## Withdrawn Draft

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The attached draft document has been withdrawn and is provided solely for historical purposes. It has been followed by the document identified below.

Withdrawal Date January 17, 2024

Original Release Date November 14, 2022

#### The attached draft document is followed by:

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Measurement Guide for Information Security: Volume 2 — Developing an Information Security Measurement Program

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**Additional Information** 





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## NIST Special Publication NIST SP 800-55r2 iwd

# Performance Measurement Guide for Information Security

Initial Working Draft	5
Katherine Schroeder	6
Hung Trinh	7
This publication is available free of charge from:	8
https://doi.org/10.6028/NIST.SP.800-55r2.iwd	9



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12 13	Performance Measurement Guide for Information Security
14	Initial Working Draft
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24 25	U.S. Department of Commerce
25 26	Gina M. Raimondo, Secretary
27 28	National Institute of Standards and Technology Laurie E. Locascio, NIST Director and Under Secretary of Commerce for Standards and Technology

#### 29 Working Draft

- 30 This is a Working Draft (WD). It is not vet complete, and organizations should not attempt to implement it. The
- 31 content is in an early stage of development and has not been extensively edited or vetted. This provides an insider
- 32 view of the development of the content and gives NIST an opportunity to share early thoughts, ideas, and
- 33 34 approaches with stakeholders. NIST welcomes early informal feedback and comments, which will be adjudicated
- after the specified public comment period. Before final publication, there will be at least one complete "initial public
- 35 draft" posted for public comment.

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- 37 Certain commercial entities, equipment, or materials may be identified in this document in order to describe an
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- 46 these new publications by NIST.
- 47 Organizations are encouraged to review all draft publications during public comment periods and provide feedback
- 48 to NIST. Many NIST cybersecurity publications, other than the ones noted above, are available at
- 49 https://csrc.nist.gov/publications.

#### 50 Authority

- 51 This publication has been developed by NIST in accordance with its statutory responsibilities under the Federal
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- 65 NIST Technical Series Publication Identifier Syntax

#### 66 **Publication History**

- 67 Approved by the NIST Editorial Review Board on YYYY-MM-DD [will be added upon final publication]
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- 74 Author 1: 0000-0000-0000 [will be added upon final publication]
- 75 Author 2: 0000-0000-0000-0000

#### 76 **Public Comment Period**

77 November 14, 2022 – February 13, 2023

#### Submit Comments

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- 80
- 81 National Institute of Standards and Technology
- 82 83 Attn: Computer Security Division, Information Technology Laboratory
- 100 Bureau Drive (Mail Stop 8930) Gaithersburg, MD 20899-8930

#### 84 All comments are subject to release under the Freedom of Information Act (FOIA).

#### 85 Abstract

86 This document provides guidance on how an organization can use metrics to identifies the

- 87 adequacy of an in-place security controls, policies, and procedures. It provides an approach to
- help management decide where to invest in additional security protection resources or identify
- 89 and evaluate nonproductive controls. It explains the metric development and implementation
- 90 process and how it can also be used to adequately justify security control investments. The
- 91 results of an effective metric program can provide useful data for directing the allocation of
- 92 information security resources and should simplify the preparation of performance-related
- 93 reports.

#### 94 Keywords

95 information security; metrics; measures; security controls; performance; reports.

## 96 Reports on Computer Systems Technology

- 97 The Information Technology Laboratory (ITL) at the National Institute of Standards and
- 98 Technology (NIST) promotes the U.S. economy and public welfare by providing technical
- 99 leadership for the Nation's measurement and standards infrastructure. ITL develops tests, test
- 100 methods, reference data, proof of concept implementations, and technical analyses to advance
- 101 the development and productive use of information technology. ITL's responsibilities include the
- 102 development of management, administrative, technical, and physical standards and guidelines for
- 103 the cost-effective security and privacy of other than national security-related information in
- 104 federal information systems. The Special Publication 800-series reports on ITL's research,
- 105 guidelines, and outreach efforts in information system security, and its collaborative activities
- 106 with industry, government, and academic organizations.

## 107 Note to Reviewers

- 108 We seek input on the changes being proposed to SP 800-55. New sections are noted as new
- additions to SP 800-55. Many are also marked by a "Note to Reviewer" with a request for
- 110 feedback. These questions are meant to facilitate discussion and should not discourage input on
- any other topics within this annotated outline. There are three additional questions for reviewer
- 112 consideration. These questions are:
- 113 1) CIOs and CISOs: What measurement and metrics guidance would benefit your program?
- 1142) How to best communicate information security measurement needs up and down the115organizational structure?
- 1163) Examples: What kinds of measures and metrics examples or templates could this publication provide that would be helpful in your work?
- 118 This working draft also has sections with only minor planned changes marked as "intentionally
- 119 left out of this review cycle" to allow for readers to focus on the more substantial proposed
- 120 changes. The Initial Public Draft will include the full proposed text for all sections of the

