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3 **Creating a Profile Using the IoT Core**  
4 **Baseline and Non-Technical Baseline**  
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# Creating a Profile Using the IoT Core Baseline and Non-Technical Baseline

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69 **Public comment period: December 15, 2020 through February 26 ~~12~~, 2021**

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85

### Abstract

86 The core baseline in NISTIR 8259A, *IoT Device Cybersecurity Capability Core Baseline* and the  
87 non-technical baseline in NISTIR 8259B, *IoT Manufacturer Non-Technical Supporting*  
88 *Capability Core Baseline* can be expanded upon based on more specific contextual information.  
89 Using source material with information pertinent to IoT device *customers'* needs and goals, the  
90 central concepts of the NISTIR 8259 series can be used to guide the development of new  
91 elaboration on device cybersecurity capabilities an IoT device may need and the non-technical  
92 supporting capabilities that may be needed in relation to the IoT device. This process of  
93 expanding on the core baseline and non-technical baseline using additional contextual  
94 information is called profiling. A process by which readers of the NISTIR 8259 series can profile  
95 source documents is described in this publication.

96

### Keywords

97 cybersecurity baseline; Internet of Things (IoT); securable computing devices.

98

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104 members Brad Hoehn and David Lemire and the NIST FISMA Implementation Project team for  
105 their extensive help.

106

### Audience

107 The main audience for this publication is IoT device manufacturers. This publication may also  
108 help IoT device customers or integrators.

109

110

**Note to Reviewers**

111 NIST Cybersecurity for IoT Team has chosen a publication strategy of crafting separate  
112 documents to address specific concerns within the IoT cybersecurity ecosystem. These  
113 documents are part of a single family across the theme of providing guidance to IoT device  
114 manufacturers. Industry encouraged this direction in the comments responding to the issuance of  
115 Draft NISTIR 8259. The initial foundation documents in this series are as follows:

- 116 • [NISTIR 8259](#): *Foundational Cybersecurity Activities for IoT Device Manufacturers*
- 117 • [NISTIR 8259A](#): *IoT Device Cybersecurity Capability Core Baseline*

118

119 The new documents in the series that are being released as drafts for comment provide guidance  
120 to IoT device manufacturers complementing the guidance. The three additional documents in the  
121 NISTIR 8259 series are:

- 122 • [NISTIR 8259B](#): *IoT Non-technical and Supporting Capability Core Baseline* –  
123 NISTIR 8259B complements the NISTIR 8259A device cybersecurity core baseline by  
124 detailing what additional, non-technical support is typically needed from manufacturers.  
125 This non-technical baseline collects and makes explicit support capabilities like  
126 documentation, training support, etc.
- 127 • *NISTIR 8259C: Creating a Profile of the IoT Core Baseline and Non-Technical*  
128 *Baseline* – NISTIR 8259C presents a method of profiling the core baseline in NISTIR  
129 8259A and the non-technical baseline in NISTIR 8259B to create a more detailed set of  
130 capabilities responding to the concerns of a specific sector, based on some authoritative  
131 source such as a standard or other guidance. This is the method used to create the profile  
132 meeting the requirements of the federal information system low baseline found in draft  
133 NISTIR 8259D.
- 134 • *NISTIR 8259D: Profile Using the IoT Core Baseline and Non-Technical Baseline for*  
135 *the Federal Government* – NISTIR 8259D presents the profile defining the capabilities  
136 needed from and related to IoT devices to incorporate those devices into a federal  
137 information system implementing the low baseline controls of NIST SP 800-53B.

138

139 In addition to the extensions to NISTIR 8259 listed above, the NIST Cybersecurity for IoT Team  
140 is also working on **NIST SP 800-213: IoT Device Cybersecurity Guidance for the Federal**  
141 **Government: An Approach for Establishing IoT Device Cybersecurity Requirements** which  
142 explains from a customer organization's (i.e., federal agencies and other organizations)  
143 perspective how to determine the technical and non-technical capabilities needed from and  
144 related to devices to support the NIST SP 800-53 controls they use on their system and in their  
145 organization. NIST SP 800-213 enables federal agencies to identify needed capabilities for  
146 unique situations and turn those selections into requirements for new IoT devices.

147 NIST appreciates all comments, concerns and identification of areas needing clarification.  
148 Ongoing discussion with the stakeholder community is welcome as we work to improve the  
149 cybersecurity of IoT devices.

150

## Call for Patent Claims

151 This public review includes a call for information on essential patent claims (claims whose use  
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155 existence of pending U.S. or foreign patent applications relating to this ITL draft publication and  
156 of any relevant unexpired U.S. or foreign patents.

