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Assessing Information Security Continuous Monitoring (ISCM) Programs:

Developing an ISCM Program Assessment

Kelley Dempsey
Victoria Yan Pillitteri
Chad Baer
Robert Niemeyer
Ron Rudman
Susan Urban

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Draft NIST Special Publication 800-137A

**Assessing Information Security
Continuous Monitoring (ISCM)
Programs:**

Developing an ISCM Program Assessment

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of Commerce for Standards and Technology*

58

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97

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108

Abstract

109 This publication describes an approach for the development of Information Security Continuous
110 Monitoring (ISCM) program assessments that can be used to evaluate ISCM programs within
111 federal, state, and local governmental organizations, and commercial enterprises. An ISCM
112 program assessment provides organizational leadership with information on the effectiveness and
113 completeness of the organization's ISCM program, to include review of ISCM strategies, policies,
114 procedures, operations, and analysis of continuous monitoring data. The ISCM assessment
115 approach can be used as presented or as the starting point for an organization specific methodology.
116 It includes example evaluation criteria and assessment procedures that can be applied to
117 organizations.

118

Keywords

119 assessment; assessment element; assessment methodology; assessment procedure; continuous
120 monitoring; information security continuous monitoring; ISCM program; ISCM program
121 assessment.

122

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130 Foti, Lorin Smith and the NIST web team for their outstanding administrative support.

131

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157 **Executive Summary**

158 To effectively manage cybersecurity risks, organizations require ongoing awareness of their
159 information security posture, vulnerabilities, and threats.¹ Organizations face the continual
160 challenge of providing timely and complete security information with which to make risk-based
161 management decisions. To achieve awareness and better manage risks, organizations implement
162 Information Security Continuous Monitoring (ISCM) capabilities under direction of an ISCM
163 program. An ISCM program defines, establishes, implements, and operates the various aspects of
164 ISCM to provide the organization with the information necessary to make risk-based decisions
165 regarding security status at all organizational risk management levels.

166 Organizations need a way to determine and evaluate if an established ISCM program is
167 effectively managing the organization's security posture, commensurate with risk. This
168 publication describes one approach to developing an ISCM program assessment based on
169 evaluation criteria derived from multiple sources, e.g., NIST Special Publications (SP) 800-137,
170 SP 800-37, SP 800-39, and Office of Management and Budget (OMB) Circulars and
171 Memoranda. An ISCM program assessment developed under guidance in this publication
172 evaluates the ISCM program itself and not the results of the ISCM program or the technologies
173 used. An effective ISCM program assessment provides consistent results and is independent of
174 those conducting the ISCM program assessment.

175 An ISCM program assessment provides a means for evaluating an organization's ISCM
176 strategies, policies, procedures, implementations, operational procedures, analytical processes,
177 specific reporting and ISCM results presentation, risk assessment and risk scoring, risk response,
178 and the ISCM program improvement process. An ISCM program assessment may be developed
179 by an organization to evaluate its own ISCM program or by an organization that assesses other
180 organizations.

181 Creating or adopting and using an ISCM program assessment can help reduce overall risk to
182 organizations by identifying gaps in an ISCM program, in the implementation, or in the
183 operational use of ISCM results. In addition, an ISCM program assessment can indicate the level
184 of readiness for system-level ongoing authorization.

185 This publication:

- 186 • Offers guidance on the development of an ISCM program assessment process for all
187 organizational risk management levels (organization level, mission and business process
188 level, and system level), as defined in NIST SP 800-39, *Managing Risk from Information*
189 *Systems: An Organizational Perspective*;
- 190 • Describes how an ISCM program assessment relates to important security concepts and
191 processes, such as the NIST Risk Management Framework (RMF), organization-wide
192 risk management levels, organizational governance, metrics applicable to ISCM, and
193 ongoing authorization;

¹ NIST SP 800-137, *Information Security Continuous Monitoring (ISCM) for Federal Information Systems and Organizations*, defines ISCM as “maintaining ongoing awareness of information security, vulnerabilities, and threats to support organizational risk management decisions” [SP800-137, p. B-6]

- 194 • Describes the properties of an effective ISCM program assessment;
- 195 • Presents a set of ISCM program assessment criteria, with references to the sources from
196 which the criteria are derived, that can be adopted by an organization and used for ISCM
197 program assessments or as a starting point for further development of an organization's
198 assessment criteria; and
- 199 • Defines a way to conduct ISCM program assessments by using assessment procedures,
200 defined in the companion document containing the ISCM Program Assessment Element
201 Catalog, designed to produce a repeatable assessment process.

202 **Table of Contents**

203 **Executive Summary v**

204 **1 Introduction 1**

205 1.1 Background..... 2

206 1.2 Purpose 3

207 1.3 Audience..... 3

208 1.4 Scope..... 4

209 1.5 Assumptions 4

210 1.6 Organization of this Publication 4

211 **2 The Fundamentals 6**

212 2.1 ISCM Management..... 6

213 2.1.1 ISCM Background 7

214 2.1.2 ISCM Process Steps 7

215 2.1.3 Organization-wide Risk Management Levels 9

216 2.1.4 NIST Risk Management Framework and ISCM..... 9

217 2.1.5 Governance and ISCM..... 10

218 2.1.6 ISCM Metrics..... 11

219 2.1.7 Ongoing Authorization..... 11

220 2.2 Foundation of ISCM Program Assessments 12

221 2.2.1 ISCM Program Assessment Criteria..... 13

222 2.2.2 Sources of ISCM Assessment Elements 14

223 2.2.3 Assessment Element Attributes..... 15

224 2.2.4 Assessment Element Catalog 15

225 2.2.5 Traceability of Assessment Elements (Chains) 16

226 2.2.6 Properties of the ISCM Program Assessment 17

227 2.2.7 Assessing the ISCM Program through the Evaluation Criteria 18

228 2.2.7.1 Judgment Values 18

229 2.2.7.2 Making Judgments..... 19

230 2.2.7.3 N/A Judgments 20

231 2.2.8 Assessing the ISCM Program within One Organizational Level 21

232 2.2.9 Assessing the ISCM Program across Multiple Organizational Levels 21

233 2.2.10 Scoring 23

234 2.2.11 Criticality 24

235 2.2.12 Reporting of Assessment Results 25

236 2.3 Using the ISCM Program Assessment..... 25

237 2.3.1 Conducting the ISCM Program Assessment 25

238 2.3.2 Extent and Duration of ISCM Program Assessments 26

239 2.3.3 Expected Outcomes of ISCM Program Assessments 27

240 **3 The Process..... 28**

241 3.1 Overview of the ISCM Program Assessment Process 28

242 3.1.1 ISCM Program Assessment Plan 29

243 3.2 ISCM Program Assessment Process Steps..... 32

244 3.2.1 Plan Step..... 32

245 3.2.2 Conduct Step..... 35

246 3.2.2.1 Evidence Gathering 37

247 3.2.2.2 Evidence Analysis 38

248 3.2.3 Report Step 39

249 3.2.3.1 Post Assessment Response (Follow-on Actions)..... 40

250 3.3 ISCM Program Assessment Elements..... 40

251 3.3.1 Assessment Element Information Fields 40

252 3.3.2 Use of Assessment Elements..... 44

253 3.4 Limits on ISCM Program Assessment Elements 46

254 3.5 Tailoring the ISCM Program Assessment Process 46

255 3.6 Conclusion of the ISCM Program Assessment 47

256 **References 48**

257 **Appendix A Acronyms 51**

258 **Appendix B Glossary..... 52**

259 **Appendix C Traceability Chains 55**

260

261

List of Figures

262 Figure 1 – ISCM Process 8

263 Figure 2 – Example of Chains 16

264 Figure 3 – Process for Making Judgments 20

265 Figure 4 – ISCM Strategy Management Traceability Chain 55

266 Figure 5 – System-level Strategy Traceability Chain..... 55

267 Figure 6 – ISCM Program Management Traceability Chain 56

268 Figure 7 – Control Assessment Rigor Traceability Chain 57

269 Figure 8 – Security Status Monitoring Traceability Chain..... 57

270 Figure 9 – Common Control Assessment Traceability Chain 58

271 Figure 10 – System-specific Control Assessment Traceability Chain..... 58

272 Figure 11 – ISCM Results Included in Risk Assessment Traceability Chain 58

273 Figure 12 – Threat Information Traceability Chain 59

274 Figure 13 – External Service Providers Traceability Chain 59

275 Figure 14 – Security-focused Configuration Management Traceability Chain..... 59

276 Figure 15 – Impact of Changes to Systems and Environments Traceability Chain 60

277 Figure 16 – External Security Service Providers Traceability Chain 60

278 Figure 17 – Security Monitoring Tools Traceability Chain 60

279 Figure 18 – Sampling Traceability Chain..... 60

280 Figure 19 – Risk Response Traceability Chain 61

281 Figure 20 – Ongoing Authorization Traceability Chain 62

282 Figure 21 – Acquisition Decisions Traceability Chain..... 62

283 Figure 22 – ISCM Resources Traceability Chain 63

284 Figure 23 – ISCM Training Traceability Chain..... 63

285 Figure 24 – Metrics Traceability Chain 64

286 Figure 25 – Security Status Monitoring Traceability Chain..... 65

287 Figure 26 – Data Traceability Chain 65

288 Figure 27 – ISCM Program Governance Traceability Chain 66

289

290

List of Tables

291 Table 1 – Combining Judgments from Two Levels (Unbiased) 22

292 Table 2 – Combining Judgments from Two Levels (Higher level bias)..... 23

293 Table 3 – Combining Judgements from Two Levels (Lower level bias)..... 23

294 Table 4 – Example of Default Judgment Value Scoring 24

295 Table 5 – Assessment Element Format 43

296 Table 6 – Example Assessment Element..... 44

297

298 **1 Introduction**

299 Federal agencies, under the Federal Information Modernization Act of 2014 (FISMA)
300 [[FISMA2014](#)] and Office of Management and Budget (OMB) circulars and memoranda,² are
301 directed to implement a program to continuously monitor organizational information security
302 status. A comprehensive continuous monitoring program serves as a risk management and
303 decision support tool used at each level of an organization. Strategies and business objectives at
304 the organizational level direct activities needed at the mission and business level and direct
305 system level functions and technologies implemented in support of continuous monitoring.

306 NIST Special Publication (SP) 800-137, *Information Security Continuous Monitoring (ISCM) for*
307 *Federal Information Systems and Organizations* [[SP800-137](#)] defines information security
308 continuous monitoring (ISCM) as maintaining ongoing awareness of information security,
309 vulnerabilities, and threats to support organizational risk management decisions. An ISCM
310 program defines, establishes, implements, and operates the various aspects of ISCM to provide
311 the organization with the information necessary to make risk-based decisions regarding security
312 status at all three organizational risk management levels.

313 To effectively address increasing security challenges, the ISCM program:

- 314 • Addresses assessment of security controls for effectiveness and security status
315 monitoring;³
- 316 • Promotes the concept of near real-time risk management and ongoing system
317 authorization through the implementation of robust organization-wide continuous
318 monitoring processes; and
- 319 • Incorporates processes to ensure response actions are taken in accordance with findings
320 and organizational risk tolerances, and to ensure response actions have the intended
321 effects.

322 This publication provides guidance on how an organization can assess ISCM program
323 completeness and effectiveness and detect deficiencies in its ISCM program. The goal of the
324 ISCM program assessment is to provide a means for evaluating organizational ISCM program
325 elements, including the review of ISCM strategies, policies, procedures, implementation
326 planning, ISCM metrics, analytical processes, specific results presentation and reporting, risk
327 scoring, risk response, and the ISCM improvement process. The approach used throughout this
328 publication is based on the concepts and principles of [[SP800-137](#)] and the ISCM requirements
329 mandated for federal organizations.

330 The term *assessment* is used in two ways in this publication. *Assessment* may refer to the
331 completed action of ISCM program evaluation or to the vehicle that is reused for each evaluation

² OMB Circular A-130 (2016) [[OMB A-130](#)], OMB Memoranda M-14-03 [[OMB M-14-03](#)], and M-11-33 [[OMB M-11-33](#)] are the primary directives. OMB M-14-03 requires all federal agencies to establish an ISCM program in accordance with NIST SP 800-137. OMB M-11-33 requires that the ISCM program be periodically reviewed to ensure that continuous monitoring is adequate for supporting risk-based decisions. OMB Circular A-130 reiterates and formalizes the Memoranda requirements.

³ Security status monitoring is the monitoring of organizationally defined metrics that measure the organizational security posture.

332 (e.g., a template or blank worksheet). The context in which the term is used conveys the
333 applicable meaning.

334 **1.1 Background**

335 Organizations face the continual challenge of providing timely and complete security
336 information with which to make risk-based management decisions, which is the objective of the
337 ISCM program. An effective ISCM program produces timely security-related information that is
338 accurate and complete for presentation to decision makers at multiple levels of the organization.
339 At the organizational level, it may not be well understood how, where, and why the ISCM
340 program fits into the organization-wide risk management strategy. It is crucial for the
341 organization's leadership to understand how business needs and capabilities drive the ISCM
342 program. In many cases, capabilities needed for organizational continuous monitoring may
343 already exist within the organization. However, without a comprehensive strategy to formally
344 codify monitoring capabilities as enabling ISCM functions, a true ISCM program does not exist.

345 Organizations need a method of evaluating what has been planned, developed or acquired to
346 implement ISCM, particularly if the ISCM program was developed internally. This helps
347 determine whether the organization's ISCM program is adequate and the money spent is
348 providing value.

349 To determine the effectiveness of an organization's ISCM program, the organization develops
350 and uses a formal assessment for evaluating the program that provides organizational leadership
351 with information about how well the ISCM program meets its intended objectives. An ISCM
352 program assessment may comprise evaluation criteria, judgments, and scores about specific
353 aspects of ISCM capabilities, and conclusions based on the analysis of collected data. An ISCM
354 program assessment may also provide recommendations to the organization based on assessment
355 results.

Under sponsorship of the Cybersecurity and Infrastructure Security Agency (CISA),⁴ in conjunction with the National Cybersecurity Center of Excellence (NCCoE) at NIST, initiated development of an ISCM program assessment process based primarily on [SP800-137], published by the NIST Computer Security Division (CSD).

The assessment process, which is presented in more detail in the forthcoming NIST Interagency or Internal Report (NISTIR) 8212 [NISTIR8212], was developed for use by CISA and federal agencies. The ISCM program assessment process can be tailored for use by federal agencies, commercial organizations, and non-federal governmental organizations. Using this publication as a guide, an organization may choose to adopt the same approach to evaluating ISCM plans and solutions.

356 1.2 Purpose

357 This publication:

- 358 • Provides guidance on the development of an ISCM program assessment for all
359 organizational risk management levels;
- 360 • Defines a methodology to conduct ISCM program assessments;
- 361 • Presents a set of detailed ISCM program assessment criteria that can be adopted by an
362 organization or assessing organization; and
- 363 • Describes the properties of an effective ISCM program assessment.