- 121 document. Feedback is still welcome on the sections not highlighted in this Initial Working
- 122 Draft.
- 123 A <u>virtual public forum</u> will be held on December 13, 2022, to introduce the working draft of SP
- 124 800-55 and highlight the various questions for reviewers within the document through a panel of
- 125 practitioners across different sectors.
- 126
- 127

#### 128 Call for Patent Claims

- 129 This public review includes a call for information on essential patent claims (claims whose use
- 130 would be required for compliance with the guidance or requirements in this Information
- 131 Technology Laboratory (ITL) draft publication). Such guidance and/or requirements may be
- 132 directly stated in this ITL Publication or by reference to another publication. This call also
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- relating to this ITL draft publication and of any relevant unexpired U.S. or foreign patents.
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   applicants desiring to utilize the license for the purpose of complying with the guidance
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- i. under reasonable terms and conditions that are demonstrably free of any unfair
  discrimination; or
- ii. without compensation and under reasonable terms and conditions that are
  demonstrably free of any unfair discrimination.
- 146 Such assurance shall indicate that the patent holder (or third party authorized to make assurances
- 147 on its behalf) will include in any documents transferring ownership of patents subject to the
- assurance, provisions sufficient to ensure that the commitments in the assurance are binding on
- 149 the transferee, and that the transferee will similarly include appropriate provisions in the event of
- 150 future transfers with the goal of binding each successor-in-interest.
- 151 The assurance shall also indicate that it is intended to be binding on successors-in-interest
- 152 regardless of whether such provisions are included in the relevant transfer documents.
- Such statements should be addressed to: <u>cyber-measures@list.nist.gov</u>, <u>with the subject "NIST</u>
   <u>SP 800-55r2 call for patent claims</u>"
- 155

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Note to Reviewers: We seek input on the changes being proposed to SP 800-55. New sections are noted as new additions to SP 800-55. Many are also marked by a "Note to Reviewer" with a request for feedback. These questions are meant to facilitate discussion and shouldn't discourage input on any other topics within this annotated outline. In addition, there are two additional questions that are asking for reviewer consideration. These questions will be addressed in a public forum on December 13, 2022. These questions are:

CIOs and CISOs: What measurement and metrics guidance would benefit your program?

How to best communicate information security measurement needs up and down the organizational structure?

*Examples: What kinds of measures examples and templates could we provide that would be helpful in your work?* 

#### 207

#### 208 **1. Introduction**

#### 209 **1.1.** Purpose and Scope

- 210This section only has minor updates from [1.1 Purpose and Scope] in the211current [SP800-55] and is intentionally left out of this review cycle
- 212 Summary: NIST Special Publication (SP) 800-55, Revision 2 is a guide to the development,

213 selection, and implementation of information security measures. It is intended to provide an

- 214 infrastructure for data collection, analysis, and reporting that can be tailored to support
- 215 regulatory requirements and organizational needs.
- 216 Any additional input on this section is welcome.

#### 217 **1.2.** Audience

- 218This section only has minor updates from [1.2 Audience] in the current219[SP800-55] and is intentionally left out of this review cycle.
- 220 Summary: This guide is written primarily for Chief Information Officers, Chief Information
- 221 Security Officers, and others who work closely with measurement and metrics programs within 222 industry and government.
- 223 Any additional input on this section is welcome.

#### 224 **1.3.** Relation to Other NIST Publications

- 225This section only has minor updates from [1.3 Relation to Other NIST226Publications] in the current [SP800-55] and is intentionally left out of227this review cycle.
- Summary: This document is intended to provide considerations for measurement of the
   information security program activities described in several NIST publications, including:
- Framework for Improving Critical Infrastructure Cybersecurity, Version 1.1 (NIST
   Cybersecurity Framework) [CSF]
- NIST Special Publication (SP) 800-37 Revision 2, *Risk Management Framework for Information Security Systems and Organizations: A System Life Cycle Approach for Security and Privacy* [SP800-37]
- NIST SP 800-161r1, Cybersecurity Supply Chain Risk Management Practices for Systems and Organizations [SP800-161]
- NIST Internal Report (IR) 8286, Identifying and Estimating Cybersecurity Risk for Enterprise Risk Management (ERM) [IR8286]
- Any additional input on this section is welcome.

#### 240 **1.4.** Document Organization

- 241This section only has minor updates from [1.6 Document Organization]242in the current [SP800-55] and is intentionally left out of this review243cycle.
- 244 Summary: The remaining sections of this document discuss the following:
- Chapter 2, Information Security Measures and Fundamentals
- Chapter 3, Measurement Program Development Process
- Chapter 4, Information Security Measurement Program Implementation
- 248 Any additional input on this section is welcome.