157

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168 i. under reasonable terms and conditions that are demonstrably free of any unfair  
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174 on its behalf) will include in any documents transferring ownership of patents subject to the  
175 assurance, provisions sufficient to ensure that the commitments in the assurance are binding on  
176 the transferee, and that the transferee will similarly include appropriate provisions in the event of  
177 future transfers with the goal of binding each successor-in-interest.

178

179 The assurance shall also indicate that it is intended to be binding on successors-in-interest  
180 regardless of whether such provisions are included in the relevant transfer documents.

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182 Such statements should be addressed to: [iotsecurity@nist.gov](mailto:iotsecurity@nist.gov)

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207 **1 Introduction**

208 Internet of Things (IoT) devices offer new functionality that can enhance the operations of  
209 government, commercial, and other enterprises and provide benefits to consumers and the  
210 general public. As such, IoT devices represent a tremendous opportunity for the federal  
211 government to leverage scarce resources, but that opportunity comes with new risks, especially  
212 in the area of cybersecurity. The NIST Cybersecurity for IoT program has defined IoT devices as  
213 “hav[ing] at least one transducer (sensor or actuator) for interacting directly with the physical  
214 world and at least one network interface (e.g., Ethernet, Wi-Fi, Bluetooth, Long Term Evolution  
215 (LTE), Zigbee, Ultra-Wideband (UWB)) for interfacing with the digital world.” [1]

216 Government, academia and IT companies, both hardware and software, have a decades-long  
217 history of researching and developing cybersecurity-related technologies. IoT device  
218 manufacturers, especially those newly offering IoT devices or IoT versions of previously  
219 existing products, frequently do not have direct experience with that cybersecurity body of  
220 knowledge. The NISTIR 8259 series is intended to help bridge that gap for IoT device  
221 manufacturers. NISTIR 8259, *Foundational Cybersecurity Activities for IoT Device*  
222 *Manufacturers* [1] provides guidance to manufacturers on foundational activities to incorporate  
223 cybersecurity considerations throughout the product development and lifecycle support process.  
224 NISTIR 8259A, *IoT Device Cybersecurity Capability Core Baseline* [2] provides a baseline of  
225 core cybersecurity device capabilities that are foundational for making IoT devices securable.  
226 These technical capabilities have been expanded with non-technical supporting capabilities such  
227 as those described within NISTIR 8259B, *IoT Non-Technical Supporting Capability Core*  
228 *Baseline* [3]. NISTIR 8259B provides a baseline of the non-technical supporting capabilities and  
229 actions (for example, documentation, and training) generally needed from manufacturers or  
230 other third parties to support common IoT device cybersecurity controls that protect an  
231 organization’s devices as well as device data, systems, and ecosystems. The combination of  
232 technical and non-technical capabilities as customized for the organization, sector, and/or use  
233 case creates what are known as the profiles for the IoT core baseline and non-technical baseline.

234 This document discusses how to expand on the foundational activities discussed in NISTIR 8259  
235 by providing a process that can be used to create customized profiles (for example, to a specific  
236 organization or industry) using the core baseline of cybersecurity device capabilities discussed in  
237 NISTIR 8259A and the non-technical baseline discussed in NISTIR 8259B. Specifically, this  
238 document expands on activity 3 of NISTIR 8259, “Determine how to address customer needs  
239 and goals.” The NISTIR 8259A core baseline’s six capabilities, and NISTIR 8259B non-  
240 technical baseline’s four capabilities are a starting point. This document provides a structured  
241 process for expanding those baselines to provide all the device cybersecurity capabilities and  
242 non-technical supporting actions needed to make the device securable.

243 Section 2.1 discusses the three concepts central to creating a profile using the core baseline:  
244 device-centricity, cybersecurity focus, and minimal securability. Device-centricity is key across  
245 the NISTIR 8259 publication series. Unlike many other NIST cybersecurity publications, the  
246 NISTIR 8259 series takes a device-centric view because the focus is on the manufacturer of the  
247 device and what the manufacturer can do to support cybersecurity goals. Cybersecurity focus is  
248 important because there are many other considerations (e.g., privacy, safety, reliability,

249 resilience) which are important but not the focus of this work. Defining a set of technical device  
250 capabilities and non-technical supporting capabilities providing minimal device securability  
251 depends on what the device is intended to do, what networks the device connects to, and where  
252 the device is located. These are critical aspects of the sector use-case used in developing the  
253 profile.

254 Section 2.2 documents the profiling process for the NISTIR 8259 series. This process uses the  
255 source documents gathered in the NISTIR 8259 foundational activities of *defining customer use*  
256 *cases* and *gathering relevant source documents* such as relevant regulatory requirements<sup>1</sup>,  
257 guidance<sup>2</sup> and standards<sup>3</sup>. Critical cybersecurity requirements for those customers are extracted  
258 from the relevant source documents. Many new cybersecurity capabilities and supporting non-  
259 technical capabilities needed are likely to be sub-capabilities of existing capabilities in the  
260 NISTIR 8259 baseline; however, this document also provides a process to document a new top-  
261 level capability for a profile.