364 In addition, the guidance presented in this publication can be used to produce an ISCM program
365 assessment to:

- 366 • Evaluate planned modifications to an existing ISCM program;
- 367 • Guide the direction of a planned or future ISCM program by providing a starting point
368 for ISCM development; and
- 369 • Ensure the inclusion of monitoring the effectiveness of specifically recognized national
370 or organizational priority items; such as insider threats, or high priority/visibility
371 initiatives (e.g., high value assets) in the ISCM program assessment.

372 1.3 Audience

373 This publication serves individuals associated with the continuous monitoring of information
374 security posture and organizational risk management, including:

- 375 • Individuals responsible for the review of an organization's ISCM program, to include
376 management and assessors who conduct technical reviews, e.g., system evaluators,
377 internal and third-party assessors/assessment teams, independent verification and
378 validation assessors, auditors, and system owners;

⁴ For more information about CISA, see: <https://www.cisa.gov>.

- 379 • Individuals with mission/business ownership responsibilities or fiduciary responsibilities,
380 e.g., heads of federal agencies, chief executive officers, and chief financial officers;
- 381 • Individuals with system development and integration responsibilities that consider ISCM
382 functionality, e.g., program managers, system owners, information technology product
383 developers, system developers, systems integrators, enterprise architects, information
384 security architects, and common control providers;
- 385 • Individuals with system and/or security management/oversight responsibilities, e.g.,
386 senior leaders, risk executives, authorizing officials, chief information officers, chief
387 information security officers⁵, who make risk-based decisions based, in part, on security-
388 related information generated from continuous monitoring; and
- 389 • Individuals with system and security control assessment and monitoring responsibilities,
390 e.g., system evaluators, assessors/assessment teams, independent verification and
391 validation assessors, auditors, system owners, or system security officers.

392 **1.4 Scope**

393 This publication addresses the entire ISCM program assessment process and is used to evaluate
394 the establishment and operation of ISCM programs across organizations.

395 There are many ways to evaluate an organizational program or system against a set of criteria.
396 This publication specifies one approach to developing assessments for doing so based on
397 evaluation criteria derived from multiple sources. The ISCM program assessment evaluates the
398 structure and governance of the ISCM program and does not evaluate the continuous monitoring
399 technologies or implementations themselves. An assessment developed under the guidance
400 provided herein is technology-neutral, flexible, and scalable to be easily adopted by any
401 organization and applied to any type of security monitoring technology. Organizations are
402 encouraged to use the approach specified in this publication as a starting point to develop an
403 assessment to better meet specific organizational needs.

404 **1.5 Assumptions**

405 It is assumed that the reader is familiar with the ISCM concepts described in [[SP800-137](#)] and
406 has a working-level understanding of the NIST Risk Management Framework (RMF) as defined
407 in [[SP800-37](#)], as amended. It is also assumed that the reader is familiar with risk management
408 processes across the organization and organizational levels as defined in NIST SP 800-39
409 [[SP800-39](#)], *Managing Information Security Risk: Organization, Mission, and Information*
410 *System View*, as amended.

411 **1.6 Organization of this Publication**

412 The remainder of this NIST Special Publication is organized as follows:

⁵ At the *federal* organizational level, this position may be known as the Senior Agency Information Security Officer (SAISO). Organizations may also refer to this position as the Senior Information Security Officer (SISO) or the Chief Information Security Officer (CISO).

- 413 • Section 2 describes the fundamentals of assessing an organization’s ongoing monitoring
414 of information security (i.e., ISCM) in support of risk management, ISCM background,
415 interaction with NIST RMF, ISCM program assessment criteria and their sources, ISCM
416 program assessment criteria development, and using the ISCM program assessment.
417 Topics described in Sec. 2 are somewhat independent of each other.
- 418 • Section 3 describes the process of assessing ISCM programs, including planning and
419 execution of assessments, assessment procedures, and the use of results. Section 3
420 presents an integrated assessment process using the topics introduced in Sec. 2.
- 421 • A References section lists general references found in this publication.
- 422 • Supporting appendices provide additional information regarding ISCM including: (A)
423 acronyms; (B) glossary; and (C) diagrams showing relationships among the assessment
424 elements.
- 425 • A separate spreadsheet provides a complete catalog of the assessment elements and
426 assessment procedures that can be used to build an ISCM program assessment [[Catalog](#)].

427 **2 The Fundamentals**

428 This section explains the fundamentals of the ISCM program assessment, a management process
429 that provides a view into the adequacy and effectiveness of the:

- 430 • ISCM strategy and planning;
- 431 • Establishment of the ISCM program;
- 432 • Implementation of ISCM strategies, policies, and metrics;
- 433 • Operation of the ISCM program;
- 434 • Analysis of data collected and reporting of results;
- 435 • Response to ISCM results; and
- 436 • ISCM process improvement.

437 The fundamentals presented in this section are integrated into an assessment process in Sec. 3.

438 The development process of the ISCM program assessment does not seek to evaluate the
439 organization, its missions/business processes, and systems for every ISCM concept presented in
440 [\[SP800-137\]](#). The ISCM program assessment determines if the concepts, along with ISCM
441 requirements levied on federal organizations by FISMA and OMB, are sufficiently addressed⁶ to
442 permit a determination of ISCM program robustness.⁷ It should be noted that each organization
443 or assessor developing an ISCM program assessment from the guidance in this publication is
444 likely to produce different assessment criteria depending on what is important to the organization
445 or assessor.

446 **2.1 ISCM Management**

447 ISCM is an organization-wide responsibility first, then a system-level responsibility [\[SP800-37\]](#),
448 to include mission and business processes as well. Organization-wide continuous monitoring
449 efforts begin with organizational leadership defining a comprehensive, organization-wide ISCM
450 strategy that directly supports decision making within the risk executive function and includes
451 consistently managed metrics linked to each organizational risk management level.⁸ Only when
452 an ISCM strategy is defined and adopted at the organizational level, and intrinsically linked to
453 the risk executive function, can the ISCM program be established with the appropriate breadth
454 and depth to provide all levels of the organization with clearly defined responsibilities. The
455 organizational level strategy is supported by system-level ISCM strategies and, optionally,
456 mission/business process ISCM strategies.

⁶ This approach has been validated through early organizational assessments of federal government departments and agencies conducted by CISA.

⁷ When applied to ISCM programs, “robustness” refers to an ISCM capability that is sufficiently accurate, complete, timely, and reliable to provide security status information to organization decision-makers to enable them to make risk-based decisions.

⁸ [\[SP800-39\]](#) identifies the organizational risk management levels – organization level (level 1); mission/business process level (level 2); and system level (level 3).

457 ISCM encompasses all the people, policies, processes, technologies, and standards that are used
458 to perform the continuous monitoring function. ISCM is an enabling process that supports or
459 provides organizational sustainment in the face of cybersecurity threats and risks.

460 An adequately-developed ISCM program identifies the specific activities at each level of the
461 organization that enable an organization-wide ISCM function. To effectively support the overall
462 ISCM effort, ISCM activities are consistently developed, deployed, and sustained with explicit
463 mapping to the ISCM strategic objectives and risk management strategy for the entire
464 organization.

465 The following subsections summarize important ISCM concepts and introduce how the ISCM
466 program assessment relates to each concept. For additional details of ISCM, see [[SP800-137](#)].

467 **2.1.1 ISCM Background**

468 ISCM goals include detection of anomalies and changes in the organization's environments of
469 operation and systems, visibility into assets, awareness of vulnerabilities and threats, and
470 knowledge of security control effectiveness, and security posture. To meet ISCM goals, tools,
471 technologies, and manual and automated methods are implemented within the context of an
472 ISCM architecture designed to deliver the required information in the appropriate context, at the
473 right level of detail, and at the right frequencies. The key outcome of the ISCM program is to
474 enable the collection, integration, analysis, and presentation of security-related information from
475 all systems and their environments of operation across the organization to inform risk-based
476 decision making.⁹

477 An effective ISCM program identifies manual and automated monitoring processes in the
478 organization-wide ISCM strategy, integrates the processes and associated outputs, and
479 incorporates results into a view of situational awareness. Where manual processes are used, the
480 processes are verified so that they are repeatable and enable a consistent implementation.
481 Automated processes, including the use of automated support tools, can make the process of
482 continuous monitoring more consistent, efficient, and cost-effective.

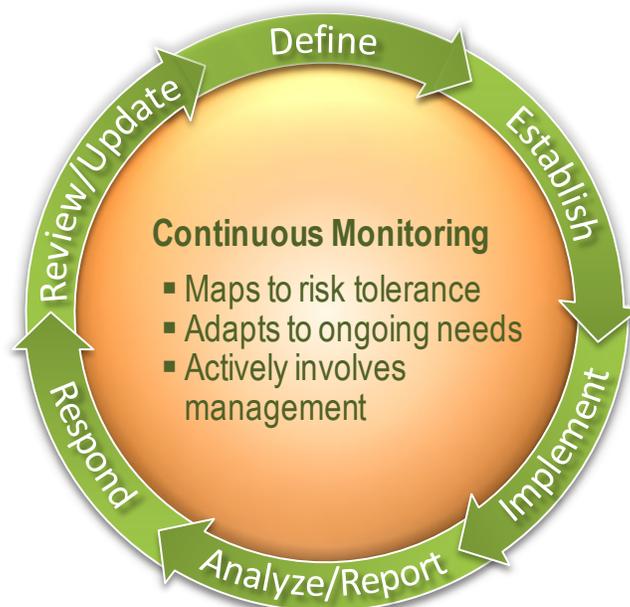
483 An effective ISCM program facilitates ongoing authorization and reauthorization decisions for
484 systems [[SP800-37](#)], as discussed in Sec. 2.1.7. Security-related information collected during
485 continuous monitoring is used to make updates to the authorization package and supporting
486 artifacts for each applicable system. Updated artifacts provide evidence that the baseline security
487 controls continue to safeguard the system as originally planned.

488 **2.1.2 ISCM Process Steps**

489 NIST SP 800-137 organizes the ISCM process into six steps, as depicted in Figure 1 and
490 explained below. It is important to note that any effort or process intended to support ongoing
491 monitoring of information security across an organization begins with the development of a

⁹ For federal agencies, a uniform approach to ISCM across the federal government allows OMB and DHS to assess the security posture of the federal government as a whole. The same rationale applies to nonfederal organizations.

492 comprehensive ISCM strategy - encompassing technologies, processes, procedures, operating
493 environments, and people.



494
495 **Figure 1 – ISCM Process.**

496 The six ISCM steps are referred to as “process steps” in this publication, and are:

- 497 1. **Define ISCM Strategy (Define)** – Define the organization-wide and system-level ISCM
498 strategies based on organizational risk tolerance that maintains clear visibility into assets,
499 awareness of vulnerabilities, up-to-date threat information, and mission/business impacts.
500 A system-level ISCM strategy consistent with the organization-wide ISCM strategy is
501 defined for each system within the organization. A mission/business process area may
502 also define an ISCM strategy that is consistent with the organization-wide strategy and
503 applies to the systems supporting the mission/business process area.
- 504 2. **Establish ISCM Program (Establish)** – Establish an ISCM program, determining
505 metrics, status monitoring frequencies, control assessment frequencies, and an ISCM
506 technical architecture.
- 507 3. **Implement ISCM Program (Implement)** – Implement the ISCM program and collect
508 the security-related information required for metrics, assessments, and reporting.
509 Automate collection, analysis, and reporting of data where possible.
- 510 4. **Analyze ISCM Data and Report Findings (Analyze/Report)**– Analyze the data
511 collected, report findings, and determine the appropriate response. It may be necessary to
512 collect additional information to clarify or supplement existing monitoring data.
- 513 5. **Respond to ISCM Findings (Respond)** – Respond to findings with technical,
514 management, and operational risk mitigating activities, or accept, transfer/share, or
515 avoid/reject the risk.

516 6. **Review and Update ISCM Program and Strategy (Review/Update)** – Review and
 517 update the monitoring program, adjusting the ISCM strategy at the applicable level, and
 518 maturing measurement capabilities to increase visibility into assets and awareness of
 519 vulnerabilities, further enable data-driven control of the security of an organization’s
 520 information infrastructure, and increase organizational resilience.

521 The organization-wide, the system-level, and the optional mission/business process ISCM
 522 strategies are defined in the ISCM Define step. The organization-wide and the optional
 523 mission/business process ISCM strategies are addressed in the RMF Prepare step for Level 1 and
 524 Level 2, and the system-level ISCM strategy is addressed in the RMF Select Step for Level 3
 525 (see [[SP800-37](#)]).¹⁰

526 2.1.3 Organization-wide Risk Management Levels

527 ISCM applies to all three organizational risk management levels¹¹ defined in [[SP800-39](#)], which
 528 are:

- 529 • **Level 1** (organization level) addresses risk across the *entire organization* and informs
 530 Levels 2 and 3 of risk context and risk decisions made at Level 1;
- 531 • **Level 2** (mission or business process level) addresses risk from a mission/business
 532 process perspective and is informed by risk context, risk decisions, and risk activities at
 533 Level 1; and
- 534 • **Level 3** (system level) is the system-oriented level within the organization; Level 3
 535 focuses on system activity and is guided by the risk context, decisions, and activities at
 536 Level 1 and Level 2.

537 Security-related information is obtained and acted on at Level 3 and is communicated to Levels 1
 538 and 2 to be incorporated in organization-wide and mission/business process risk determinations.
 539 The ISCM program assessment verifies the flow of information between levels.

540 2.1.4 NIST Risk Management Framework and ISCM

541 The RMF, defined by [[SP800-37](#)], is a disciplined and structured process that integrates
 542 information security and risk management activities into the system development life cycle for
 543 organizations and systems. Implementation of the ISCM program may rely on artifacts and

¹⁰ The term “Level” is adapted from NIST [[SP800-39](#)].

Level 1 addresses risk from an *organizational perspective* by establishing and implementing governance structures that are consistent with the strategic goals and objectives of organizations and the requirements defined by federal laws, directives, policies, regulations, standards, and missions/business functions. In this publication, Level 1 pertains to the personnel responsible for the overall risk strategy, policies, and procedures of the entire organization.

Level 2 addresses risk from a *mission/business process perspective* by designing, developing, and implementing mission/business processes that support the missions/business functions defined at Level 1. In this publication, Level 2 pertains to the personnel responsible for the mission or business process ISCM strategy, policies, and procedures of a sub-organization related to a specific mission or business process (but not the entire organization).

The risk management activities at Tier 3 reflect the organization’s risk management strategy and any risk related to the cost, schedule, and performance requirements for individual information systems supporting the mission/business functions of organizations. In this publication, Level 3 pertains to the personnel responsible for implementing ISCM for specific systems.

¹¹ NIST SP 800-37 Revision 2 renames *tiers* to *levels*. In a forthcoming update to NIST SP 800-39, the term *tiers* will also be updated to *levels*.

544 processes implemented as part of the RMF and also provides input to the RMF steps to
545 understand and manage risk; the assessment approach and assessment elements address any
546 potential overlap and/or relationships.

547 The RMF *Monitor* step describes continuous monitoring, which is a critical part of the risk
548 management process. ISCM can meet requirements of organizational continuous monitoring and
549 provide results that can be used in the identification of and response to risk. In addition, an
550 organization's overall security architecture and accompanying security program are monitored
551 through ISCM to ensure that organization-wide operations remain within an acceptable level of
552 risk, despite any changes that occur. Timely, relevant, and accurate security-related information
553 is vital, particularly when resources are limited, and organizations must prioritize their efforts.