#### 249 **2. Information Security Measures Fundamentals**

250 **2.1. Document Conventions** 

#### 251 **2.1.1. Terminology**

252This section is a new addition to [SP800-55] and will establish how253words will be used within the document

254 255 256	•	Information security: The protection of information and systems from unauthorized access, use, disclosure, disruption, modification, or destruction to provide confidentiality, integrity, and evaluation integrity. [FIDS200]
256		integrity, and availability. [FIPS200]
257	•	Measurement: The process of experimentally obtaining one or more quantity values that
258		can be reasonably attributed to a quantity. [MetricsMeasures]
259	٠	Measures: An objective and concrete attribute. Should be quantifiable and observable.
260		Used as the basis for metrics. [MetricsMeasures]
261	٠	Metrics: Tools designed to facilitate decision-making and improve performance and
262		accountability through collecting, analyzing, and reporting relevant performance-related
263		data. More abstract, higher-level, or subjective than measures. [MetricsMeasures]
264	٠	Quantitative Assessment: Use a set of methods, principles, or rules for assessing risks
265		based on the use of numbers where the meanings and proportionality of values are
266		maintained inside and outside the context of the assessment. [SP800-30]
267	٠	Qualitative: Use of a set of methods, principles, or rules for assessing risk based on
268		nonnumerical categories or levels. [SP800-30]
269	٠	Semi-Quantitative: Use of a set of methods, principles, or rules for assessing risk based
270		on bins, scales, or representative numbers whose values and meanings are not maintained
271		in other contexts. [SP800-30]

Note to Reviewers: We seek to define terms as used in this document. We welcome suggestions of terminology that may need further clarity.

#### 272

273 Any additional input on this section is welcome.

#### 274 **2.1.2. Definition**

275This section only has minor updates from [3.1 Definition] in the current276[SP800-55] and is intentionally left out of this review cycle.

Summary: Information security measures facilitate decision making and improve performance
and accountability through collection, analysis, and reporting relevant performance-related data.
The purpose of measure performance is to monitor the status of measured activities and facilitate
improvement by applying corrective actions based on observable measurements. Measures
should be:

- Possible to obtain at different levels within an organization
- Based on information security performance goals and objectives
- Information security measures monitor the accomplishment of goals and objectives by quantifying the implementation, efficiency, and effectiveness of security controls.
- Data required for calculating measures must be readily obtainable, and the process under consideration needs to be measurable.
- Allow for tracking performance and directing resources.

289 Any additional input on this section is welcome.

#### 290 **2.2.** Benefits of Using Measures

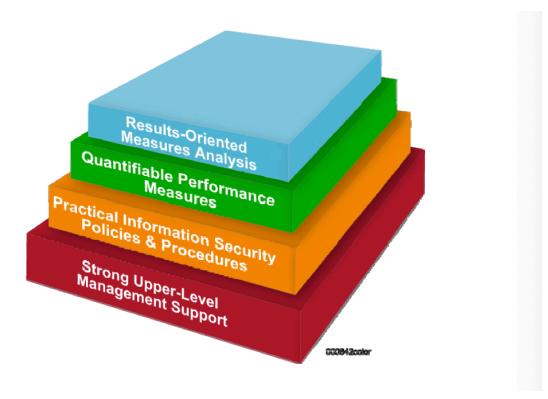
- 291This section only has minor updates from [3.2 Benefits of Using292Measures] in the current [SP800-55] and is intentionally left out of this293review cycle.
- Summary: An information security measurement program provides several organizational andfinancial benefits:
- Increase Accountability
- Improve Information Security Effectiveness
- 298• Demonstrate Compliance
- Provide Quantifiable Inputs for Resource Allocation Decisions
- 300 New Additions:
- 301 Manage Risk
- **302** Continuous Analysis
- 303 Any additional input on this section is welcome.

#### **304 2.3. Critical Success Factors**

305This section only has minor updates from [1.4 Critical Success Factors]306in the current [SP800-55] and is intentionally left out of this review307cycle.

308 Summary: An information security measurement program within an organization should include309 four interdependent components:

- Foundation of strong upper-level management support
- Practical information security policies & procedures
- Quantifiable performance measures
- Results-oriented measures and analysis



314

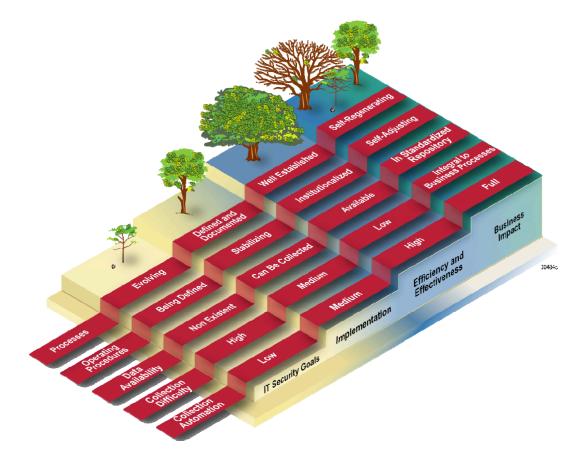
#### 315 **Fig. 1.** Information Security Measurement Program Structure

316 Any additional input on this section is welcome.

#### 317 **2.4.** Types of Measures

318This section only has minor updates from [3.3 Types of Measures] in the319current [SP800-55] and is intentionally left out of this review cvcle.