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<sup>1</sup> For example, the US Health Insurance Portability and Accountability Act (HIPAA), the EU General Data Protection Regulation (GDPR), and many others.

<sup>2</sup> For example, guidance from government agencies such as in the US the Cybersecurity & Infrastructure Security Agency (CISA) and the Federal Financial Institutions Examination Council (FFIEC), in the EU the National Data Protection Authorities, in Canada the provincial Privacy Commissioners, and in similar roles throughout other countries.

<sup>3</sup> For example, the ISO/IEC 27001 family of standards providing requirements for an information security management system (ISMS). and the CTIA IoT Cybersecurity Certification Program best practices standards.

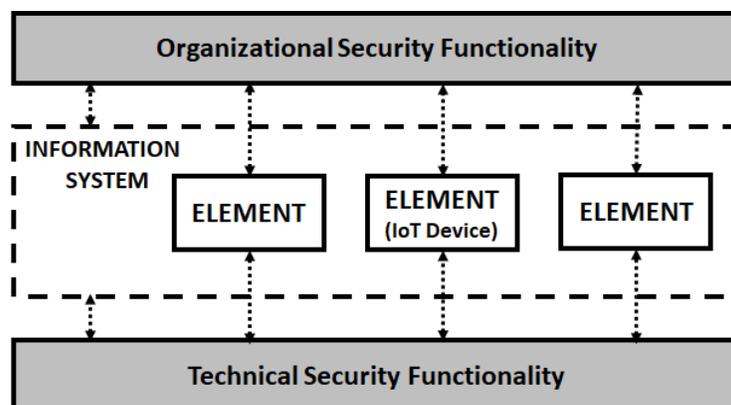
## 2 A Process for Creating Profiles Using the IoT Device Cybersecurity Capability and Non-Technical Supporting Capability Baselines

The high-level articulation of cybersecurity device capabilities in the NISTIR 8259A Core Baseline and non-technical supporting capabilities in the NISTIR 8259B Non-Technical Baseline may not provide enough detail to manufacturers when designing IoT devices for specific industry sectors or use cases. It is therefore valuable to *profile* the core baseline for the specific sector or use case. Readers should keep in mind that profiling as defined in this publication can be performed by different entities in the IoT ecosystem, including, but not limited to manufacturers, customers, and trade organizations representing various stakeholders. The goals and perspective of a profile remain the same regardless of the author. The goal of a profile of the core baseline is to take the needs and goals reflected in applicable source documents (e.g., control catalogs, regulatory requirements) and apply the three central concepts to best expand and filter the device cybersecurity requirements for manufacturers.

### 2.1 Three Central Concepts for Creating a Profile Using the Core Baseline

Cybersecurity is a coordinated goal that places expectations and responsibilities on both device manufacturers and consumers. The NISTIR 8259 series is motivated and scoped to provide guidance for manufacturers that reflects three central concepts: device-centricity, cybersecurity focus, and minimal securability. Each of these three concepts is central to profiling using the core baseline and non-technical baseline.

**Device-centricity** – Many cybersecurity guidance documents are focused on cybersecurity activities for the system/network and/or organization. For example, NIST SP 800-53 Revision 5, *Security and Privacy Controls for Information Systems and Organizations* [4] and the NIST Cybersecurity Framework [5] present controls and outcomes, respectively, that guide organizations to manage cybersecurity risk within a *system* and the larger *organization*. Figure 1 depicts how information systems contain *elements* (including IoT devices) and must conform to and support the technical and organizational security capabilities required to mitigate risks. In addition to the support the system provides for security capabilities, the elements nested within the systems also need to conform to and support the organization’s established technical and organizational security capabilities directly.



291

292

**Figure 1 - Information Systems and Associated Elements Support Security Functionality**

293 As organizations acquire an increasing number of diverse IoT devices and these devices become  
 294 elements of existing systems, the complexity of the cybersecurity challenge increases. The  
 295 diversity of customer use cases (i.e., how IoT devices will be incorporated into existing systems  
 296 across a variety of industry sectors) and IoT functionality (i.e., the ways IoT devices can interact  
 297 with the world) increases the challenges for manufacturers to understand how their IoT devices  
 298 must support system and organizational security functionality. These concerns have led to a  
 299 focus on how cybersecurity capabilities at the device level, and supporting capabilities around  
 300 devices may be required to support system and organizational security functionality. This is  
 301 called a device-centric view since it scopes cybersecurity capabilities to a connected device,  
 302 which is often an individual element of a system, rather than an entire system. The device-centric  
 303 view means that individual IoT devices have cybersecurity capabilities and non-technical  
 304 supporting capabilities that support system and organizational security functionality<sup>4</sup>. The  
 305 NISTIR 8259 series takes this device-centric perspective.