554 At Level 3, the RMF *Monitor* step and ISCM activities are closely aligned. The assessment
555 methods relevant for implemented controls are the same, whether the assessments are performed
556 solely in support of system authorization (the RMF *Authorize* step) or in support of a broader,
557 more comprehensive continuous monitoring effort. System-level officials and staff conduct
558 assessments and monitoring, analyzing results on an ongoing basis. The information obtained is
559 leveraged at the organization, mission/business processes, and system levels to support risk
560 management.

561 Although frequency requirements may differ, each organizational level receives the benefit of
562 security-related information that is current and applicable to affected processes. RMF *Monitor*
563 activities that are performed within the context of the ISCM program and support system risk
564 determination on an ongoing basis are foundational for ongoing authorization (OA). When the
565 ISCM program is found to be adequate for determining risk across all (or part) of the
566 organization, ISCM supports OA across all (or part) of the organization. The ISCM program
567 assessment verifies that applicable ISCM results, which may include relevant metrics, are made
568 available to the OA process to make the decisions about system authorization. OA is discussed in
569 Sec. 2.1.7.

570 **2.1.5 Governance and ISCM**

571 ISCM governance is part of overall organizational governance, which provides oversight to
572 organizations by specifying authorities, responsibilities, accountability, and governing processes
573 and procedures that facilitate implementation, enforcement, and continuous improvement of the
574 ISCM governing processes. Governance, including ISCM governance, establishes lines of
575 accountability throughout the organization at all risk-management levels.

576 ISCM governance is a conceptual organizing and planning structure for managing risk. It is
577 linked to one or more senior officials or staff, such as the risk executive (function) or other
578 accountable senior official, e.g., senior accountable official for risk management, senior agency
579 information security officer (SAISO), senior agency official for privacy, and chief information
580 officer (CIO). The part of information security governance structure addressing ISCM is aligned
581 with other governance structures to ensure compatibility with established management practices
582 within the organization and to increase overall effectiveness.

583 The ISCM program assessment verifies that ISCM governance policies and processes exist and
584 are being followed. At Level 1, an assessment verifies that senior leaders recognize the
585 importance of managing information security risk and establish appropriate governance
586 structures relative to ISCM for managing such risk. The organization-wide ISCM strategy
587 captures the ISCM governance structures.

588 Where the organization has decentralized governance (e.g., because of divergent mission or
589 business needs or operating environments), mission/business process areas, while remaining
590 consistent with the organization-wide ISCM strategy, may establish their own ISCM policies and
591 processes, in whole or in part, particularly as they relate to risk management and information
592 security decisions. With the decentralized governance model, it is important that the different
593 levels of the organization share ISCM information as it relates to risk management decisions.

594 **2.1.6 ISCM Metrics**

595 Metrics determined through ISCM provide important information about the security posture
596 across the organization and relative to individual systems and inform the risk management
597 process. See [\[SP800-137\]](#) for details on ISCM metrics.

598 The ISCM program assessment does not dictate specific metrics to be evaluated, but rather
599 accommodates organization-defined metrics. The ISCM program assessment verifies that the
600 ISCM program addresses the specification, development, maintaining, and sustaining of metrics.
601 The ISCM program assessment also verifies that the organization: (i) specifies frequencies of
602 collecting metrics data; (ii) determines metrics from data at Levels 1, 2, and 3; and (iii) applies
603 the metrics as needed to make risk-based decisions. In addition, the ISCM program assessment
604 verifies that ISCM metrics are reported to designated officials at each level who review the
605 relevant metrics.

606 **2.1.7 Ongoing Authorization**

607 ISCM benefits the organization by facilitating OA, which streamlines the system authorization
608 process and supports a more automated ability to make near real-time risk-based decisions on
609 whether to continue system authorization. OA is defined as the subsequent (follow-on) risk
610 determinations and risk acceptance decisions taken at agreed-upon and documented frequencies
611 in accordance with the organization's mission/business requirements and organizational risk
612 tolerance. OA is fundamentally related to the ongoing understanding and ongoing acceptance of
613 security risk and is dependent on a robust ISCM program.

614 Organizations make OA decisions for systems by leveraging security-related information
615 gathered through the ISCM capability. A robust ISCM program defines, establishes, and
616 implements a continuous process by which manual, automated, and procedural tools can be used
617 to manage and govern the risks of operating authorized systems.

618 The ISCM program assessment verifies that ISCM information is made available for making OA
619 decisions. The ISCM program assessment verifies that:

- 620 • There is an organization-wide process for OA. The OA process addresses how systems
621 transition into OA status and conditions necessary for a system to remain in OA status;

- 622 • Control assessments (in accordance with NIST SP 800-53A) are conducted at a
623 documented frequency sufficient to support OA;
- 624 • The metrics provided by the ISCM program are considered sufficiently stable and robust
625 for informing OA decisions;
- 626 • The ISCM program monitors the security status of systems and the environments in
627 which those systems operate on an ongoing basis with a frequency sufficient to make
628 ongoing, risk-based decisions on whether to continue to operate the systems within the
629 organization; and
- 630 • ISCM results are reported to appropriate officials who make ongoing authorization
631 decisions.

632 **2.2 Foundation of ISCM Program Assessments**

633 The goal of an ISCM program assessment is to provide an organization with actionable
634 recommendations to improve the ISCM program. ISCM program assessment results include an
635 indication of how well the assessed organization (entire organization, mission/business process,
636 or system) meets the evaluation criteria. Assessment results give indications of ISCM program
637 adequacy and consistency. Results may also include recommendations for ISCM program
638 design, implementation, operation, and governance that may need improvement.

639 The ISCM program assessment process is an information-gathering and evidence-analyzing
640 activity. The information gathered and evidence examined can be used by an organization to:

- 641 • Identify specific opportunities for improvement in the organization's ISCM program,
642 including the ISCM strategies;
- 643 • Identify the level of understanding within the organization's leadership or staff of what
644 the ISCM program is and where it fits in the risk management process;
- 645 • Identify the level of understanding of how the ISCM program applies to each
646 organizational level and how ISCM functionality is integrated across the entire
647 organization;
- 648 • Identify potential opportunities for improvement in the organization's security and risk
649 management programs, to include linkages from ISCM capability to the organization's
650 risk management function;
- 651 • Prioritize risk response decisions and associated risk mitigation activities related to the
652 organization's ISCM program;
- 653 • Confirm that the organization ensures that identified security-related weaknesses and
654 deficiencies in the systems and in the environment of operation have been addressed;
- 655 • Support monitoring activities and information security situational awareness;
- 656 • Assess readiness for ongoing authorization; and
- 657 • Guide design of a future or planned ISCM program or to evaluate planned modifications
658 to an existing ISCM program.

659 The foundation of the ISCM program assessment is a set of assessment elements and their usage
660 for making judgments about the ISCM program by the ISCM program assessor. An ISCM
661 program assessment determines whether or how well the ISCM capability meets the
662 requirements and objectives of ISCM as specified by the assessment elements.

663 The ISCM program assessment leverages the control assessment process performed on common
664 controls, hybrid-controls and system-specific controls. The organization is evaluated on whether
665 it has implemented the control assessment process. This publication does not prescribe the
666 assessment of individual controls nor the examination of control assessment results as part of the
667 ISCM program assessment. Organizations may incorporate additional assessment elements to
668 evaluate the assessment of individual controls or the control assessment process, if desired, as
669 part of the ISCM program assessment tailoring process. The rest of this section explains the
670 components of the ISCM program assessment.

671 **2.2.1 ISCM Program Assessment Criteria**

672 The ISCM program assessment defines the evaluation criteria applied to each aspect of the ISCM
673 program being assessed (e.g., security status monitoring policy and procedures, common control
674 assessment policy, configuration management procedures, security status reporting). The
675 evaluation criteria defined by this publication establish the *assessment element* as the central
676 component. ISCM program assessment elements are statements about various attributes of the
677 ISCM program that are evaluated by the assessor. Each ISCM program assessment element is
678 grounded in one of the six ISCM process steps summarized in Sec. 2.1.2. The complete set of
679 ISCM program assessment elements is presented in the [[Catalog](#)] along with the attributes of
680 each element. The following are examples of assessment elements:

- 681 • There is an ISCM program derived from the organization-wide ISCM strategy.
682 (Assessment Element 1-002)
- 683 • There is organization-wide policy for security status monitoring. (Assessment Element
684 1-008)
- 685 • The procedures for security status monitoring are followed at the documented
686 frequencies. (Assessment Element 3-007)
- 687 • There is organization-wide policy for making ISCM results available to the risk
688 assessment process. (Assessment Element 1-011)
- 689 • The procedures for determining and prioritizing the responses to risks found by the ISCM
690 program are followed. (Assessment Element 3-023)
- 691 • There is a set of ISCM metrics and corresponding review procedures. (Assessment
692 Element 2-024)
- 693 • The ISCM strategy is reviewed to identify ways that may improve the ability to respond
694 to known and emerging threats. (Assessment Element 6-005)

695 ISCM-relevant statements extracted from the sources but that originally spanned more than one
696 ISCM step are expressed as separate assessment elements, one (unique) element for each
697 applicable process step. The assessment elements were also developed from other ISCM
698 functionality and principles, for instance, as suggested by developer, operator, and assessor
699 experience, and from federal guidance.

700 The [\[Catalog\]](#) provided with this publication is an extensive set of ISCM program assessment
701 elements and is considered to be the minimum set of elements needed for a comprehensive
702 ISCM program assessment. However, an assessment may be limited by the number of ISCM
703 process steps or by the risk management level. Assessment elements that apply to any excluded
704 ISCM process steps are not included in the set of assessment elements presented to the assessor.

705 Selection of elements depends on the scope of the assessment (explained in Sec. 2.3.2), which
706 may be limited by the risk management level(s) or by the ISCM process step as defined in Sec.
707 2.1.2. Two examples of limited-scope assessment with selection of assessment elements are:

- 708 • For a Level 1-only scope, only elements that apply to Level 1, are selected. Note that
709 elements that apply to Level 1 and Level 2 and elements that apply to Level 1, Level 2,
710 and Level 3 are also included in the set of elements.
- 711 • For a scope of only the DEFINE and ESTABLISH ISCM Process Steps, only elements
712 applicable to ISCM Process Steps 1 and 2 are selected from the Catalog or organization-
713 defined set of assessment elements. Note that each element is applicable to only one
714 Process Step, and multiple steps are sequential and include Step 1, DEFINE.

715 Some assessment elements of the ISCM program assessment are partially outside the scope of
716 the ISCM program. Such elements evaluate use of information from the RMF process (e.g.,
717 current risk levels, risk tolerance level, threat and vulnerability information) while other elements
718 evaluate the ISCM program's capability to send security-related information (e.g., security status
719 reports, security metrics) to inform the organization's implementation of the RMF. A few
720 assessment elements may overlap with certain [\[SP800-53\]](#) controls, but the ISCM program
721 assessment does not consider or re-evaluate the effectiveness of individual controls.

722 The assessment elements and assessment procedures provided with this publication can be used
723 by organizations or assessors as a starting point for developing assessments that produce
724 evidence with the assurance needed to evaluate ISCM programs and determine if ISCM
725 requirements embodied in the assessment criteria are met.

726 The assessment elements can also be used as requirements for an ISCM program under
727 development. The elements can be used to guide the ISCM program design in terms of
728 functionality, and policies and procedures needed. The elements can also be used to evaluate an
729 ISCM plan or design, such as ISCM technical architecture, operational procedures, and ISCM
730 strategies.

731 **2.2.2 Sources of ISCM Assessment Elements**

732 The sources of ISCM guidance and requirements for elements are:

- 733 • Federal Information Security Modernization Act (FISMA) of 2014 [\[FISMA2014\]](#);
- 734 • OMB Memoranda addressing ISCM requirements [\[OMB M-11-33\]](#) [\[OMB M-14-03\]](#);
- 735 • OMB Circular A-130 (2016) [\[OMB A-130\]](#);
- 736 • NIST risk management guidance and ISCM guidance [\[SP800-37\]](#) [\[SP800-39\]](#) [\[SP800-](#)
737 [137\]](#);

- 738 • Executive Directives, including White House Initiatives and Executive Orders;
- 739 • *United States Government Concept of Operations for Information Security Continuous*
- 740 *Monitoring, Draft, Version 2.0*; and
- 741 • Practitioner experience based on collective professional experience in ISCM, security
- 742 engineering, network security, systems engineering, and information technology.

743 The sources are fully attributed in Appendix C and are referenced in the *Source* Attribute column

744 in the [Catalog]. Note that there may be multiple sources from which an assessment element was

745 derived for an ISCM program assessment element.

The ISCM Program Assessment Element Catalog [Catalog] provides 128 assessment elements, each having an assessment procedure and other attributes as part of the element catalog entry. A total of 89 (70 %) of the assessment elements are derived from [SP800-137] and 39 (30 %) from the other listed sources.

746 **2.2.3 Assessment Element Attributes**

747 Each assessment element has attributes to aid in the evaluation of the ISCM program

748 implementation. Attributes are reflected in the Assessment Element Catalog as columns of a

749 table. The following attributes are provided in the [Catalog] for each assessment element:

- 750 • Assessment Element ID;
- 751 • Assessment Element Text;
- 752 • Risk Management Level(s);
- 753 • Source;
- 754 • Assessment Procedure;
- 755 • Discussion – additional guidance relative to the Assessment Procedure attribute;
- 756 • Rationale for Level; and
- 757 • Parent – linkage to previous Process Step assessment element.

758 Each ISCM program assessment element has associated guidance in the form of the *discussion*

759 attribute that provides supplemental guidance to assist in the judgment about the assessment

760 element and to clarify possible ambiguities in assessment element wording, potential assessment

761 objects, what to look for with respect to specific objects, and sources of additional information.

762 The discussion attribute and associated guidance is described in Sec. 3.3.

763 **2.2.4 Assessment Element Catalog**

764 The Assessment Element Catalog [Catalog] is an information base in tabular form of all

765 assessment elements defined for the ISCM program assessment. The rows in the Catalog contain

766 the assessment elements with their attributes.

767 **2.2.5 Traceability of Assessment Elements (Chains)**

768 Assessment elements may be linked together to provide traceability from one element to one or
 769 more other elements related to the *Parent* attribute and based on a particular aspect of the ISCM
 770 program (e.g., security status monitoring or ISCM metrics). Assessment elements linked together
 771 to provide traceability are called a *chain*. Chains show the parent/child relationship of elements
 772 spanning two or more ISCM process steps.

773 Assessors may find it beneficial to trace paths through assessment elements by chains as they
 774 examine, interview, or test assessment objects at the three organizational risk management
 775 levels. For example, one type of artifact or one set of interview questions covering a chain of
 776 assessment elements focuses on a narrow subject area (e.g., ISCM strategies), to help assessors
 777 make judgments more efficiently.

778 Figure 2 shows four examples of chains of similar assessment elements, each originating from
 779 the *Define* Step (element 1-032). The character string in the upper left corner of each element
 780 provides unique identification of an individual assessment element (with the first numeric
 781 character being the ISCM process step).