Summary: Organizational maturity determines the types of measures an organization can gather
 successfully. The existence and institutionalization of processes and procedures define this
 maturity. This section explores types of measures – implementation, effectiveness/efficiency,
 and business impact – against the measurement of processes, operating procedures, data
 availability, collection difficulty, collection automation.



- 325
- 326 **Fig. 2.** Information Security Program Maturity and Types of Measurement
- 327 Any additional input on this section is welcome.

#### 328 **2.4.1. Implementation Measures**

- 329This section only has minor updates from [3.3.1 Implementation330Measures] in the current [SP800-55] and is intentionally left out of this331review cycle.
- Summary: Implementation measures demonstrate progress in implementing information security
   programs, specific security controls, and associated policies and procedures. Implementation
   measures can also examine system-level areas. These measures require data obtained using
- 335 common means of documenting and tracking information security program activities.
- 336 Any additional input on this section is welcome.

#### 337 2.4.2. Effectiveness/Efficiency Measures

338This section only has minor updates from [3.3.2 Effectiveness/Efficiency339Measures] in the current [SP800-55] and is intentionally left out of this340review cycle.

341 Summary: Effectiveness/Efficiency measures are used to monitor if program-level processes and 342 system- level security controls are implemented correctly, operating as intended, and meeting the 343 desired outcome. These measures concentrate on the evidence and results of assessments and 344 may require multiple data points quantifying the degree to which information security controls 345 are implemented and the resulting effect(s) on the organization's information security posture.

- 346 Effectiveness/efficiency measures address two aspects of security control implementation
- 347 results: the robustness of the result itself, referred to as *effectiveness*, and the timeliness of the 348 result, referred to as *efficiency*.
- 349 Any additional input on this section is welcome.

#### 350 **2.4.3. Impact Measures**

351This section only has minor updates from [3.3.3 Impact Measures] in the352current [SP800-55] and is intentionally left out of this review cycle.

353 Summary: Impact measures articulate the impact of information security on an organization's

354 mission. These measures are inherently organization-specific and combine information about the

355 results of security controls implementation with information about resources. Resource

356 information across an organization is tied directly to information security activity and events that

- 357 must be tracked to assess impact measures.
- 358 Any additional input on this section is welcome.

#### 359 **2.5.** Measurement Considerations

- 360This section only has minor updates from [3.4 Measurement361Considerations] in the current [SP800-55] and is intentionally left out of362this review cycle.
- Summary: Organizations embarking on information security performance measurement should
   be aware of several considerations for helping their program succeed. These include specific
   organizational structures and processes. Successful information security performance
- 366 measurement also requires understanding budget, personnel, and time resources.
- 367 Any additional input on this section is welcome.

#### 368 **2.5.1. Organizational Considerations**

369This section only has minor updates from [3.4.1 Organizational370Considerations] in the current [SP800-55] and is intentionally left out of371this review cycle.

372 Summary: The development of information security metrics and program implementation

373 requires the involvement of appropriate stakeholders across various organizational elements that

interact with information security. Each stakeholder should provide inputs to the measures

development effort to ensure that the collected measures are meaningful yield impact and

outcome findings and provide results necessary to address performance gaps.

377 Any additional input on this section is welcome.

#### 378 2.5.2. Manageability

379This section only has minor updates from [3.4.2 Manageability] in the<br/>current [SP800-55] and is intentionally left out of this review cycle.

381 Summary: Any information security measurement program must be manageable for the

382 implementing organization. As resources are limited organizations should prioritize

383 measurement requirements to ensure that a limited number of measures are gathered. As the

384 program matures and target levels of measurement are reached, obsolete measures should be

385 phased out and new ones that measure completion and effectiveness of more current items

should be used.

387 Any additional input on this section is welcome.

#### 388 **2.5.3. Data Management Concerns**

389This section only has minor updates from [3.4.3 Data Management390Concerns] in the current [SP800-55] and is intentionally left out of this391review cycle.

Summary: To ensure the quality and validity of data, data collection methods and data repositories used for measures data should be standardized. Although substantial amounts of data may be collected, not all data will be useful for an information security measurement program and any given point in time. Data collection should be as nonintrusive as possible. The operational and vulnerability information contained in information security data repositories

397 needs to be protected appropriately due to the sensitive nature of the data.