306 **Cybersecurity Focus** – Cybersecurity is not the only requirement that manufacturers and  
 307 consumers consider when designing and acquiring IoT devices. Use cases may need to  
 308 emphasize safety, privacy<sup>5</sup>, reliability, or resilience—or other requirements related to the IoT  
 309 device and its environment of operation—in addition to cybersecurity. Compliance may need to  
 310 be demonstrated to requirements of these types with varying levels of formality depending on the  
 311 sector. Cybersecurity must be considered in combination with other prioritized and potentially  
 312 conflicting requirements in a comprehensive risk management framework.<sup>6</sup> The diversity of use

<sup>4</sup> Note that IT devices also need to have these cybersecurity capabilities and supporting non-technical capabilities, but IT devices have routinely provided these capabilities. Because IoT devices are new and come from manufacturers with a variety of backgrounds with cybersecurity, more explicit definition for this sector is needed.

<sup>5</sup> The NIST Privacy Framework [9] provides more information about privacy needs and goals that may be targeted by customers. Privacy is distinct from cybersecurity, though there are common goals and even capabilities that can help mitigate both cybersecurity and privacy risks.

<sup>6</sup> The five concerns listed (i.e., cybersecurity, privacy, reliability, resiliency, and safety) are used as examples of other considerations or goals beyond cybersecurity from which additional requirements could originate. These five concerns are taken from the NIST Framework for Cyber-Physical Systems [10], where they are identified

313 cases across IoT devices and industry sectors increases the likelihood that manufacturers must  
314 balance the demands of requirements in cybersecurity and in other areas of concern.

315 Examples of requirements documentation can be found in guidance for devices used in the  
316 electric grid addressing reliability, resilience, and human safety [6] and in guidance for medical  
317 devices addressing human safety and privacy [7]. Nevertheless, organizations will likely need  
318 specific guidance related to device cybersecurity requirements. The NISTIR 8259 series focuses  
319 on cybersecurity as the primary goal of the guidance, while considering other concerns where  
320 appropriate.

321 **Minimal Securability**— NISTIR 8259 defines a *minimally securable* IoT device as one that has  
322 “the device cybersecurity capabilities customers may need to mitigate some common  
323 cybersecurity risks, thus helping to at least partially achieve their goals and fulfill their needs.”  
324 This concept of minimal securability is rooted in the idea that manufacturers have an important,  
325 but sometimes limited, role in the cybersecurity of an IoT device. The IoT device—as an element  
326 of a larger system—must interact with the various other system elements in ways that achieve  
327 system security functionality (e.g., through supporting/conforming to security controls). The  
328 NISTIR 8259 series also introduces the concept of manufacturer-provided non-technical  
329 supporting capabilities. These non-technical capabilities, complementing the technical  
330 capabilities, also contribute to a state of minimal securability. The level of support via device  
331 cybersecurity and non-technical supporting capabilities needed from an IoT device and/or  
332 manufacturer will partially depend on how the customer organization expects to integrate the IoT  
333 device within the broader information system. Integration can vary from full integration to  
334 minimal integration with the information system. Even minimal integration will require that the  
335 IoT device and manufacturer provide minimal support towards cybersecurity. Generally, the  
336 more extensive integration requires greater support for cybersecurity.

In some cases, organizations may want to fully integrate an IoT device with an information system. This would mean the system may require certain cybersecurity capabilities directly from element IoT devices and the organization may require certain non-technical support from manufacturers or third parties. For example, an IoT camera used in an office may require a full network connection and the ability to interact with many other system elements. To minimally secure this camera with the information system, it may need support for various security functionality such as protection of data at rest and in transit, configurable and reliable access control, and vulnerability management just to name a few.