782

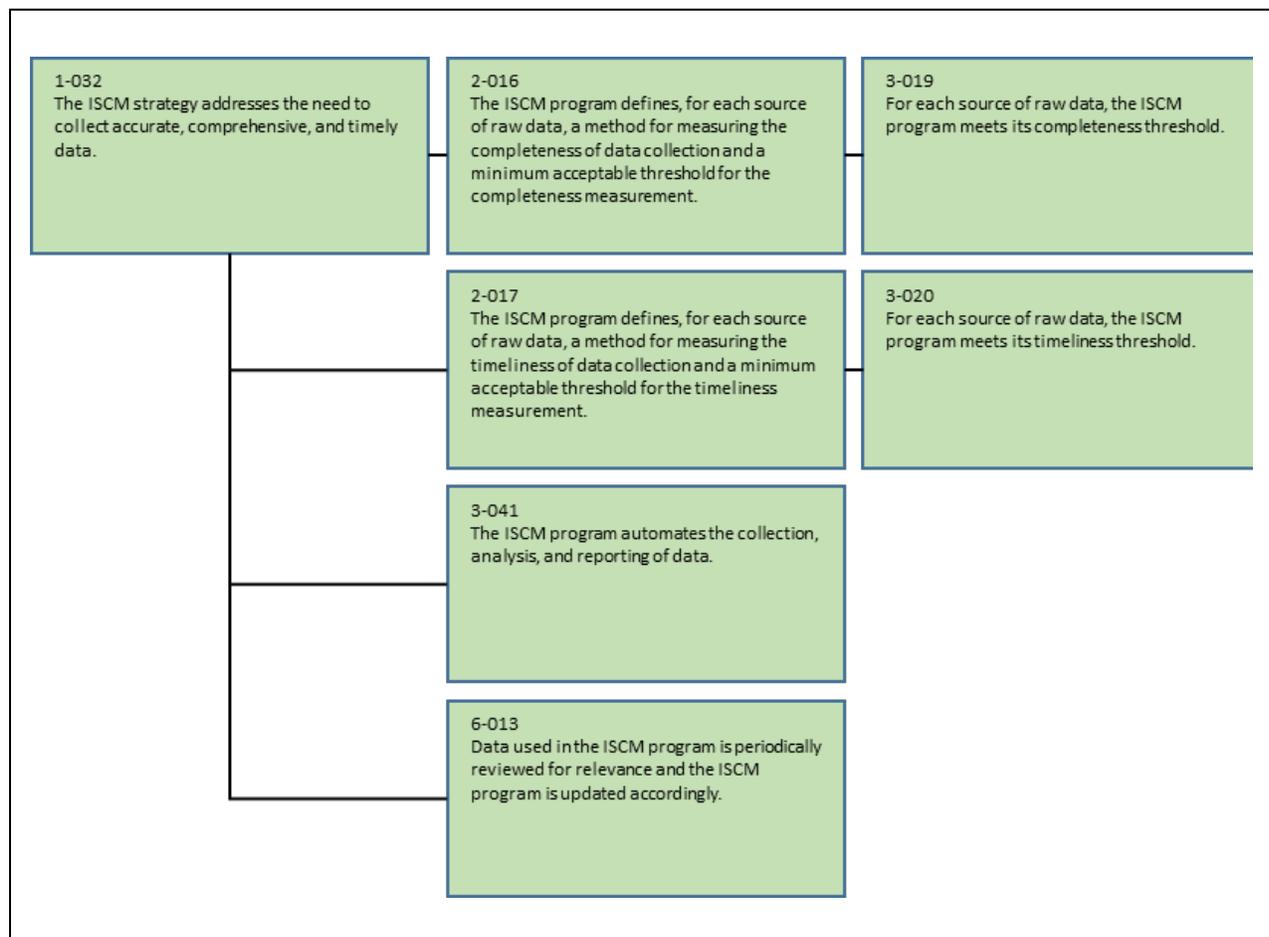


Figure 2 – Example of Chains

783
784

785 In the example of four chains in Figure 2, one chain, consisting of assessment elements 1-032,
786 2-016, and 3-019, links together assessment elements involving the completeness of ISCM-
787 relevant data to be collected. The second chain, consisting of assessment elements 1-032, 2-017,
788 and 3-020, links together assessment elements involving the timeliness of ISCM-relevant data.
789 The third chain, consisting of 1-032 and 3-041, deals with automating this data. The fourth chain,
790 consisting of 1-032 and 6-013, involves using this data in the review and update of the ISCM
791 program.

792 In following the first chain (1-032, 2-016, and 3-019), the first block is linked to the second, and
793 the second is linked to the third block. An assessor may request artifacts that address the
794 completeness of data collected, as specified in each assessment element of the chain as
795 applicable. The artifacts may then be used to make judgments about all three assessment
796 elements. In following the second chain, the sub-chain 2-017 and 3-020 has the same parent as
797 the first chain (1-032) but is linked based on the timeliness of the data collected, and an assessor
798 may request artifacts that address the timeliness of data collected. As with the first chain, the
799 artifacts may then be used to make judgments about all three assessment elements in the chain,
800 and similarly for the third chain. The assessor may request a demonstration of automated
801 functionality or artifacts documenting automation. For the fourth chain, the assessor may request
802 artifacts illustrating how data is used to evaluate the ISCM program.

803 Diagrams of the traceability chains are contained in the [\[Catalog\]](#). These diagrams are arranged
804 by ISCM aspect, such as chains addressing ISCM strategy management, metrics, and control
805 assessment rigor. Assessing elements by aspect (subject), as represented by chains, can yield
806 useful information, particularly when the assessment is scored according to that ISCM aspect, or
807 when deficiencies are to be identified in that aspect of ISCM, such as ISCM-relevant metrics.

808 **2.2.6 Properties of the ISCM Program Assessment**

809 The ISCM program assessment accommodates all aspects of the ISCM program and is grounded
810 in the principles of [\[SP800-137\]](#). Properties of the ISCM program assessment include:

- 811 1. Focusing on one ISCM Process Step at a time.
- 812 2. Ensuring each assessment element is applicable to only one ISCM Process Step.
- 813 3. Using readily available security-related information (e.g., information specified in the
814 organization-wide or system-level ISCM strategy document).
- 815 4. Avoiding re-testing or re-assessing of controls, which is outside the scope of the ISCM
816 program assessment.
- 817 5. Assessing the ISCM program's ability to include both automated and manual ISCM
818 methods.
- 819 6. Tracing each assessment element to authoritative source(s) or ISCM practitioner
820 experience.
- 821 7. Allowing assessors or organizations to add to assessment procedures as necessary,
822 modify the evaluation criteria (which is the Assessment Element Text attribute), or add,
823 exclude, or modify attribute fields of the assessment element, as discussed in Sec. 3.5.

- 824 8. Applying to any organization regardless of size and complexity.
- 825 9. Maintaining separation and independence from technologies, implementation, and unique
826 organizational or program requirements.
- 827 10. Producing results that lead to actionable recommendations.
- 828 11. Evaluating from a strategic and programmatic perspective rather than specific, tactical
829 issues detected during ISCM.
- 830 12. Including sufficient clarity and guidance that the assessment is repeatable; that is, a
831 follow-up assessment by a different assessment team results in the same outcome.

832 **2.2.7 Assessing the ISCM Program through the Evaluation Criteria**

833 The ISCM program assessment includes a framework for making *judgments*, which are
834 responses made by the assessor to the assessment elements. This section outlines the types of
835 judgments and the ways judgments can be made.

836 An aspect of the ISCM program, e.g., ISCM strategy or ISCM outputs/reports, is evaluated
837 against a set of assessment elements, which may be a chain of elements as explained in Sec.
838 2.2.5. For each element considered, a judgment results from the assessor's response in choosing
839 from a set of predefined *judgment values*, examples of which are presented below.

840 For the set of assessment elements applicable to the scope of an ISCM program assessment, all
841 elements are judged. Sec. 2.3.2 explains scoping of the ISCM program assessment.

842 **2.2.7.1 Judgment Values**

843 Judgment values vary depending on the level of granularity of evaluation the organization needs,
844 and the assessor can achieve. While specific judgment values for an assessment are not
845 prescribed in this guidance, the default judgment value set consistent with NIST guidance is the
846 two-value set, *Satisfied* or *Other than Satisfied* or equivalently, *True/False*.¹²

847 For the default set of judgments, each determination statement within an assessment procedure
848 (described in Section 3.3) produces one of the following judgments: *Satisfied* or *Other than*
849 *Satisfied*. The assessment provides for annotations or notes that explain any *Other than Satisfied*
850 judgment, i.e., what portions of an assessment element prevent a *Satisfied* judgment. For
851 example, an annotation can document partially completed ISCM aspects so an organization can
852 track what has been completed and what is lacking. Note that the companion document [[Catalog](#)]
853 is established based on the default, two-value set of judgments.

854 Organizations may also choose to employ a more granular approach to findings by introducing a
855 *Partially Satisfied* category for assessments. Finer-grain annotations can be employed with the
856 two-value judgments to give more precise reasons for *Other Than Satisfied* judgments. (See Sec.
857 3.3.2 for more detail). Annotations may include a discussion of conditions or situations that do

¹² The two-value judgment set of *Satisfied* and *Other than Satisfied* is aligned with the assessment results used in [[SP800-53A](#)].

858 not yield straightforward judgments. Annotations may be assisted by a tool or may be manually
859 recorded during the assessment.

860 An example of judgment values with more granularity is:

861	Mostly/Completely True
862	Somewhat True
863	Neither True Nor False
864	Mostly False
865	Completely False

866 In this example, all the judgments are annotatable, even *Mostly/Completely True* where the
867 evidence shows the element is mostly, but not completely true. The organization may use the
868 annotated reasons for the two-value set or a finer granularity set of judgment values to (i.)
869 identify shortfalls; (ii.) indicate what further actions are required to completely satisfy the
870 determination statement; and (iii.) help prioritize potential responses. It is expected that the set of
871 annotations are used to develop the set of recommendations in the assessment results report.

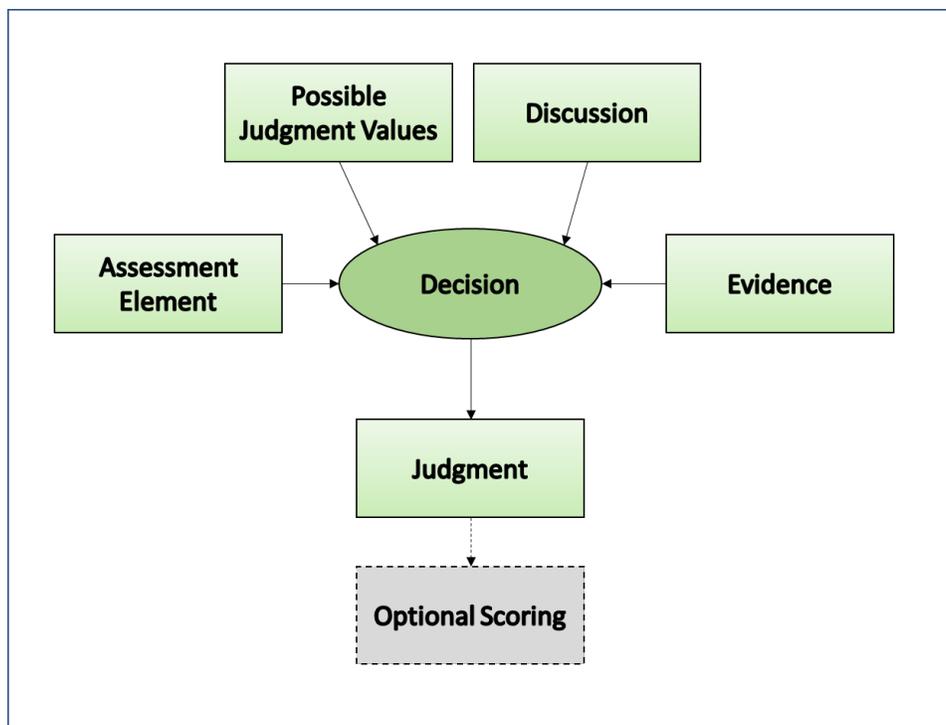
872 2.2.7.2 Making Judgments

873 Section 3.3 explains *assessment elements*, which contain guidance on how to arrive at a
874 judgment. The assessment element contains the assessment element text, which is the assessment
875 criteria, and a set of attributes; two of which are the assessment procedure and the discussion
876 used in making judgments. The *assessment procedure* attribute consists of one or more
877 *assessment objectives*, derived from the *assessment element text* and *potential assessment*
878 *methods and objects*. The *discussion* attribute provides supplemental guidance relevant to the
879 assessment element, and may provide additional detail about special situations or dependencies
880 the assessor may need to consider (see Sec. 3.3).

881 Once the evidence¹³ is obtained or interviews are conducted with the identified potential
882 stakeholders, the assessor makes a judgment if the ISCM program meets a given assessment
883 element. The assessor selects one of the possible judgment values defined for the assessment
884 element as the judgment. The two-value judgment set indicates whether the assessment is
885 satisfied, while the multi-valued, finer grained value set indicates how well the assessment
886 element is met (e.g., *somewhat true*, *mostly false*).

887 Figure 3 shows the process for making judgments for an assessment element using the available
888 information.

¹³ Examples of evidence relevant to each assessment element are listed in the [Catalog] as potential assessment objects associated with the Examine and Test Potential Assessment Methods.



889
890
Figure 3 – Process for Making Judgments

891 2.2.7.3 N/A Judgments

892 The *Not Applicable* (N/A) judgment is not defined for the ISCM program assessment in this
893 publication. It is important to ensure each assessment element is applicable to the entire
894 organization to the maximum extent, which means that the N/A judgment is not implemented as
895 a judgment value even when some ISCM program assessment functions or aspects are not
896 implemented in the ISCM program (e.g., external service providers are not used), but there are
897 assessment elements to evaluate external service in the assessment.

898 Since all assessment elements are addressed and are not tailored out of an assessment, the
899 following considerations are relevant to the ISCM program assessment:

- 900
- Every assessment element is judged;
 - 901 • If the subject of an assessment element, such as the use of external service providers, is
902 not applicable to the organization, the organization-wide ISCM strategy specifies that the
903 subject or aspect is not applicable to the organization;
 - 904 • Regardless of the organizational decision about the subject, the subject is considered and
905 evaluated throughout the ISCM program assessment; and
 - 906 • The decision not to implement a particular ISCM aspect means that there is no evidence
907 expected to the contrary, which is verified by the assessor.

908 If an ISCM assessment element is not applicable to the organization or system, it is first
909 addressed in the applicable strategy, and all elements related to that particular subject are judged

910 to be *satisfied*. If the strategy does not address the subject, all elements related to that subject are
911 judged to be *other than satisfied*.

912 **2.2.8 Assessing the ISCM Program within One Organizational Level**

913 Depending on the size and complexity of the organization, ISCM program assessment
914 information may be collected from multiple parts of the organization (e.g., multiple
915 missions/business processes and/or systems), analyzed, and aggregated into a single judgment
916 for a single organizational risk management level. Multiple assessors can produce multiple
917 assessments that are limited in scope to a part of the organization (e.g., a single mission/business
918 process, a single system).