398 Any additional input on this section is welcome.

399	2.5.4.	Measurement Quality	
-----	--------	---------------------	--

- 400 *This section is a new addition to* [<u>SP800-55</u>] *and will discuss areas of* 401 *focus within measurement quality. These include:*
- Clearly defined data gathering and reporting requirements
- Standardizing the measurement process
- Data quality and validity
- Tracking changes over time to ensure consistency
- Repeatability of processes

Note to Reviewers: Are there other areas of focus you would like to see represented when examining quality of measurement?

#### 407

408 Any additional input on this section is welcome.

409	2.5.5.	Trends	and	Historical	Information

- This section is a new addition to [SP800-55] and will explore how trends
  and historical data impact the allocation of resources. Areas of focus
  include:
- 413
  Staying up to date on current rising threats to include as part of a continuous measurement process.
- Including horizon scanning exercises to increase system resilience
- Using the organization's analytic results about event probability
- 417 Avoiding recency bias about current events when determining courses of action and
   418 resource allocation.
- 419 Any additional input on this section is welcome.

#### 420 **2.5.6.** Automation of Data Collection

- 421This section only has minor updates from [3.4.4 Automation of Data422Collection] in the current [SP800-55] and is intentionally left out of this423review cycle.
- 424 Summary: Efficient data management is facilitated by automating measurement data collection.
- 425 Automating measurement data collection standardizes data collection and reporting and helps

426 institutionalize measurement activity by integrating it into business processes. In addition,

427 automated data collection minimizes opportunities for human error, leading to greater accuracy

428 of available data.

429 Any additional input on this section is welcome.

#### 430 **2.6.** Information Security Measurement Program Scope

431This section only has minor updates from [3.5 Information Security432Measurement Program Scope] in the current [SP800-55] and is433intentionally left out of this review cycle.

434 Summary: An information security measurement program can be scoped to a variety of

435 environments and needs, such as quantifying system-level and enterprise-wide information

436 security performance. Information security measures can be applied to organizational units, sites,

437 or other organizational constructs. Organizations should be carefully defining the scope of their

- 438 information security measurement program based on specific stakeholder needs, strategic goals
- and objectives, operating environments, risk priorities, and information security program
- 440 maturity.

441 Any additional input on this section is welcome.

#### 442 **2.6.1. System Level**

443This section only has minor updates from [3.5.1 Individual Information444Systems] in the current [SP800-55] and is intentionally left out of this445review cycle.

446 Summary: Information security measurement can be applied at the system level to provide

447 quantifiable data regarding the implementation, effectiveness/efficiency, or impact of required or

448 desired security controls. Information security measurement can support certification and

449 accreditation, FISMA reporting, or capital planning activities. Any additional input on this

450 section is welcome.

#### 451 **2.6.2. Enterprise-wide Program**

- 452This section only has minor updates from [3.5.3 Enterprise-Wide453Program] in the current [SP800-55] and is intentionally left out of this454review cycle.
- Summary: Information security measurement can be implemented on an enterprise-wide level to
   monitor an organization's information security activities. Enterprise-level measures can be
   derived by aggregating multiple system-level measures or developed by using the entire
- 458 enterprise as the scope. These aggregated and individual information security measurements are
- then used to inform decisions made on an enterprise level.
- 460 Any additional input on this section is welcome.

#### 461 **3. Measures Development Process**

- 462This section only has minor updates from [5. Measures Development463Process] in the current [SP800-55] and is intentionally left out of this464review cycle.
- 465 Summary: Overview of considerations when selecting appropriate measures for an organization466 to pursue. This illustrates an iterative process with two major activities:
- Identify and define the current information security measurement program
- Develop and select specific measures to gauge the implementation,
   effectiveness/efficiency, and impact of the organization's security controls.
- 470 This development process is a way to think about measures and identify measures tailored to
- 471 organizational needs, not as a sequential guide. The information security measure development
- 472 process includes seven phases:
- 473 1. Stakeholders and interests
- 474 2. Goals and objectives
- 475 3. Information security policies, guidelines, and procedures
- 476 4. Information security program implementation
- 477 5. Level of implementation
- 478 6. Program results
- 479 7. Business/mission impact

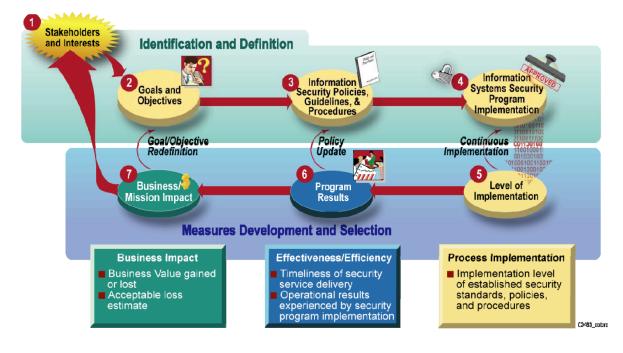




Fig. 3. Information Security Measurement Development Process

482 Any additional input on this section is welcome.

#### 483 **3.1. Stakeholder Identification**

# 484This section only has minor updates from [5.1 Stakeholder485Identification] in the current [SP800-55] and is intentionally left out of486this review cycle.