In other cases, organizations may prefer to mitigate risks by configuring the IoT device for use without introducing unacceptable risk (e.g., disable features or aspects of operation), or may prefer to mitigate the risks introduced by the IoT device through additional or compensating controls (e.g., through network segmentation). In these cases, the level of integration and thus support in terms of minimal securability needed from the IoT device and its manufacturer will

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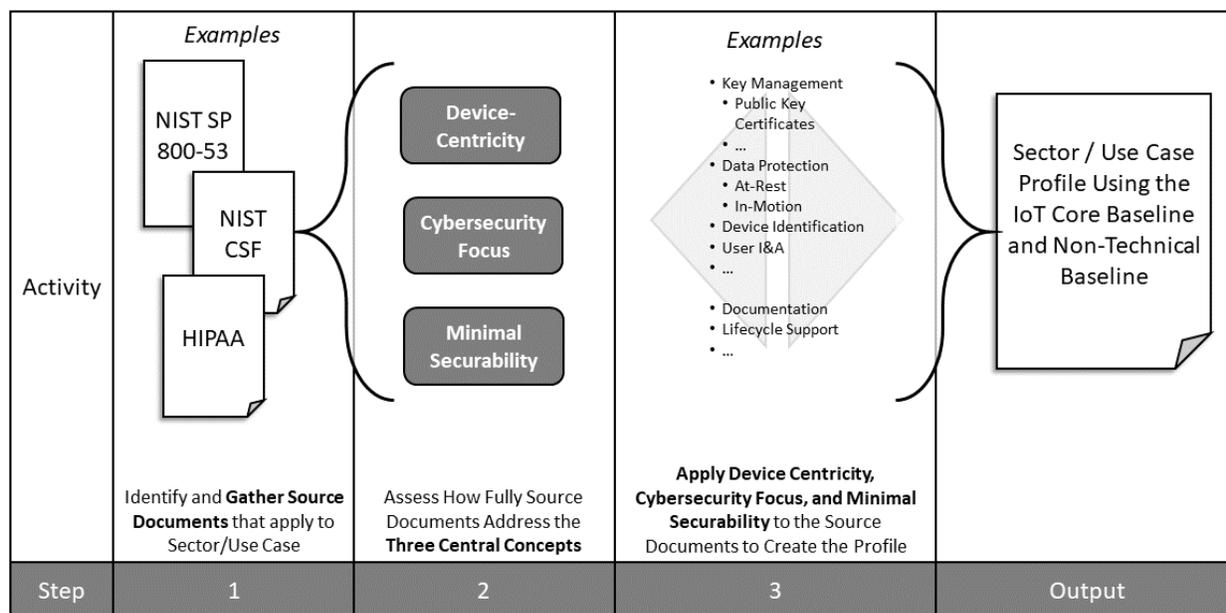
as the five concerns of the trustworthiness aspect, in the context of that framework, but relate to a hierarchy of considerations that are related, but also sometimes conflicting.

vary and could be low. For example, a small IoT appliance to be used in an office may be placed on a limited sub-network to segment the appliance from other elements of the information system. With the possible risks associated with the IoT device mitigated through network segmentation, there may be little required from the appliance to be considered minimally securable.

337 Other factors will also influence what constitutes minimal securability for a given IoT device and  
 338 customer organization, notably how the customer mitigates risk faced by their systems and  
 339 organization. How risks are mitigated will impact many other aspects of how the IoT device is  
 340 incorporated into the information system (including the IoT device’s level of integration with the  
 341 information system) and serve as the target of device-centric, cybersecurity-focused guidance  
 342 produced in profiling.

343 **2.2 Creating a Profile**

344 Understanding the three concepts described above (i.e., device-centricity, cybersecurity focus,  
 345 and minimal securability) is important to following the process described in this section to create  
 346 a profile using the core baseline and non-technical baseline. The steps shown in Figure 2 and  
 347 detailed below explain how a profile can be created using existing source guidance and  
 348 documents, resulting in a profile that reflects the concepts of device-centricity, cybersecurity  
 349 focus, and minimal securability and builds upon the IoT device cybersecurity capability core  
 350 baseline and supporting non-technical baseline.



351

352

**Figure 2 - Three Steps to Creating a Profile Using the Core Baselines**

353 **Step 1: Identify and Gather Source Documents for Sector/Use Case Device Cybersecurity**  
354 **Requirements**

355 Source documents are critical to producing a profile of the core baseline and might include  
356 controls catalogs, regulatory requirements, guidance documents, contractual requirements, or any  
357 other resource important to a particular industry sector or use case. To begin the profiling  
358 process, a pertinent set of these source documents must be identified. This document set will  
359 serve as the basis for defining customer needs and goals in the sector or use case. This set can  
360 reflect common practice in the sector or use case. Thoughtful selection of source documents is  
361 vital so that customer cybersecurity needs and goals are adequately represented and understood  
362 in the resulting profile.

Different Source Documents Likely for Different Sectors/Use Cases

Each industry sector will likely select different source documents. For example, source documents for the energy sector will likely include the North American Electric Reliability Corporation Critical Infrastructure Protection (NERC CIP) standards and requirements [6]. Whereas, the Healthcare Insurance Portability and Accountability Act (HIPAA) Security Rule and Privacy Rule would likely be an appropriate source document when creating a profile for the healthcare industry [7].

