionality while managing multiple token types.

699 ERC-2309 provides “a standardized event emitted when creating/transferring one, or many non-  
700 fungible tokens using consecutive token identifiers” [17].

701 ERC-4400 enables a “consumer” role for NFTs [18]. Consumers can perform limited operations  
702 upon NFTs without owning them. For example, if an NFT represents a parcel of digital land in a  
703 virtual universe, a consumer of the NFT might be allowed to modify the property (as if they were  
704 renting it) but would not be the owner (could not transfer ownership).

705 ERC-4907 enables a “user” role for NFTs [19]. Users can use the NFT for a specified period of  
706 time, but they cannot transfer ownership of the NFT or enable other users. An example would be  
707 a virtual tool in a game that allows a user to build virtual objects but only during their specified  
708 time limit.

709

## 710 **6. Marketplaces and Exchanges**

711 NFT marketplaces (also called exchanges) enable users to buy, sell, and mint (i.e., create) NFTs  
712 [23]. The marketplaces should provide some level of verification for the posted NFTs. The oldest  
713 was launched in 2017, making both NFTs and their exchanges relatively new technology.

714 These marketplaces have an attack surface separate from the associated NFT smart contracts and  
715 may be the target of hacking activity. As mentioned in Section 1.1, a security analysis of NFT  
716 marketplaces is out of scope of this publication (but see [31] and [32]). Here, a brief overview of  
717 NFT marketplace security models is provided.

718 NFTs can be bought through direct purchase, by participating in an auction, or by making an  
719 offer. For exchanges that use a decentralized finance (DeFi) approach, customers need their own  
720 cryptocurrency wallet (either software or hardware). Alternatively, exchanges may use a  
721 centralized finance (CeFi) approach in which customers use custodial wallets provided by the  
722 exchanges. In the CeFi model, the exchange is the custodian of the cryptographic keys and holds  
723 the NFTs on behalf of their customers (analogous to an investment firm acting as a custodian and  
724 holding stock for its clients). In the DeFi mode, the purchaser uses a wallet to hold the  
725 cryptographic keys that grant them ownership of the NFTs.

726 In both approaches, a malicious entity could compromise the user-owned wallet (for DeFi NFT  
727 approaches) or the custodial wallet system (for CeFi NFT approaches). The former requires the  
728 user to secure their own wallet; many cryptocurrency wallet users have had their cryptographic  
729 keys stolen. The latter requires the user to trust the CeFi custodian to secure their NFTs in  
730 custodial wallets; cryptocurrency custodial systems have been hacked, resulting in the loss of  
731 user assets. There is no guaranteed security for crypto assets. Guidance for the security of  
732 cryptographic wallets is out of scope for this publication, though many resources are available  
733 online (e.g., [24]).

734 While some take credit cards and other forms of traditional payment (usually with an additional  
735 processing fee), marketplaces may only accept cryptocurrency, which is the preferred form of  
736 payment. This is because NFT data records are managed by smart contracts, and smart contracts  
737 only accept cryptocurrency. Also, marketplaces may not be able to handle fiat currencies due to  
738 associated regulatory requirements. Also, accepting fiat currency requires additional  
739 centralization of the marketplace architecture and many strive to maintain a decentralized model.



740 **7. Conclusion**

741 Currently, most NFT sales are of the digital autographing type. This makes most NFTs prestige  
742 purchases where the buyer obtains the right from the linked asset’s copyright holder to uniquely  
743 link their name to the asset in a smart contract data record on a blockchain. However, NFTs are  
744 also used for actual sales of assets (both digital and physical) as well as for utilitarian purposes  
745 such as voting rights, membership, and benefits. These latter use cases necessitate a robust and  
746 secure design and implementation of NFTs.

747 Presently, many NFT implementations have achieved a high level of security. NFT reliance on  
748 blockchains and smart contracts provides secure cryptographic methods for establishing and  
749 publicly recording ownership. The NFT smart contracts provide the NFT properties of *recorded*,  
750 *owned*, *transferable*, *indivisible*, and *linked*. The blockchain ensures *provenance*, *permanence*,  
751 and *immutable*. Human NFT management provides the properties of *unique*, *authentic*, and  
752 *authorized*.

753 Despite a solid cryptographic foundation, there are potential security concerns related to these  
754 NFT properties, this work identified 27 by evaluating the 11 NFT properties. Each of these can  
755 be addressed through considering security upfront and creating a secure design and  
756 implementation. Adoption of a systematic security approach, such as the NIST Risk  
757 Management Framework [35], can help address these potential concerns. While further research  
758 should be conducted in this area, the security analysis in this work did not reveal any non-  
759 addressable weaknesses that would undermine the overall approach and technology.

760

761

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850 **Appendix A. List of Symbols, Abbreviations, and Acronyms**

851 **BRC**

852 Bitcoin Request for Comment

853 **ERC**

854 Ethereum Request for Comment

855 **F-NFT**

856 Fractionalized non-Fungible Token

857 **IR**

858 Interagency or Internal Report

859 **NFT**

860 Non-Fungible Token

861 **IPFS**

862 InterPlanetary File System

863 **URI**

864 Uniform Resource Identifier

865 **URL**

866 Uniform Resource Locator

867

## 868 **Appendix B. Fractional Token Example**

869 Consider a person buying an image NFT from a marketplace. The NFT smart contract records  
870 the owner's blockchain address in the NFT's data record. To fractionalize, the owner transfers  
871 the NFT to a fractionalized NFT (F-NFT) smart contract. The original NFT smart contract  
872 records the F-NFT contract as the owner. The NFT is now "locked" in the F-NFT contract. The  
873 F-NFT contract then sells 10 ERC-20 tokens for 1 ETH each and gives the proceeds to the  
874 original owner, minus a fee. Five users buy the tokens:

- 875 • Alice: 4 \$JPEG
- 876 • Bob: 1 \$JPEG
- 877 • Carol: 2 \$JPEG
- 878 • Dave: 1 \$JPEG
- 879 • Erin: 2 \$JPEG

880 The F-NFT contract specifies a buyout function that requires at least four of the tokens be  
881 deposited to start the auction. Eventually, Alice decides that she wants the whole NFT to herself  
882 and deposits her four tokens to initiate the buyout.

883 Alice bids 1.1 ETH per token. If she wins, she will need to pay 6.6 ETH to purchase the  
884 remaining six tokens and claim the original NFT for herself. The other fractional owners would  
885 then split the 6.6 ETH proportionally according to the number of ERC-20 tokens that they hold.

886 If Bob, Carol, Dave, and Erin collectively bid 1.2 ETH per token and outbid Alice, they would  
887 then pay 4.8 ETH to Alice and receive a fraction of the four ERC-20 tokens that Alice had  
888 deposited, proportional to the amount that each owner contributed. If each of them paid 1.2 ETH,  
889 then they would each gain one additional token (representing fractional ownership) after  
890 outbidding Alice.

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