487 Summary: Phase 1 is identifying relevant stakeholders. Stakeholder interests will differ

- 488 depending on their roles and position within the organization. Each stakeholder may require an 489 additional set of customized measures that give insight into their area of responsibility.
- 490 Any additional input on this section is welcome.

## 491 **3.2.** Goals and Objective Definition

- 492This section only has minor updates from [5.2 Goals and Objective493Definition] in the current [SP800-55] and is intentionally left out of this494review cycle.
- 495 Summary: Phase 2 is identifying and documenting information security program goals and
- 496 objectives that would guide security control implementation. Information security program goals
- 497 can also be derived from enterprise-level goals and objectives in support of the overall
- 498 organization's mission.
- 499 Any additional input on this section is welcome.

#### 500 **3.2.1. Governance and Compliance**

- 501This section is a new addition to [SP800-55] and will explore how goals502and objectives may be determined by goals created outside of the503information security program, including:
- Governance structures
- 505 Laws and regulations
- 506 Industry guidance
- Various requirements from outside the organizational structure, such as:
- 508 o Insurance
- 509 o Auditors
- 510 o Accreditation bodies
- 511 o Compliance reviews

Note to Reviewers: We seek input on how organizations address and balance goals and objectives required by outside entities as opposed to internal information security program goals and objectives.

512

513 Any additional input on this section is welcome.

### 514 **3.3.** Information Security Policies, Guidelines, and Procedures Review

- 515This section only has minor updates from [5.3 Information Security516Policies, Guidelines, and Procedures Review] in the current [SP800-55]517and is intentionally left out of this review cycle.
- 518 Summary: Phase 3 focuses on reviewing organization-specific security practices that define a
- 519 baseline for information security practices. These policies, guidelines, and procedures should be
- 520 reviewed during the measures development process and periodically afterward.
- 521 Any additional input on this section is welcome.

### 522 **3.4.** Information Security Measurement Program Implementation Review

523	This section only has minor updates from [5.4 Information Security
524	Program Implementation Review] in the current [SP800-55] and is
525	intentionally left out of this review cycle.

526 Summary: Phase 4 consists of reviewing any existing measures or data repositories that could be 527 used to derive measures. The retirement of existing measures and development of new measures 528 will continue as the information security measures program evolves.

529 Any additional input on this section is welcome.

## 530 **3.5.** Measures Development and Selection

- 531This section only has minor updates from [5.5 Measures Development532and Selection] in the current [SP800-55] and is intentionally left out of533this review cycle.
- 534 Summary: Phase 5, 6, and 7 involves developing measures that track the implementation,
- 535 efficiency/effectiveness, and business impact of an information security program.
- 536 Any additional input on this section is welcome.

#### 537 **3.5.1. Measures Development Approach**

- 538This section only has minor updates from [5.5.1 Measures Development539Approach] in the current [SP800-55] and is intentionally left out of this540review cycle.
- 541 Summary: The scope of the measurement effort informs if the development of information
- security measures should focus on gauging the security performance of a specific security
- 543 control, a group of security controls, or a security program.
- 544 Any additional input on this section is welcome.

#### 545 **3.5.2. Measures Prioritization and Selection**

- 546This section has significant updates from [5.5.2 Measures Prioritization547and Selection] in the current [SP800-55].
- 548 There is a huge number of possible measures for an organization to monitor. Measures
- 549 prioritization ensures that the set selected for initial implementation has the following qualities:
- Facilitates improvement of high priority security control implementation as selected using a risk-based approach
- Uses data from existing sources and data repositories
- Measures existing and established processes
- Inconsistent processes will not provide meaningful data about information
   security performance, but measurements may still be used to establish a baseline
   for continuous monitoring purposes
- 557 At this point in the process, a weighing scale may be used to assign values to each measure. 558 Organizations should use a weighing scale that fits their needs while ensuring consistency across 559 the process. The process of developing a weighing scale may utilize the following techniques:
- 560 • Event Probability • Setting baselines 561 562 • Leverage in-house knowledge and data about existing systems. o Organizational assessments, audits, interviews, surveys, and studies are all 563 564 options. 565 • Convert qualitative metrics to quantitative metrics. • Examine external data and knowledge. 566 • Use raw data to augment existing measurements or to achieve targeted 567 568 knowledge/metrics. 569 • Event Probability Models • Decomposition theorems for probability density 570 • Bayesian methods for probability analysis 571 572 • Binomial distribution, Poisson distribution and Monte Carlo for performance metrics and propagating uncertainty 573