363 **Step 2: Assess to What Extent Source Documents Address the Three Central Concepts**

364 With an applicable set of source documents identified, assess whether each source document  
365 addresses one or more of the three NISTIR 8259 central concepts (i.e., device centricity,  
366 cybersecurity focus, and minimal securability). Some source documents might be device-centric;  
367 others might be system or organization-centric. Similarly, source documents might focus  
368 exclusively on cybersecurity, but others might focus on privacy, safety, reliability, or resilience  
369 (or other concerns). Most common source documents will focus on a combination of these  
370 concerns. In some cases, cybersecurity requirements may have to be inferred from requirements  
371 around other areas of concerns (e.g., safety, privacy). Unless the source document takes a strict  
372 device- and cybersecurity-centric focus with a manufacturer audience in mind, it is unlikely to  
373 address minimal securability.

Variability in Need to Apply Central Concepts

Source documents will many times need to have all three concepts applied to create a profile, but it is possible that some will exhibit, in full or in part, one or more of the concepts. For example, some source documents that may be leveraged for cybersecurity, such as requirements from a specific customer or that are a universal minimum for a sector, may already reflect the minimum requirements expected by customers of the IoT device and encapsulate minimal securability. Whereas another source, such as one that describes network-level cybersecurity solutions customers are likely to use, will likely already have a cybersecurity focus, but may lack device-centricity and minimal securability.

374 **Step 3: Apply Device Centricity, Cybersecurity Focus, and Minimal Securability to the**  
375 **Source Documents to Create the Profile**

376 The final step is to work through the needs and goals reflected in the source documents with a  
377 focus on applying the concepts of device-centricity, cybersecurity-focus, and minimal  
378 securability to identify the applicable device cybersecurity and non-technical supporting  
379 capabilities and assemble these into a profile.

380 To manage any gaps, if multiple source documents are used, it is recommended that source  
381 documents be analyzed individually. The analysis of each source document can focus on  
382 interpreting applicable device cybersecurity and non-technical supporting capabilities that the  
383 customer may need to support the needs and goals from the document while considering any  
384 gaps in the central concepts. As discussed in step 2, the selected source documents may have  
385 gaps in how they address the concepts of device-centricity, cybersecurity focus, or minimal  
386 securability. Where the source already addresses a concept (e.g., cybersecurity focus),  
387 consideration of the concept for the purpose of creating a profile may not be necessary. The  
388 following describes how each concept can be considered for source documents, as needed:

- 389 A. **Device-centricity:** Source documents may describe needs and goals beyond an IoT  
390 device, such as solutions and guidance for the network, system, or organizational level.  
391 These perspectives will need to be filtered into capabilities an IoT needs *to support* the  
392 needs and goals described in the source document. Source documents may represent  
393 needs and goals that require both technical and non-technical support for customers. In  
394 the context of an IoT device, device cybersecurity capabilities define the technical side  
395 and are features and functions provided by the IoT device itself (i.e., through its device  
396 hardware and software) in support of cybersecurity needs and goals of customers. These  
397 capabilities, when present in an IoT device, can provide technical support for system and  
398 organizational security functionality. Non-technical support for IoT devices'  
399 cybersecurity is called non-technical supporting capabilities in this publication. These  
400 capabilities are actions performed by manufacturers (or possibly their contracted third  
401 parties) in support of the securability of a device and can further contribute to minimal  
402 securability for some customers. Examples of non-technical capabilities include  
403 manufacturer-provided device documentation or online support for a product.
- 404 B. **Cybersecurity Focus:** IoT devices will likely have needs and goals beyond cybersecurity  
405 described in source documents (for example, privacy, safety). To create the targeted  
406 cybersecurity-focused profile, these other aspects of the source document that describe or  
407 address needs and goals other than cybersecurity should be filtered out. Only the  
408 cybersecurity related that may impact the device cybersecurity and non-technical  
409 supporting capabilities should be identified for the profiling effort.
- 410 C. **Minimal Securability:** Minimal securability is central to the NISTIR 8259 series and  
411 profiles created using the core baseline and non-technical baseline should reflect minimal  
412 securability. How to define minimal securability will vary by sector and use case. Like  
413 any of the three concepts discussed here, in some instances, minimal securability may be  
414 reflected in the source document and may not need to be considered directly in the  
415 creation of a profile. If this is the case, a profile can be considered complete after the  
416 application of the other two central concepts. If not, then the set of device cybersecurity

417 and non-technical supporting capabilities created by application of the other two  
418 concepts<sup>7</sup> must be filtered using minimal securability to create a profile. After minimal  
419 securability criteria have been applied to the catalog and a subset of capabilities  
420 identified, this subset can be considered the profile of the core baseline and non-technical  
421 baseline for the sector/use case.