919 For multiple ISCM program assessments at the same level (i.e., by multiple assessors), the
920 organization or assessors decide how to combine multiple judgments for the same assessment
921 element. Multiple judgments for the same assessment element can occur, for example, if the
922 assessors meet separately with each mission/business process. It is also a result of using a
923 distributed self-assessment, as described in Sec. 2.3.1. There can be significant differences in
924 assessment results across one level. Examples of methods for combining judgments within one
925 organizational risk management level are:

- 926 • *Worst case*. The worst judgment (the *low water mark*) is used as the resulting judgment
927 for the level.
- 928 • *Majority judgment*. The most common judgment is used as the resulting judgment for the
929 level. If there is a tie for the most common judgment, a predetermined rule is used to
930 determine the resulting judgment, e.g., the worst of the tied judgments.
- 931 • *Assessor determined*. The assessor considers all factors and makes an experience-based
932 judgment.

933 Each assessment element applicable to an assessment is judged for each individual level being
934 assessed as described above.

935 **2.2.9 Assessing the ISCM Program across Multiple Organizational Levels**

936 [\[SP800-137\]](#) describes how the three organizational levels work together to address various
937 aspects of ISCM. The concepts there may apply to one or two levels (usually adjacent levels) or
938 to all three levels, depending on the organizational structure and how the organization-wide and
939 system-level ISCM strategies are applied. As a result, each assessment element is evaluated
940 across one or more levels. For example, one element may be evaluated for Level 1 only, while
941 another is evaluated for Levels 1 and 2. For each element, multiple evaluations are combined
942 into a corresponding *single* judgment regardless of how many levels are being evaluated.

943 When judgments from two or more levels are combined to get the resultant judgment, a method,
944 rule, or algorithm is needed to ensure that judgments are combined consistently. This publication
945 does not prescribe a means to combine judgments. Each organization defines a combining
946 mechanism that meets its needs.

947 One or more assessments are conducted for each of the levels involved. Results are combined
 948 into a single judgment for each level, as described in Sec. 2.2.8. Results for each of the levels are
 949 then reconciled into a single judgment according to organization-defined rules. As an example of
 950 a method of combining levels, the following sample rules, based on one of the decision matrices
 951 shown in the three figures below, are used:

952 Rule 1. If the assessment element is applicable to only one level, that level's judgment is the
 953 final judgment for the element.

954 Rule 2. If the assessment element is applicable to exactly two levels, use the decision matrix
 955 from Figure 4, Figure 5, or Figure 6.

956 Rule 3. If the assessment element is applicable to all three levels:

- 957 a. Apply Rule 2 to Levels 2 and 3; then
- 958 b. Apply Rule 2 to Level 1 and the result from Rule 3a.

959 Note that it is not necessary to use a decision matrix with any of the rules above. A simple rule
 960 may be used instead, such as, *when combining two judgement values, select the worst-case value*
 961 *as the resultant judgment* (or select the majority judgment¹⁴ or use another method).

962 Table 1 shows an example decision matrix an assessment may use for combining two levels of
 963 judgments using Rules 2 or 3 above. In this example, the approach for combining two levels
 964 having different values is to apply the *worst-case* method, which results in an *Other than*
 965 *Satisfied* judgment in three of the four cases.

966 **Table 1 – Combining Judgments from Two Levels (Unbiased)**¹⁵

Lower Level	Higher Level	Combined Judgment (Unbiased)
Satisfied	Satisfied	Satisfied
Satisfied	Other-than-Satisfied	Other-than-Satisfied
Other-than-Satisfied	Satisfied	Other-than-Satisfied
Other-than-Satisfied	Other-than-Satisfied	Other-than-Satisfied

967

968 Table 2 presents an alternative matrix for combining two levels that gives priority to the higher
 969 level, which has a broader view of the actual business of the organization. Rules 2 and 3 remain
 970 the same using the matrix of Table 2. However, the outcome of applying any of the rules is
 971 different from the outcome of the Table 1 matrix.

972

¹⁴ Based on judgments obtained for one or both levels assessed.

¹⁵ The words higher and lower refer to the positions within the risk management hierarchy, as described in [SP800-39]. The highest level is Level 1, the lowest level is Level 3.

973

Table 2 – Combining Judgments from Two Levels (Higher level bias)

Lower Level	Higher Level
Satisfied	Satisfied
Satisfied	Other-than-Satisfied
Other-than-Satisfied	Satisfied
Other-than-Satisfied	Other-than-Satisfied

974

975 Table 3 presents another alternative matrix for combining two levels that gives priority to the
 976 lower level, which may be closer to what is actually occurring in the organization. Rules 2 and 3
 977 remain the same with the matrix of Table 3. However, the outcome of applying any of the rules
 978 is different from the matrices of Tables 1 and 2.

979

Table 3 – Combining Judgements from Two Levels (Lower level bias)

Lower Level	Higher Level	Combined Judgment (Lower level bias)
Satisfied	Satisfied	Satisfied
Satisfied	Other-than-Satisfied	Satisfied
Other-than-Satisfied	Satisfied	Other-than-Satisfied
Other-than-Satisfied	Other-than-Satisfied	Other-than-Satisfied

980 **2.2.10 Scoring**

981 Within an assessment, scores indicate how well the ISCM capability meets its objectives and
 982 reflect risk to the organization. Judgments made using the assessment elements may be assigned
 983 a score, which is a numerical value representing the judgment that can then be used to calculate
 984 assessment results. Scores are assigned to each judgment value and the resultant score for the
 985 organization is computed using the scores of each assessment element. That is, the assessment
 986 score is the sum of all the element judgment scores.

987 The scores may facilitate informed decision-making by organizational leadership regarding the
 988 ISCM program and where organizational resources can best be applied to improve the program
 989 to reduce risk. Scoring is optional and may be used with the binary and multi-gradation judgment
 990 types discussed in Sec. 2.2.7. Scoring may also be used to aggregate ISCM program assessment
 991 scores from across the organization into a single, summary score for the entire organization.

992 Using the default binary judgment values, each assessment element is assigned one of two
 993 possible scores. For example:

994

995

Table 4 – Example of Default Judgment Value Scoring

Score	Judgment
1	Satisfied
0	Other than Satisfied

996

997 An assessment element score can optionally be multiplied by a weighting factor, which is a
 998 numerical value that results in a higher score for that assessment element. Different weights can
 999 be assigned to different assessment elements based on the criticality of a given element to an
 1000 organization. In other words, an organization may create a scheme of weight assignments, i.e.,
 1001 multiple weight factors for multiple priorities of differing importance. Section 2.2.11 explains
 1002 factors that may affect the criticality of an assessment element.

1003 As with any type of numeric scoring, the result can be expressed as a percentage by dividing the
 1004 score by the best possible score.

1005 **2.2.11 Criticality**

1006 Assessment elements can be identified as critical or non-critical, which may impact how the
 1007 elements are scored. ISCM program assessment elements may be deemed critical under the
 1008 following conditions:

- 1009 • The ISCM program addresses, for example, the following:
 - 1010 ○ National cybersecurity concerns, e.g., protecting high-value asset (HVA)
 1011 information and systems;
 - 1012 ○ Serious and pervasive security issues across the Nation, the organization, or a
 1013 given sector, such as insider threats;
 - 1014 ○ National cybersecurity initiatives, e.g., transition to ongoing authorization,
 1015 presidential cybersecurity initiatives; and
 - 1016 ○ Proprietary issues that affect the business processes or mission(s) of the
 1017 organization.
- 1018 • One part of the ISCM program provides a foundation for the remainder of the program
 1019 thereby making the evaluation of certain assessment element(s) important, e.g., ISCM
 1020 strategies, policies, and procedures are important in evaluating the implementation and/or
 1021 operation of the ISCM capability;
- 1022 • The ISCM program is a part of other important commercial needs or national
 1023 cybersecurity programs or initiatives, e.g., the RMF or Cybersecurity Framework (CSF)
 1024 [\[CSF 1.1\]](#); and
- 1025 • The ISCM program covers a broad area of cybersecurity functionality or responsibility,
 1026 e.g., common controls.

1027 Over the lifetime of an assessment, the designation of critical assessment elements may change
 1028 to reflect new national cybersecurity priorities and goals and cybersecurity issues. In addition,
 1029 critical assessment elements may vary from one organization to another depending on factors
 1030 such as the organization's risk tolerance.

1031 **2.2.12 Reporting of Assessment Results**

1032 If scoring is performed, ISCM program assessment results include the scoring results for each
1033 assessment element combined into a single score for the organization or for the part of the
1034 organization being assessed. Reports may be broken out by overall organization, individual
1035 organizational parts, organizational level, or specific assessment element attributes such as
1036 source of assessment element, various aspects or categories (e.g., strategy, metrics, governance,
1037 criticality of findings), individual scores by assessment element, or other grouping meaningful to
1038 the organization.

1039 Assessment results include recommendations based on the data collected and analyzed. Some
1040 recommendations are formed automatically from judgment results, with potential assistance from
1041 an assessment tool, while others are made by a manual decision process by the assessors.
1042 Organizations or third-party assessors optionally add their own recommendations based on their
1043 considerations of the assessment element judgments.

1044 Assessment results can be presented in the assessment report in several different ways depending
1045 on the intended use; for example, radar charts, diagrams, and tables summarizing results of
1046 judgment. Results can also be incorporated in displays of assessment scores that give various
1047 views of the results. Results in the form of metrics may be reported to various organizational
1048 officials (e.g., CIO, SAISO, RE(F), AO) where they may be used to inform risk-based decisions.

1049 **2.3 Using the ISCM Program Assessment**

1050 The overarching goal of the ISCM program assessment is to provide organizations with
1051 recommendations to improve the ISCM program, and thereby manage and reduce organizational
1052 risk. There are different ways to characterize the ISCM program assessment process, including
1053 type of assessment and type of assessors, depth and duration of the assessment, and expected
1054 results of the assessment.

1055 **2.3.1 Conducting the ISCM Program Assessment**

1056 There are two types of ISCM program assessment engagements: third-party assessments and
1057 self-assessments.

1058 **Third-party assessments.** Third-party assessments are conducted by third-party assessors who
1059 are separate and independent of the organization being evaluated. Third party assessments may
1060 be:

- 1061 • External – Assessors are employed from outside organizations and are independent¹⁶; and
- 1062 • Internal – Assessors are part of the organization but are considered to be independent of
1063 the organizational entity under assessment for the assessment task.

¹⁶ Assessor independence is a factor in preserving an impartial and unbiased assessment process; determining the credibility of the assessment results; and ensuring that organizational officials receive objective information to make informed, risk-based decisions.

1064 Third-party assessments are usually conducted over more than one session and are usually
1065 facilitated as follows: the responses from a set of participants are discussed, then the consensus
1066 response is decided and noted, such as by entering it into a tool or repository of results by the
1067 assessors.

1068 **Self-assessments.** Self-assessments may be conducted by the staff of the organization or sub-
1069 organization being evaluated. Self-assessments rely on an objective view of the target and can
1070 inform the organization or part of the organization of shortcomings in the ISCM capability early
1071 in the ISCM program development.

1072 The self-assessment may be conducted as a distributed assessment, where:

- 1073 • An internal staff member leads the participants independently as they evaluate the
1074 assessment elements in parallel; and
- 1075 • The responses from a set of assessors are entered directly into a tool or repository by the
1076 participants, possibly at different times, and then the overall response is calculated by the
1077 tool or manually (or by a semi-automated procedure), without discussion, after the
1078 responses are collected.

1079 Alternatively, the self-assessment may be conducted like a facilitated assessment where one staff
1080 member or team with subject matter expertise facilitates discussion in a group, then the
1081 consensus response is decided and noted, such as by entering it into a tool or repository of
1082 results.

1083 **2.3.2 Extent and Duration of ISCM Program Assessments**

1084 The extent of the ISCM program assessment is flexible in terms of which process steps it
1085 addresses. The assessment can stop at any step or logical stopping point or can evaluate a portion
1086 of an organization rather than the entire organization. The ISCM program assessment has the
1087 following characteristics that define the ISCM program assessment scope:

- 1088 • The ISCM *Define* step is always included to ensure the foundation of ISCM is evaluated;
1089 and
- 1090 • The ISCM program assessment can be conducted incrementally and halted after any step.
1091 For example, the assessment can:
 - 1092 ○ Stop at the *Define* Step (focus on ISCM program strategy(ies));
 - 1093 ○ Stop at the *Establish* Step (focus on ISCM program design);
 - 1094 ○ Stop at the *Implement* Step (focus on ISCM implementation);
 - 1095 ○ Exclude the *Review/Update* Step (a process improvement step that reflects a
1096 relatively mature ISCM program); or
 - 1097 ○ Include all Steps (a full ISCM program assessment).

1098 The ISCM program assessment is flexible enough to allow an assessment to be suspended
1099 temporarily at a specific point. Assessment suspension may be beneficial for various reasons,

1100 e.g., to make improvements to the ISCM program before continuing. If desired, the assessors
1101 may assist the organization to address shortcomings found.

1102 **2.3.3 Expected Outcomes of ISCM Program Assessments**

1103 The expected outcome of the ISCM program assessment is improvement of the security posture
1104 of the organization and risk reduction. To this end, the ISCM program assessment produces
1105 actionable recommendations to improve the ISCM program, such as, in the areas of ISCM
1106 program design, implementation, operation, and governance. The primary output of the ISCM
1107 program assessment is an ISCM program assessment report of findings to the organization. The
1108 ISCM program assessment report includes the following, as applicable:

- 1109 • Introductory and background material, e.g., overview of the assessment process;
- 1110 • Detailed scorecard (if scoring is used) and/or other visualizations that summarize the
1111 organization's ISCM program effectiveness;
- 1112 • Specific ISCM areas that are implemented well, based on assessment criteria;
- 1113 • Specific ISCM areas that can be improved; and
- 1114 • Specific recommendations on how to make ISCM improvements and how those actions
1115 will improve the ISCM scorecard.

1116 In addition, a separate report on the engagement may be made to the assessment organization by
1117 the evaluated organization's staff with the objective of improving the ISCM program assessment
1118 process.

1119 **3 The Process**

1120 This section describes the component parts of an assessment and the overall ISCM program
1121 assessment process. The ISCM program assessment process defines how to evaluate the
1122 organizational ISCM capability including: (i) the activities carried out by organizations and
1123 assessment bodies to prepare for ISCM program assessments; (ii) the development of the ISCM
1124 program assessment plan; (iii) the conduct of ISCM program assessments and the analysis and
1125 reporting of assessment results; and (iv) post-assessment report analysis and follow-on activities.