574	0	Copula methods for correlation between risks
575	0	Event Tree analysis
576	0	Machine learning and predictive models
577	• Conse	equences
578	0	Establish a consequence model by looking at potential events and their outcomes.
579	0	Outliers and unexampled events may come up over time. An organization can
580		prepare for these issues using horizon scanning, stress tests, and system resilience.
581	• Conse	equence Modeling
582	0	Expected shortfall
583	0	Value at risk – statistical analysis of historical market trends
584	0	If a consequence model has already been determined as part of a risk management
585		strategy, the organization should leverage that research.

Note to Reviewers: We seek reviewer input on the prioritization, selection, modeling, and weighing of measures.

#### 586

587 Any additional input on this section is welcome.

#### 588 **3.5.3. Establishing Performance Targets**

589	This section only has minor updates from [5.5.2 Establishing
590	Performance Targets] in the current [SP800-55] and is intentionally left
591	out of this review cycle.

592 Performance targets establish a benchmark by which success is measured. Implementation

593 measures targets are set for 100 percent completion of assigned tasks. However,

594 effectiveness/efficiency and impact measures will require qualitative and subjective reasoning to

595 determine appropriate and acceptable performance levels. Performance targets and risk tolerance

should be determined by upper-level management or even at the board level. These targets and

597 benchmarks require periodic reexamination to ensure appropriate target levels.

598 Any additional input on this section is welcome.

#### 599 **3.6. Defining Evaluation Methods**

- 600This section is a new addition to [SP800-55] and will look at evaluation601methods for measuring effectiveness, efficiency, and the impact of risk602reduction. The focus will be on observable functionalities and outcomes:
- Assessing against baselines and acceptable ranges
- Component testing [SP800-84]
- Monitoring for anomalies

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- 606 Success hitting control targets • 607 Indicators • 608 • Key performance indicators • Key goal indicators 609 • Key risk indicators 610 • Critical success factors 611 612 • Leading and lagging indicators 613 • False positive report rate 614 Incident response volume • Frameworks 615 • 616 • Maturity modeling 617 • Compliance
- Audits
- 619 Penetration testing
- 620 Bug bounties
- 621 The focus of establishing, maintaining, and updating performance targets is on observable
- 622 functionalities and controls.

Note to Reviewers: We seek reviewer input on additional functionalities, controls, or indicators that could be represented here.

#### 623

624 Any additional input on this section is welcome.

#### 625 **3.7.** Measures Development Template

- 626This section only has minor updates from [5.6 Measures Development627Template] in the current [SP800-55] and is intentionally left out of this628review cycle.
- 629 Summary: Organizations should document their performance measures in a standard format to 630 ensure repeatability of measures development, tailoring, collection, and reporting activities.
- 631 While this section provides a suggested approach for measurement, organizations may prefer to
- tailor their performance measurement template based on their own needs. Fields of reporting
- 633 may include:
- 634 o Measure ID
- 635 o Goal
- 636 o Measure
- 637 o Type
- 638 o Formula
- 639 o Target

- 640 Implementation evidence
- 641 o Frequency
- 642 Responsible parties
- 643 o Data source
- 644 o Reporting format
- 645 Any additional input on this section is welcome.

#### 646 **3.8.** Feedback Within the Development Process

- 647This section only has minor updates from [5.7 Feedback Within the648Development Process] in the current [SP800-55] and is intentionally left649out of this review cycle.
- 650 Summary: Measures that are ultimately selected for implementation will be useful for:
- 651 Measuring performance
- 652 o Identifying causes of unsatisfactory performance
- 653 Pinpointing improvement areas
- 654 Facilitating consistent policy implementation
- 655 Effecting security policy changes
- 656 Redefining goals and objectives
- 657 Supporting continuous improvement
- These are shown as the feedback arrows in Figure 3-1 as goal/objective redefinition, policy update, and continuous improvement.
- 660 Any additional input on this section is welcome.

#### 661 **4. Information Security Measurement Program Implementation**

- 662This section only has minor updates from [6. Information Security663Measurement Implementation] in the current [SP800-55] and is664intentionally left out of this review cycle.
- 665 Summary: Information security measurement implementation involves applying measures for
- 666 monitoring information security control performance and using the results to initiate
- 667 performance improvement actions. The information security measurement program
- 668 implementation process consists of six phases that when fully executed will ensure the
- 669 continued use of these measures for security control performance monitoring and improvement.



#### 670

- 671 Fig. 4. Information Security Measurement Program Implementation Process
- 672 Any additional input on this section is welcome.