422 Capabilities developed from each source document should be combined into a coherent catalog.  
423 Developing this catalog may require combining closely related capabilities, removing duplicate  
424 capabilities, or even organizing capabilities into logical groupings. Checking that catalog against  
425 other sources like the NISTIR 8259A core baseline and the NISTIR 8259B non-technical  
426 baseline, published sector baselines, or other applicable standards can confirm that all potentially  
427 needed device cybersecurity capabilities and supporting non-technical capabilities are included.  
428 Appendix A provides a process to work through documenting new capabilities and sub-  
429 capabilities. The final set of selected capabilities from this catalog (using the concept of minimal  
430 securability as a final filter) organized into a form usable as a requirements definition is the  
431 resultant profile.

#### 432 Structure and Format of Output

433 Most sectors and use cases will benefit by dividing the profile into at least parts, one for the  
434 technical capabilities, and the other for the non-technical supporting actions. This will address  
435 the common practice of having different roles for non-technical actions and technical device  
436 support. This will allow the two types of roles within the sector or use case to more easily  
437 reference the full set of technical or non-technical capabilities that are grouped together. This  
438 will also help ensure that the different roles do not leave gaps in the capabilities chosen.

439

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<sup>7</sup> For some sources, this set of capabilities could be considered a *catalog* of device cybersecurity and non-technical supporting capabilities that may have value as an artifact complementary to the profile. This may be a useful tool for instances when customers or manufacturers may desire guidance on capabilities that go beyond the minimal securability reflected in the profile (e.g., when there is flexibility in how specific customers may define their minimal securability).

**3 Conclusion**

441 Creating a profile is an essential step in the tailoring of cybersecurity requirements for a specific  
442 product to the needs of the specific sector and intended customers of the device. While source  
443 documents may be more or less detailed depending on the nature of that sector, the NISTIR  
444 8259A core baseline and NISTIR 8259B non-technical baseline can provide starting points, and  
445 this document can provide a structured process for addressing the definition of required  
446 cybersecurity device capabilities and non-technical supporting capabilities.

447

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## 450 **Appendix A - Creating Sub-Capabilities for Specific Use-Cases and Sectors**

451 The following questions can help guide in the development of new sub-capabilities based on  
452 source documents and guidance while profiling. First, you must consider the scope and sources  
453 of the new capabilities you are developing (i.e., Step 1) and should consider:

- 454 1. For what sector(s) are you developing a profile?
- 455 2. What are source documents for cybersecurity goals and needs for customers and use  
456 cases in this sector? (e.g., guidance documents, industry standards, regulations,  
457 contractual requirements)

458 To develop a new sub-capability, as described in Step 3, review the format of NISTIR 8259A  
459 and NISTIR 8259B, as well as the contents of NISTIR 8259, then consider *commonly necessary*<sup>8</sup>  
460 device cybersecurity capabilities and non-technical supporting capabilities to meet or support  
461 guidance and requirements in the source documents you identified. You can create sub-  
462 capabilities by using the following template:

- 463 1. What is the name for the sub-capability (<5 words)?
- 464 2. What is a short description of the functionality or actions that comprise the sub-capability  
465 (1-2 sentences)?
- 466 3. Is this sub-capability technical or non-technical<sup>9</sup>?
  - 467 a. Technical
  - 468 b. Non-Technical
- 469 4. Which capability does this specific sub-capability relate to (select one)?
  - 470 a. Device Identity
  - 471 b. Device Configuration
  - 472 c. Data Protection
  - 473 d. Logical Access to Interfaces
  - 474 e. Software Update
  - 475 f. Cybersecurity State Awareness
  - 476 g. Device Security
  - 477 h. Documentation
  - 478 i. Information and Query Reception (how customers can contact and communicate  
479 with the manufacturer or their supporting parties)
  - 480 j. Information Dissemination (how manufacturers, or their supporting parties, can  
481 provide information to customers)
  - 482 k. Education and Awareness
  - 483 l. Other?

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<sup>8</sup> Commonly necessary capabilities may not be trivial to identify for all sectors and usually will represent a balance between clear minimal guidance/requirements and flexible, tailorable, additional sector-specific requirements.

<sup>9</sup> If you feel the capability is both technical and non-technical, create two capabilities, one with the technical elements and another with the non-technical actions.

- 484           5. What are the bulleted abilities (if technical) or actions (if non-technical) of this sub-  
485            capability?  
486           6. What are the rationales for this sub-capability and its elements and/or actions?  
487           7. Which sources for cybersecurity goals and needs (or sections/provisions of those source  
488            documents) does this sub-capability support?  
489

490   By documenting and maintaining the answers to the above, the sector or use case will establish a  
491   referenceable tool to guide use of the resulting profile and support updates to the profile as the  
492   supporting source documents are updated or new ones are created. Such documentation also will  
493   likely provide evidence of due diligence and explain to regulators and auditors of entities using  
494   the profiles how they made decisions for the implemented abilities and actions.