1126 **3.1 Overview of the ISCM Program Assessment Process**

1127 A successful ISCM program assessment requires the consideration of the needs of all parties
1128 having a vested interest in the organization's ISCM capability, including system owners,
1129 authorizing officials, chief information officers, chief information security officers, senior
1130 agency officials for privacy/chief privacy officers, chief executive officers/heads of agencies,
1131 security and privacy staff, Inspectors General or other auditing bodies, the risk executive
1132 (function), and the senior agency official for risk management. Establishing an appropriate set of
1133 expectations before, during, and after an assessment is paramount to achieving an acceptable
1134 outcome – that is, producing information necessary to help the organization's leadership make an
1135 informed decision about whether the ISCM program is adequate to meet the organization's
1136 needs. The decision may impact authorization decisions to place a system into operation or
1137 continue its operation (ongoing authorization). Figure 7 shows the overall process, and details
1138 are described in subsequent sections.

1139 While an assessment relies on a manual process implemented by assessors, it leverages input
1140 from automated ISCM processes as evidence to be used in making judgments. For example,
1141 ISCM-produced reports may be supplied to the assessor by an organizational dashboard or
1142 security information and event management (SIEM) component; the assessor then uses the
1143 ISCM-produced reports to make judgments against one or more specific assessment elements.
1144 The assessor (or a tool, if available) then collects and aggregates judgment results from
1145 assessment participants at all applicable levels to produce an organization-wide judgment, which
1146 is the basis for the assessment findings.

1147 The ISCM program assessment developed under guidance of this publication evaluates the ISCM
1148 program itself, not the results of the operational ISCM program. The ISCM program assessment
1149 does not have the objectives of: (i) retesting security control effectiveness or operational
1150 procedures; (ii) evaluating ISCM implementations; or (iii) validating specific outputs of the
1151 ISCM program. The ISCM program assessment does not generally review results of individual
1152 control assessments, but rather verifies that control assessments are performed in accordance
1153 with the ISCM strategy at the organization-specified frequencies for all parts of the organization
1154 under assessment.

1155 Repeatability of the ISCM program assessment process is a desirable property to help ensure
1156 consistency in results. The guidance in this publication, through the use of the ISCM program
1157 assessment elements described in Sec. 3.3, helps to ensure repeatability in conducting
1158 assessments by providing assessor guidance on potential assessment objects to examine, what to
1159 look for during the examination, the assessment objective for evaluating each individual

1160 assessment element, and the personnel roles to interview. In addition, the discussion attribute of
 1161 the each ISCM assessment element provides guidance on how to make judgments about
 1162 assessment elements and may specify the valid judgment values the assessor can select.

1163 Section 3.5 addresses how the organization or assessor may tailor the approach presented in Sec.
 1164 3 to achieve an assessment that meets organizational and assessor needs.

An ISCM program assessment is focused directly on evaluating the ISCM program, as defined and implemented within the organization, and not on evaluating the individual lower-level components of an ISCM capability, such as individual common, hybrid- and system-specific controls. The ISCM program assessment verifies the existence of the subject of the assessment element (for example, to verify that specified procedures for performing certain actions at specified frequency(ies) are followed). The ISCM program assessment does not evaluate individual automated, manual, or operational functions of the ISCM capability.

1165 **3.1.1 ISCM Program Assessment Plan**

1166 The ISCM Program Assessment Plan guides the execution of the ISCM program assessment.
 1167 The ISCM Program Assessment Plan documents decisions made during the Plan step of the
 1168 ISCM program assessment process (as described in Sec. 3.2) and is developed as follows:

- 1169 • For a third-party assessment, the assessing team creates the ISCM Program Assessment
 1170 Plan and submits it to the organization for review and approval. The final version is
 1171 presented to assessment participants at the kick-off meeting.
- 1172 • For a self-assessment, the ISCM Program Assessment Plan is developed internally to the
 1173 organization by key assessment staff and organization management. The ISCM Program
 1174 Assessment Plan is approved by organizational leadership, who will act upon the results
 1175 of the ISCM program assessment. The final version of the ISCM Program Assessment
 1176 Plan is presented to the assessment participants at the kick-off meeting.

1177 The ISCM Program Assessment Plan specifies, but is not limited to, the following:

- 1178 • Type of assessment;
- 1179 • Scope of assessment;
- 1180 • Source of staffing;
- 1181 • Assessor roles;
- 1182 • Schedule and timeframe;
- 1183 • Key milestones;
- 1184 • Activities to be performed sequentially and concurrently;
- 1185 • Methods for combining assessor judgments across one organizational risk management
 1186 level;

- 1187 • Methods for combining assessor judgments across multiple organizational risk
1188 management levels;
- 1189 • Logistics information;
- 1190 • Assessment tailoring decisions and implementations; and
- 1191 • Type of report (draft report and final report).

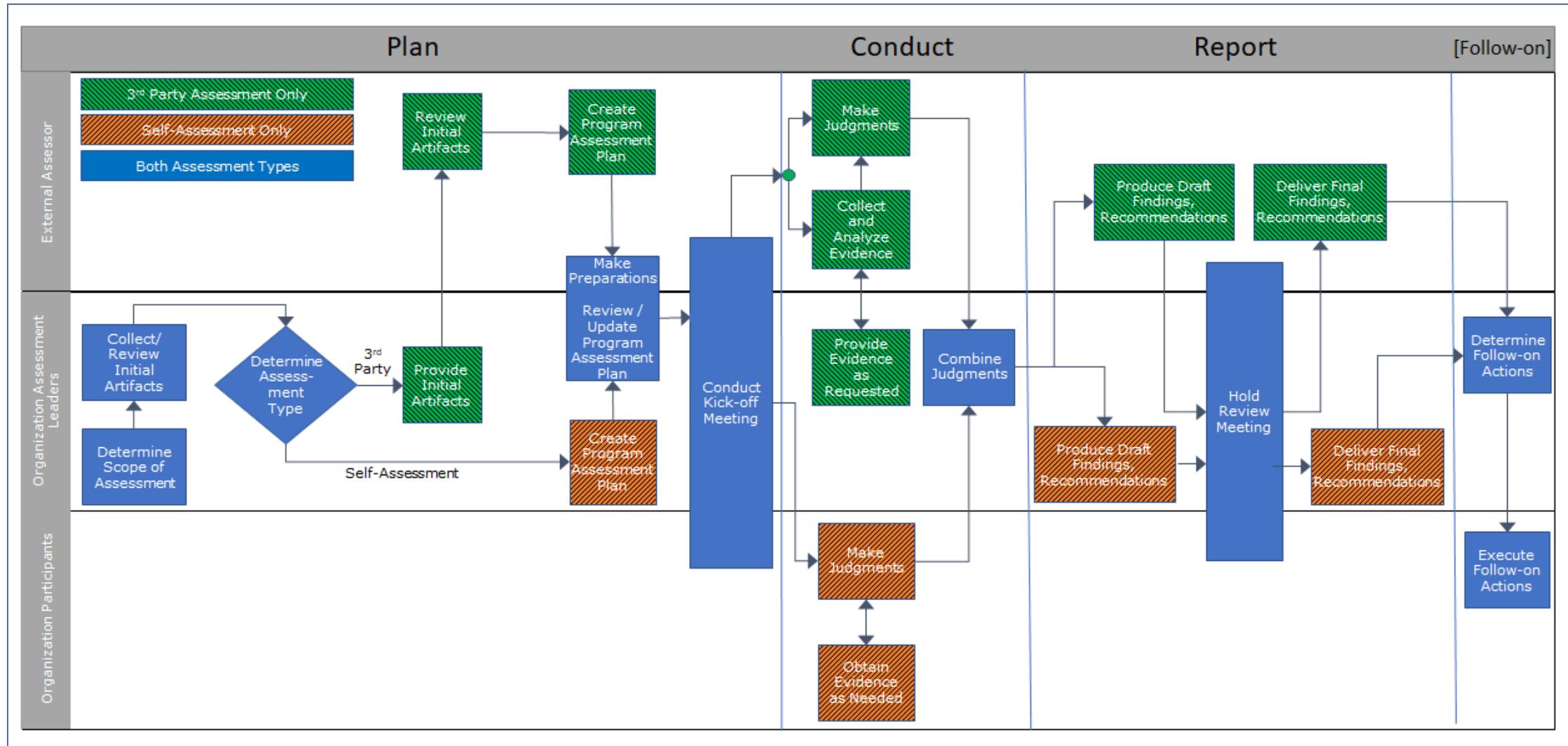


Figure 4 – ISCM Program Assessment Process

1192

1193

1194 3.2 ISCM Program Assessment Process Step

1195 The ISCM program assessment is conducted by means of an engagement process, which is a
1196 logical, methodical approach to the assessment, based upon existing assessment approaches.
1197 There are three steps in the ISCM program assessment process:

- 1198 • Planning for the ISCM program assessment (Plan);
- 1199 • Conducting the ISCM program assessment (Conduct); and
- 1200 • Reporting the results of the ISCM program assessment (Report).

1201 Each ISCM program assessment engagement is tailored based on the needs of the organization
1202 and the applicable assessment elements. The ISCM program assessment may be a self-
1203 assessment or a third-party assessment, as explained in Sec. 2.3.1. Figure 4 illustrates the
1204 activities within each of the three major engagement steps of the ISCM program assessment.

1205 3.2.1 Plan Step

1206 The Plan Step of the ISCM program assessment defines the assessment process and formalizes
1207 the conduct of a program assessment as illustrated in Figure 5.

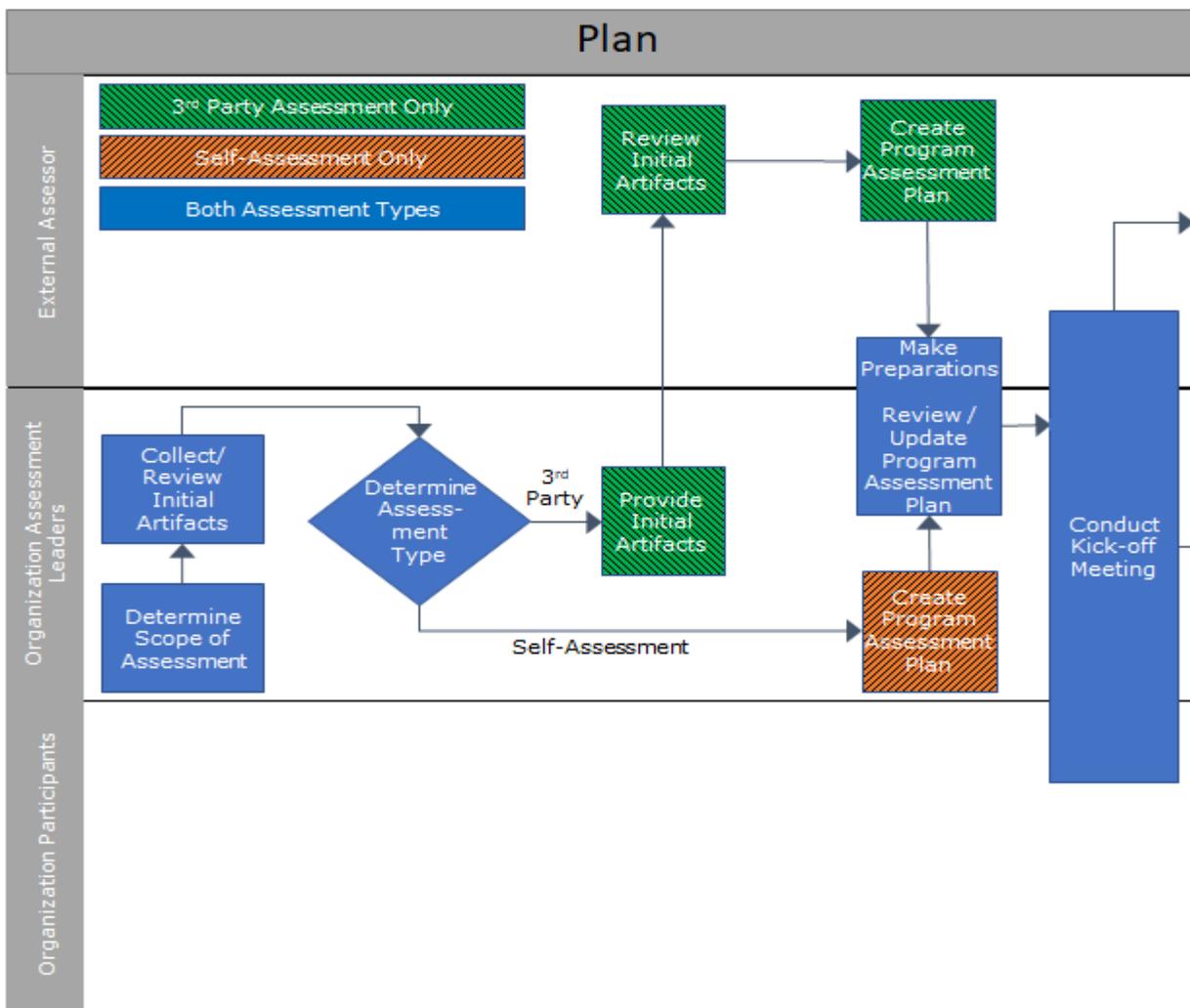


Figure 5 – ISCM Program Assessment Process (Plan)

1208
1209

1210 Planning activities address a range of important issues relating to the type of engagement (self-
1211 assessment or third-party assessment), cost, schedule, staffing, and logistics of the ISCM
1212 program assessment. Planning assumes that each assessment element is applicable to one or
1213 more organizational levels. A judgment about an element is made by participants from only one
1214 applicable level, *independently* from the judgments made by participants at any other applicable
1215 level.

1216 To achieve a comprehensive ISCM program assessment, assessment leaders ensure all areas of
1217 ISCM to be considered are evaluated by knowledgeable staff, as follows:

- 1218 • The team conducting a third-party ISCM program assessment includes staff
1219 knowledgeable about all the capabilities included in the ISCM program assessment
1220 scope. It also includes, or has reach back to, individuals with operational experience in
1221 the various areas of the ISCM program assessment. The relevant skills and experiences
1222 are necessary to provide accurate and consistent judgements, and meaningful
1223 recommendations for improvement.

- 1224 • The individuals conducting a self-assessment are knowledgeable about their specific area
1225 of ISCM.

1226 Prior to detailed planning, it is helpful to review an initial set of foundational artifacts (e.g., the
1227 organization-wide ISCM strategy and an organization chart). Then, based upon relevant
1228 information from the initial set of artifacts, the ISCM Program Assessment Plan is updated to
1229 adjust the following, for example:

- 1230 • Degree of engagement at the organization;
- 1231 • Assessment objects to be examined and personnel to participate;
- 1232 • Time frames for completing the ISCM program assessment;
- 1233 • Key milestone decision points required by the organization to effectively manage the
1234 assessment; and
- 1235 • Activities to be conducted serially and in parallel.

1236 The organization performs the following key planning activities:

- 1237 • Obtaining the organization's approval for the ISCM program assessment;
- 1238 • Establishing the objective, rigor, and scope of assessment;
- 1239 • Ensuring leadership of the organization understands the mission/business processes to be
1240 assessed, and the mission/business processes are sufficiently organized so that assessors
1241 can acquire needed information to evaluate relevant assessment elements;
- 1242 • Notifying key organizational officials of the impending ISCM program assessment and
1243 allocating necessary resources to carry out the assessment;
- 1244 • Planning the kick-off meeting;
- 1245 • Ensuring ISCM-relevant artifacts are available to assessors (e.g., documented policy and
1246 operational procedures, plans, specifications, designs, records, ISCM reports, system
1247 documentation, information exchange agreements, previous assessment results, legal
1248 requirements); and
- 1249 • For a self-assessment, identifying and selecting knowledgeable assessors/assessment
1250 teams from the organization, considering issues of assessor independence.