#### 673 **4.1.** Prepare for Data Collection

- 674This section only has minor updates from [6.1 Prepare for Data675Collection] in the current [SP800-55] and is intentionally left out of this676review cycle.
- 677 Summary: Phase 1 involves creating an implementation plan, with definitions including:
- 678 Audience for the plan
- 679 Measurement roles and responsibilities
- 680 Process of measures collection, analysis and reporting
- 681 Details of coordination within the office of the CIO
- 682 O Details of coordination between the CISO and other functions within the agency to
   683 ensure measures data collection is streamlined and non-intrusive.
- 684 Creation or selection of data collection and tracking tools
- 685 Modification of data collection and tracking tools
- 686 Measures summary reporting formats
- 687 Provisions for continuous monitoring
- 688 Any additional input on this section is welcome.

#### 689 4.2. Collect Data and Analyze Results

690This section only has minor updates from [6.2 Collect Data and Analyze691Results] in the current [SP800-55] and is intentionally left out of this692review cycle.

693 Summary: Phase 2 involves activities essential for ensuring that the collected measures are used 694 to gain understanding of information security and identify appropriate actions. These activities

694 to gain understanding of information security and identify appropriate actions. These activit 695 include:

- 696 Ocollect measures data according to the processes in the Measurement Program
   697 Implementation Plan
- 698 Aggregate measures as appropriate to derive higher-level measures
- 699 Consolidate collected data and store in a format conducive to data analysis and reporting
- Conduct gap analysis to compare measurements with targets and identify gaps between
   actual and desired performance
- 702 o Identify causes of poor performance
- 703 o Identify areas that require improvement
- Any additional input on this section is welcome.

### 705 **4.2.1. Data Collection and Reporting**

- 706This section is a new addition to [SP800-55] and will explore how707continuous monitoring provides the necessary feedback for calibrating708measures and determining the information security program's709effectiveness.
- 710 Measures data is considered fully automated when all data is gathered by automated data sources
- without human involvement or intervention. Automation can facilitate continuous monitoringprocesses of both:
- 713 o Measurement data collection
- 714 o Measurement data reporting
- 715 Detailed information on building a continuous monitoring program can be found in [SP800716 <u>137A</u>].
- 717 Data may also need to be collected manually in instances where automation of data collection is718 not a practical option.
- 719 o Explores semi-automated and non-automated processes that need humans to facilitate
   720 collection or reporting.
- Manual data collection and reporting may also include developing questionnaires,
   conducting interviews, and administering surveys with the organization's staff.
- 723 Any additional input on this section is welcome.

#### 724 **4.3.** Identify Corrective Actions

725This section only has minor updates from [6.3 Identify Corrective726Actions] in the current [SP800-55] and is intentionally left out of this727review cycle.

- Summary: Phase 3 consists of developing a plan to serve as the roadmap for closing the
- implementation gaps identified in Phase 2. This may include:
- 730 Determining the range of corrective actions
- 731 Prioritizing actions based on overall risk mitigation goals
- 732 Selecting the most appropriate corrective actions
- 733 Any additional input on this section is welcome.

### 734 **4.4.** Develop a Business Case and Obtain Resources

- 735This section only has minor updates from [6.4 Development Business736Case and Obtain Resources] in the current [SP800-55] and is737intentionally left out of this review cycle.
- Summary: Phase 4 and 5 addresses the budgeting cycle for acquiring resources needed to

implement the corrective actions identified in Phase 3. A business case analysis should feature

the results from the previous phases of the information security measurement process. The level

of effort for building a business case should correspond with the size and scope of the funding

requests. When drafting the business case, it is vital to remember only the organization can

- restablish appetite and tolerance for risk.
- Any additional input on this section is welcome.

## 745 **4.5.** Apply Corrective Actions

- 746This section only has minor updates from [6.5 Apply Corrective Actions]747in the current [SP800-55] and is intentionally left out of this review748cycle.
- 749 Summary: Phase 6 involves implementing corrective actions in the information security program
- 750 or the technical, managerial, or operational areas of security controls. From here the cycle goes
- back to Phase 2, where data is collected and analyzed. This iterative process allows for the
- monitoring of progress in the measurement program and ensures corrective actions are
- 753 influencing information security control implementation in an intended way. Frequent
- performance measurement will flag actions that are not implemented as planned or not having
- the desired effects. This enables quick course correction with an organization to avoid problems
- that could be uncovered in audits, C&A efforts, or to related activities.

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#### 799 Appendix A. List of Symbols, Abbreviations, and Acronyms

800 The next draft of this document will include abbreviation and acronym definitions.

## 801 Appendix B. Glossary

802 The next draft of this document will include a Glossary.

### 803 Appendix C. Change Log

- 804 The final publication of this document will include a summary of changes between Revision 1
- and Revision 2.

806