**495 Appendix B - Acronyms**

496 Selected acronyms and abbreviations used in this paper are defined below.

497	ACD	Applied Cybersecurity Division
498	CIP	Critical Infrastructure Protection
499	CISA	Cybersecurity and Infrastructure Security Agency
500	CNSS	Committee on National Security Systems
501	CNSSI	Committee on National Security Systems Instructions
502	CSF	Cybersecurity Framework
503	DNS	Domain Name System
504	DNSSEC	Domain Name System Security Extensions
505	EAP	Extensible Authentication Protocol
506	EU	European Union
507	FFIEC	Federal Financial Institutions Examination Council
508	FISMA	Federal Information System Modernization Act
509	GDPR	General Data Protection Regulation
510	GMT	Greenwich Mean Time
511	HIPAA	Health Information Portability and Accountability Act
512	IoT	Internet of Things
513	ITL	Information Technology Laboratory
514	IR	Internal Report
515	LTE	Long Term Evolution
516	MAC	Media Access Control
517	NERC	North American Electric Reliability Corporation
518	NIST	National Institute of Standards and Technology

519	PEAP	Protected Extensible Authentication Protocol
520	RMF	Risk Management Framework
521	SP	Special Publication
522	TLS	Transport Layer Security
523	UHF	Ultra-High Frequency
524	UTC	Coordinated Universal Time
525	UWB	Ultra Wide Band
526	VHF	Very High Frequency

527 **Appendix C - Glossary**

528 Selected terms used in this document are defined below.

Core Baseline	A set of technical device capabilities needed to support common cybersecurity controls that protect the customer's devices and device data, systems, and ecosystems.
Customer [12]	The organization or person that receives a product or service.
Cybersecurity State	The condition of a device's cybersecurity expressed in a way that is meaningful and useful to authorized entities. For example, a very simple device might express its state in terms of whether or not it is operating as expected, while a complex device might perform cybersecurity logging, check its integrity at boot and report the results, and examine and report additional aspects of its cybersecurity state.
Device Cybersecurity Capability	Cybersecurity features or functions that computing devices provide through their own technical means (i.e., device hardware and software).
Degraded Cybersecurity State	A cybersecurity state that indicates the device's cybersecurity has been significantly negatively impacted, such as the device being unable to operate as expected, or the integrity of the device's software being violated.
Device Cybersecurity Capability Core Baseline	See <i>core baseline</i> .
Device Identifier [13, Adapted]	A context-unique value—a value unique within a specific context—that is associated with a device (for example, a string consisting of a network address).
Interface [14, Adapted]	A boundary between the IoT device and entities where interactions take place. There are two types of interfaces: network and local.
Network Interface	An interface that connects the IoT device to a network.
Non-Technical Baseline	See Non-Technical Supporting Capability Core Baseline

Non-Technical Supporting Capability	Non-technical supporting capabilities are actions an organization performs in support of the cybersecurity of an IoT device.
Non-Technical Supporting Capability Core Baseline	The non-technical supporting capability core baseline is a set of non-technical supporting capabilities generally needed from manufacturers or other third parties to support common cybersecurity controls that protect an organization's devices as well as device data, systems, and ecosystems.
Profile	A profile is a baseline set of minimal cybersecurity requirements for mitigating described threats and vulnerabilities, as well as supporting compliance requirements for a defined scope and type of a particular use case (e.g., industry, information system(s)), using a combination of existing cybersecurity guidance, standards and/or specifications baseline documents or catalogs. A profile organizes selected guidance, standard(s) and/or specification(s) and may narrow, expand and/or otherwise tailor items from the starting material to address the requirements of the profile's target application.
Software [7]	Computer programs and associated data that may be dynamically written or modified during the device's execution (e.g., application code, libraries).
Supporting Parties	Providers of external system services to the manufacturer through a variety of consumer-producer relationships including but not limited to: joint ventures; business partnerships; outsourcing arrangements (i.e., through contracts, interagency agreements, lines of business arrangements); licensing agreements; and/or supply chain exchanges. Supporting services include, for example, Telecommunications, engineering services, power, water, software, tech support, and security.
System Element [12]	Member of a set of elements that constitute a system.
Training	Teaching people the knowledge and relevant and needed security skills and competencies by that will enable them to understand how to use and configure the IoT devices to enable them to most securely use the IoT devices.
Update [7, Adapted]	A patch, upgrade, or other modification to code that corrects security and/or functionality problems in software.