1251 As part of establishing the scope of the assessment, the organization may determine that a partial
1252 assessment (as described in Sec. 2.3.2) is appropriate; that is, the plan may limit the number of
1253 process steps or parts of the organization to be assessed. Once the engagement has been
1254 approved by the organization, relevant artifacts are provided to the assessment team which
1255 decreases the assessment duration by enabling the team to examine detailed background
1256 information prior to the kick-off meeting.

1257 The assessment team begins preparing by:

- 1258 • Meeting with appropriate organizational officials to ensure common understanding for
1259 assessment objectives, proposed rigor, and scope of the ISCM program assessment;

- 1260 • Establishing appropriate organizational points of contact needed to carry out the ISCM
1261 program assessment;
- 1262 • Obtaining a general understanding of the organization's operations (including
1263 organization structure, mission, functions, business processes, and staff roles);
- 1264 • Identifying any priority areas (e.g., problem areas, high priority/visibility initiatives), on
1265 which to focus the ISCM program assessment;
- 1266 • Obtaining a general understanding of how the systems within a mission/business process
1267 support that process;
- 1268 • Obtaining an understanding of the structure of each system (i.e., system architecture to be
1269 reviewed); and
- 1270 • For a third-party assessment, identifying and selecting competent assessors/assessment
1271 teams, and considering issues of independence if the assessors are part of the organization
1272 (i.e., an internal third-party assessment).

1273 Organization and assessment leadership jointly perform the following activities:

- 1274 • Plan and prepare for a kick-off meeting between organizational leadership and the
1275 assessors; and
- 1276 • Establish communication between the organization and the assessors to minimize
1277 ambiguities or misunderstandings about the implementation of ISCM and any
1278 weaknesses/deficiencies identified during the ISCM program assessment.

1279 A kick-off meeting is conducted to confirm engagement decisions, answer questions, address
1280 additional issues, and resolve any logistical issues. Attendees of the kick-off meeting include the
1281 following organizational personnel: organizational senior leaders (CIO, SAISO/CISO, RE(F)),
1282 mission/business owners, system owners, system security officers, other staff selected to
1283 participate in or support the ISCM program assessment, and administrative support staff to
1284 include logistics and facility points of contact. The following personnel from the assessment
1285 organization also attend the kick-off meeting: assessment organization leaders and senior
1286 assessor personnel.

1287 **3.2.2 Conduct Step**

1288 The ISCM program assessment is conducted according to the ISCM Program Assessment Plan,
1289 which may have been modified during the kick-off meeting. The availability of artifacts, as well
1290 as access to organization personnel, relevant to the ISCM program and the systems in scope for
1291 the assessment are paramount to a successful ISCM program assessment. Figure 6 illustrates the
1292 Conduct Step of the ISCM program assessment process.

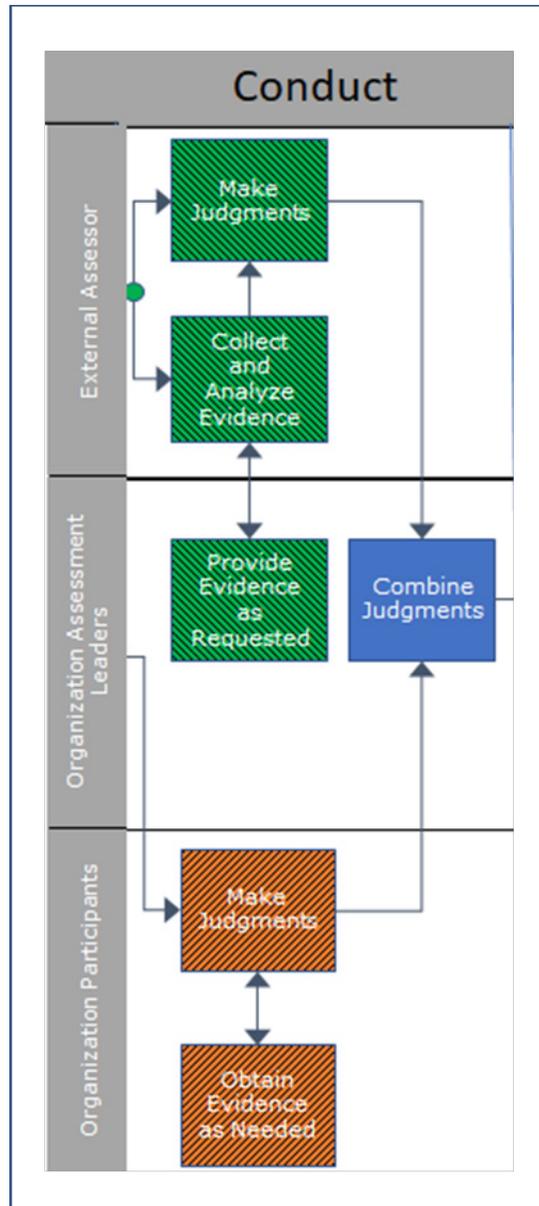


Figure 6 – ISCM Program Assessment Process (Conduct)

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1295 The goal of the Conduct Step is to understand how well the organization’s ISCM program:

- 1296 • Plans, creates an organization-wide ISCM strategy, and establishes the ISCM program;
- 1297 • Plans and implements optional mission/business process ISCM strategies;
- 1298 • Plans and implements system-level ISCM strategies for all systems within each specific
- 1299 mission/business process being assessed;
- 1300 • Implements, operates, and sustains the ISCM capability;
- 1301 • Analyzes ISCM results to determine organizational security posture;
- 1302 • Responds to ISCM results to reduce organizational risk;

- 1303 • Informs all levels of the organization of ISCM results;
- 1304 • Detects gaps and shortcomings in the monitoring of implemented controls at the
1305 organization-specified frequency to determine if the controls are effective in meeting
1306 their intended purpose; and
- 1307 • Reviews, updates, and improves the ISCM program.

1308 Basic spreadsheet, presentation, and word processing technologies are available and useful to
1309 maintain and present the body of assessment elements and raw data from the assessment to
1310 assessors and organization leadership. There may be commercially available tools that are
1311 oriented toward system and organization program assessments based on specific assessment
1312 criteria that can be used to support an assessment; however, this publication does not endorse any
1313 commercial information technology products, applications, or systems.

1314 Organizations can deploy tools to meet assessment needs and can use the assessment elements in
1315 this publication as the basis of an assessment tool, including use of assessment elements as the
1316 requirements base of a tool.¹⁷ Assessment tools can be developed to support judgment decisions
1317 including collaboration methods, Delphi model, voting by assessors, and surveying
1318 knowledgeable personnel.

1319 **3.2.2.1 Evidence Gathering**

1320 ISCM program assessment information is obtained from organizational staff and ISCM outputs
1321 (reports) rather than interacting directly with the ISCM capability. Interviews are conducted with
1322 personnel from all organizational levels based on organization structure, roles, and scope of
1323 assessment to capture relevant information and to make judgments about assessment elements.

1324 While automation is the primary method of collecting ISCM security-related information about
1325 control effectiveness, some controls are monitored manually, and thus the ISCM program
1326 assessment also obtains ISCM results produced from manually collected data. The evidence
1327 obtained for the ISCM program assessment includes, but is not limited to:

- 1328 • Documents:
 - 1329 ○ Organization-wide ISCM strategy;
 - 1330 ○ Organization-wide ISCM policy (may be separate or included in the ISCM
1331 strategy);
 - 1332 ○ Optional mission/business process ISCM strategies;
 - 1333 ○ System-level ISCM strategies;
 - 1334 ○ Operational ISCM implementation processes; and
 - 1335 ○ System security plans.
- 1336 • ISCM-produced security related information from:

¹⁷ One such tool is ISCMAX, which is included in [\[NISTIR8212\]](#).

- 1337 ○ Reports produced by dashboard(s) or other dynamic monitoring systems and
1338 components (e.g., SIEMs);
- 1339 ○ Reports produced manually; and
- 1340 ○ Reports produced for leadership at all three levels, to include reports to CIO,
1341 CISO, risk executive (function) staff, AOs, mission and business area
1342 management, common control providers, system owners, and ISSOs.
- 1343 ● Human insight obtained from:
 - 1344 ○ Interviews with organizational leadership;
 - 1345 ○ Interviews with system owners and system security officers;
 - 1346 ○ Interviews with system administrators;
 - 1347 ○ Interviews with risk management officials; and
 - 1348 ○ Interviews with authorizing officials.

1349 If appropriate, previous ISCM program assessment results may be reused as part of the
1350 information for the current ISCM program assessment (e.g., Inspector General reports, audits,
1351 vulnerability scans, physical security inspections, prior security or privacy assessments,
1352 developmental testing and evaluation, and vendor flaw remediation activities).

1353 **3.2.2.2 Evidence Analysis**

1354 Collected information is manually analyzed by the assessment staff and findings are entered into
1355 the repository or assessment tool being utilized, which may be capable of creating graphs and
1356 charts. Information analysis leads to judgments about the degree to which the ISCM program
1357 meets each relevant assessment element.

1358 Judgments are made at each organizational level to decide the ISCM program adequacy for a
1359 given assessment element at that level. If there are multiple judgments made at one level by
1360 individuals or groups working in parallel, the judgments are aggregated into a single judgment
1361 for that level by the assessor, as described in Sections 2.2.8 and 2.2.9. For example, an assessor
1362 may aggregate judgments made at the system level into a single judgment encompassing all
1363 judgments about all systems assessed for a particular assessment element.

1364 As the ISCM program assessment engagement progresses, the assessors review artifacts,
1365 interview staff, and analyze information gathered. Each day may end with a short discussion with
1366 the appropriate organization contacts to clarify and confirm any findings, ask any further
1367 questions, and confirm activities for the following day.

1368 System-level ISCM program assessments can be conducted by or supported by system
1369 developers, system integrators, security control assessors, system auditors, system owners, the
1370 security staffs of organizations, and AOs and AO staff. The ISCM program assessors bring
1371 together available information about each system under review. If necessary, assessors conduct
1372 enhanced system-level assessments by modifying assessment procedures and methods within the
1373 assessment element to collect additional or unique information about systems with respect to the
1374 ISCM program.

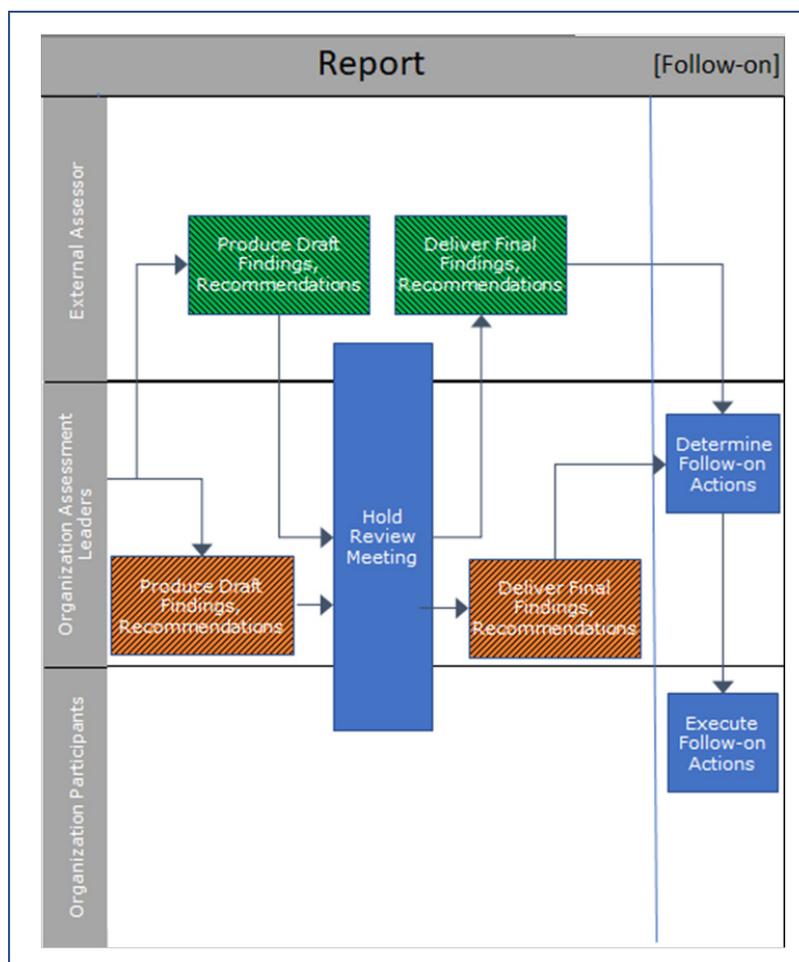
1375 Mission/business process ISCM program assessments can be conducted or supported by
 1376 mission/business owners, common controls providers, security control assessors, and CISO staff
 1377 security specialists. The organization-wide ISCM program assessment can be conducted or
 1378 supported by staff of the organization’s CIO and SAISO/CISO, and risk executive (function).

1379 Once there is a single judgment about an assessment element from each applicable
 1380 organizational level, the judgments are combined as necessary into a single judgment for a given
 1381 element. When all elements have a single judgment, the Conduct Step concludes.

1382 **3.2.3 Report Step**

1383 The Report Step (Figure 7) is the last step of the engagement process that includes participation
 1384 by the assessors. The Report Step of the ISCM program assessment defines the output-oriented
 1385 part of the ISCM program assessment.

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Figure 7 – ISCM Program Assessment Process (Report)

1389 During the Report Step of an engagement, assessors create a draft report of the assessment
 1390 findings. ISCM program assessment conclusions are manually made by the assessors based on
 1391 the analyzed information. Assessors make recommendations for improving ISCM programs

1392 based on the conclusions from the ISCM program assessment, as may be documented in the
1393 annotations for assessment judgments that are not *satisfied* (or True). The assessment process
1394 produces qualitative results and recommendations, to assist the organization in focusing
1395 subsequent efforts to improve the ISCM program. The organization is given a draft report of
1396 findings and recommendations. The draft report is reviewed by organizational leadership to
1397 correct any errors and to clarify misunderstandings or ambiguities. Based on feedback from the
1398 organization, the assessor produces an updated, final report. The ISCM program assessment
1399 report is described in Sec. 2.2.12.

1400 **3.2.3.1 Post Assessment Response (Follow-on Actions)**

1401 The organization is accountable for responding to ISCM program assessment findings. The
1402 organization analyzes the findings in the ISCM program assessment final report, determines the
1403 appropriate responses, prioritizes response actions in accordance with organizational risk
1404 tolerance, and assigns the role(s) responsible for executing response actions and a time frame for
1405 completion. Planned response actions may be documented in system-, mission/business process-,
1406 or organization-level plans of action and milestones or in an organization-defined format. ISCM
1407 program-related documents (ISCM strategies, policies, etc.) are also updated to reflect any
1408 changes resulting from findings and organizational response to findings. Organizations may also
1409 validate completed response actions by having the related ISCM program assessment element(s)
1410 reassessed.

1411 **3.3 ISCM Program Assessment Elements**

1412 The ISCM program assessment element defines the evaluation criteria applied to each aspect of
1413 the ISCM program being assessed. In order to determine if an ISCM program assessment
1414 element is satisfied, assessors use the associated assessment procedure to obtain and review
1415 evidence. The assessment procedures apply to the same organizational levels as the assessment
1416 elements.

1417 When an ISCM program assessment element is added or modified for a specific assessment of
1418 the organization, the corresponding assessment procedure information is created or modified.
1419 Other attributes, such as discussion, are also added, or modified. Section 3.5 explains tailoring
1420 the ISCM program assessment process, to include tailoring the assessment elements.

1421 The ISCM program assessment elements promote repeatability of the ISCM program assessment
1422 process and offer the necessary flexibility to customize assessments based on scope,
1423 organizational structure, policies and procedures, operational considerations, system and network
1424 architecture, and tolerance for risk.

1425 **3.3.1 Assessment Element Information Fields**

1426 The information fields of the assessment element, including contextual information or
1427 attributes¹⁸ of the assessment element, are defined below.

¹⁸ In the [\[Catalog\]](#), attributes are the cells of each row of the (catalog) table.

1428 **Identifier.** A string that uniquely identifies the assessment element and indicates the
1429 ISCM step number (see Sec. 2.1.2) and a sequence number.

1430 **Assessment Element Text.** Defines the evaluation criteria applied to an aspect of the
1431 ISCM program being assessed. The text of the assessment element is a statement about
1432 which the assessor determines whether, or how well, the statement is met.

1433 **Level.** The applicable organizational risk management level(s) defined in [SP800-39].
1434 See Sec. 2.1.3 for more information about applying the ISCM assessment element to
1435 organizational risk management levels.

1436 **Source.** Authoritative publications or practices from which the ISCM program
1437 assessment elements are derived.

1438 **Assessment Procedure.** The assessment procedure is a multi-part attribute specifying a
1439 set of actions to be carried out on evidence gathered by the assessor to determine if an
1440 assessment objective has been met. Each assessment procedure consists of (i) an
1441 assessment *objective*, (ii) a set of potential assessment *methods*, and (iii) assessment
1442 *objects* that are used to conduct the ISCM program assessment as follows:

1443 **Assessment Objective.** Each assessment objective includes a determination
1444 statement related to the assessment element text. The determination statement
1445 (i.e., “Determine if” ...) refers to the content of the assessment element text and
1446 determines whether or how well the evaluated aspect of the ISCM program meets
1447 the underlying ISCM principle or requirement specified in the applicable source
1448 for that element. The application of an assessment procedure to an aspect of the
1449 ISCM program under evaluation produces an assessment *finding*, which reflects
1450 whether or how well the assessment element is met.

1451 **Potential Assessment Methods and Objects.** The assessment procedure contains
1452 a specification of the suggested assessment methods and the objects to which the
1453 methods are applied. The assessment method defines the nature and the extent of
1454 the assessor’s actions. The potential assessment methods are:

- 1455 • *Examine:* The process of reviewing, inspecting, observing, studying, or
1456 analyzing one or more of the assessment objects. The purpose of the
1457 *examine* method is to facilitate understanding, achieve clarification, or
1458 obtain evidence.
- 1459 • *Interview:* The process of holding discussions with individuals or groups
1460 of individuals to facilitate understanding, achieve clarification, or obtain
1461 evidence.
- 1462 • *Test:* The process of exercising one or more assessment objects under
1463 specified conditions to compare actual with expected behavior. The
1464 assessment *test* method may duplicate system testing that has already been
1465 conducted in implementing an organization’s ISCM capability. In certain
1466 situations, for instance, testing related to technical control effectiveness
1467 may need to be conducted if the ISCM program assessment requires such
1468 testing as evidence. The approach here assumes that the *test* assessment
1469 method is not generally necessary.

1470 The organization and the assessor coordinate with respect to the evidence needed
 1471 to provide the level of assurance¹⁹ about ISCM program effectiveness desired by
 1472 the organization. In all three assessment methods, the evidence is used in making
 1473 specific determinations called for in the determination statements to confirm the
 1474 objectives of the assessment procedures.

1475 Assessment objects are the potential items (evidence) to which an assessment
 1476 method is applied. Assessment objects can include specifications, mechanism
 1477 outputs, activities, and individuals that help the assessor make judgments about
 1478 whether or how well the assessment element is satisfied by an aspect of the ISCM
 1479 program. Specifications are document-based artifacts, for example:

- 1480 • ISCM strategies;
- 1481 • ISCM program policies and procedures;
- 1482 • system security plans;
- 1483 • security requirements;
- 1484 • ISCM automation functional specifications; and
- 1485 • ISCM technical architecture designs.

1486 Mechanism outputs are reports or notifications from specific hardware, software,
 1487 or firmware monitoring functions or safeguards employed within a system or
 1488 operating environment, for example:

- 1489 • security dashboard reports;
- 1490 • SIEM reports; and
- 1491 • network firewall reports.

1492 Activities are the monitoring-related actions associated with a system that involve
 1493 people, for example:

- 1494 • performing manual monitoring operations,
- 1495 • reviewing ISCM reports,
- 1496 • following procedures, and
- 1497 • making risk-based decisions.

1498 **Discussion.** The Discussion attribute provides supplemental guidance to assessors on the
 1499 assessment element, suggestions for what to look for with respect to specific objects, and
 1500 sources of additional information/references. The discussion may provide additional
 1501 detail about special situations or dependencies the assessor may need to consider.

1502 **Rationale for Level.** Rationale for why the assessment element is assigned to a particular
 1503 risk management level(s).

¹⁹ [\[SP800-53A\]](#) discusses assurance in the assessment process.

1504 **Parent.** Parent is the linkage to the previous process step assessment element that also
 1505 addresses the same ISCM aspect or topic. The Define Step element does not have a
 1506 parent assessment element.

1507 Organizations are not expected to employ all assessment methods and objects contained within
 1508 the assessment procedures. Rather, organizations have the flexibility to choose methods and
 1509 objects and to determine the level of effort needed and the assurance required for an assessment,
 1510 e.g., which assessment methods and assessment objects are deemed to be the most useful in
 1511 obtaining the desired results.

1512 Table 5 shows the format of the assessment element and its attributes as defined in the
 1513 Assessment Element Catalog [\[Catalog\]](#).

1514 **Table 5 – Assessment Element Format**

ID	Assessment Element Text	Level	Source	Assessment Procedure	Discussion	Rationale for Level	Parent
<i>Identifier</i>	<i>Assessment Element Text</i>	<i>Applicable risk management level</i>	<i>Authoritative source from which the assessment element is derived</i>	ASSESSMENT OBJECTIVE Determine if objective is met. POTENTIAL ASSESSMENT METHODS AND OBJECTS Examine: <i>specifications</i> Interview: <i>personnel</i> Test: <i>mechanisms</i>	<i>Clarifying or supplemental information or additional guidance to the assessor.</i>	<i>Specifies why an assessment element is assigned to particular risk management levels.</i>	<i>Shows the linkage to a previous assessment process step</i>

1515 **Example of Assessment Element.** Table 6 shows an example of an assessment element from the
 1516 [\[Catalog\]](#).

1517

1518

1519

Table 6 – Example Assessment Element

ID	Assessment Element Text	Level	Source	Assessment Procedure	Discussion	Rationale for Level	Parent
1-002	There is an ISCM program derived from the organization-wide ISCM strategy.	Level1	NIST SP 800-137	<p>ASSESSMENT OBJECTIVE Determine if there is an ISCM program derived from the organization-wide ISCM strategy.</p> <p>POTENTIAL ASSESSMENT METHODS AND OBJECTS Examine: Organization-wide ISCM strategy; ISCM policy and procedure documentation; ISCM design documents; ISCM CONOPS. Interview: Level 1: SAISO; ISCM POC.</p>	The ISCM program comprises the ISCM policies and procedures derived from the organization-wide ISCM strategy and includes the ISCM documents that guide ISCM implementation (e.g., ISCM technical architecture and ISCM CONOPS).	Level 1 is responsible for definition the ISCM program.	<i>The Define step has no parent element</i>

1520 3.3.2 Use of Assessment Elements

1521 Each assessment element in the Assessment Element [\[Catalog\]](#) applicable to the ISCM program
 1522 assessment is acted upon (executed) by the assessor. The primary object in the assessment
 1523 element is the assessment procedure, as defined in the previous section. The assessment
 1524 objective is a re-statement of the assessment element about which the assessor makes a judgment
 1525 of the degree to which a particular aspect of the ISCM program satisfies the element.

1526 Each determination statement contained within an assessment objective of the assessment
 1527 element (as shown in Table 6) produces, for example, one of the following judgments for the
 1528 two-value judgment set (described in Sec. 2.2.6.): *Satisfied* or *Other than Satisfied*. A finding of
 1529 *Satisfied* indicates that for the portion of the ISCM program being assessed the assessment
 1530 information obtained (i.e., evidence collected) indicates that the assessment objective for that
 1531 assessment element has been met producing an acceptable result. For a finding of *Other than*
 1532 *Satisfied*, the assessment provides for annotated reasons that explain the judgment, i.e., what
 1533 portions of an assessment element prevent a *Satisfied* judgment. The reasons inform the
 1534 organization of shortfalls in the ISCM program that may need to be addressed. A finding of
 1535 *Other than Satisfied* may also indicate the assessor was unable to obtain sufficient information to
 1536 make the determination called for in the determination statement.

1537 For assessment findings that are *Other than Satisfied*, organizations may choose to define
 1538 subcategories of findings indicating the severity or criticality of the weaknesses or deficiencies
 1539 discovered and the potential adverse effects on organizations. Defining such subcategories can
 1540 help to establish priorities for needed risk mitigation actions. Regardless of whether the
 1541 organization defines subcategories, assessment results include sufficient information about

1542 shortfalls to indicate what further actions are required to completely satisfy the determination
1543 statement.

1544 Figure 8 illustrates the use of the assessment element, using the example element presented in
1545 Table 6.

Use of Example Assessment Item Information

Steps 1 through 4 explain how the information fields of the example assessment element in Table 6 are used to arrive at a judgment about the example assessment element.

1. For the **Assessment Element** with **Identifier** 1-002:

There is an ISCM program derived from the organization-wide ISCM strategy.

use the **POTENTIAL ASSESSMENT METHODS** on the **OBJECTS** as follows:

1. **Examine:** Organization-wide ISCM strategy; ISCM policy and procedure documentation; ISCM design documents; ISCM CONOPS.
2. **Interview:** SAISO, ISCM POC

to obtain evidence to make a judgment about the ISCM **ASSESSMENT OBJECTIVE** below:

Determine if there is an ISCM program derived from the organization-wide ISCM strategy.

2. Use information relative to **Process Step** DEFINE and **Level 1** from the Examine list and Interview List, as may be needed to help determine whether the ISCM **ASSESSMENT OBJECTIVE** is met.

3. Use **DISCUSSION:** “The ISCM program comprises the ISCM policies and procedures derived from the organization-wide ISCM strategy and includes the ISCM documents that guide ISCM implementation, (e.g., ISCM technical architecture and ISCM CONOPS).” to clarify wording or intent of the **Assessment Element**.

4. Make a judgment about how well assessment element is met (e.g., *Satisfied* or *Other than Satisfied*). Enter judgment into assessment tool or results repository. Annotate reasons for an *Other than Satisfied* judgment.

1546

Figure 8 – Use of Example Assessment Item

1547 Each assessment element is applied in a similar manner for each element in the [[Catalog](#)], and
1548 for each applicable organizational level. Results (judgments) for each assessment element are
1549 combined across multiple organization levels when the element applies to more than one level,
1550 as described in Sec. 2.2.9. The assessment elements offered with this publication in the [[Catalog](#)]
1551 generally do not inform the assessor how to make the actual judgment (e.g., *Satisfied* or *Other*
1552 *than Satisfied*) since criteria for satisfying an ISCM program assessment element may vary
1553 among systems, missions, and organizations. The assessment procedures lead the assessor to the
1554 judgment decision point, in accordance with the assessment objective, after applying the
1555 assessment methods to the suggested objects (the evidence). The assessment methodology
1556 defined here verifies the subject or topic of the assessment element (e.g., strategies, policies,
1557 procedures, the actions of following procedures, and ISCM reports) as specified in the
1558 assessment element text. Execution of each assessment element every time the ISCM program
1559 assessment is conducted, in the manner explained in Figure 8, helps ensure the repeatability of

1560 the ISCM program assessment process. [Catalog]

1561 **3.4 Limits on ISCM Program Assessment Elements**

1562 While the assessment [[Catalog](#)] includes the minimum set of ISCM program assessment
1563 elements, the organization, in conjunction with the assessor, may add assessment elements, or if
1564 the ISCM program assessment is limited by the number of ISCM process steps (as described in
1565 Sec. 2.3.2), assessment elements may be deleted or bypassed for a particular ISCM program
1566 assessment engagement. Section 3.5 explains tailoring the ISCM program assessment process.

1567 The ISCM program assessment does not repeat or augment control assessments (conducted in
1568 accordance with [[SP800-53A](#)]), but verifies that the control assessments are conducted according
1569 to each assessment element's conditions (e.g., at specified frequencies).

1570 **3.5 Tailoring the ISCM Program Assessment Process**

1571 Tailoring is a cooperative process between the assessor and the evaluated organization that is
1572 undertaken to meet the organization's needs. The steps of the assessment process (as described in
1573 Sec. 3.2) and the assessment itself may be tailored. Tailoring helps adapt the assessment to
1574 unique organizational situations, such as a limited (incremental) assessment due to an immature
1575 ISCM program. Tailoring also helps facilitate adoption of the assessment across the entire
1576 organization where the sub-organizations may vary in degree of implementation or risk
1577 environment. Assessment elements and assessment procedures are flexible enough to be tailored
1578 to meet the organization's needs.

1579 Tailoring of the ISCM program assessment may be needed based on an organization's specific
1580 implementation of the ISCM program. For example, for federal agencies, the assessment is
1581 tailored in a way that helps determine if organizational ISCM programs meet the federal ISCM
1582 requirements from the authoritative sources. ISCM program assessment tailoring is coordinated
1583 with the assessment organization to ensure the ISCM program assessment still verifies the
1584 required aspects of ISCM. All tailoring decisions are documented in the ISCM Program
1585 Assessment Plan.

1586 **Tailoring the ISCM Program Assessment Scope.** At the start of the tailoring activity,
1587 decisions about the scope of the ISCM program assessment are made, such as which systems and
1588 system components (user endpoints, servers, networking components), are to be assessed with
1589 respect to the ISCM program implementation to provide credible assessment evidence. Tailoring
1590 the ISCM program assessment scope involves understanding the organization's ISCM
1591 requirements and constraints and modifying the assessment elements where necessary. For
1592 example, tailoring may be based on organizational structure, e.g., number and size of sub-
1593 organizations, or ISCM maturity, such as disparity in ISCM maturity among mission/business
1594 processes.

1595 The scope of the assessment is determined by the organization's leadership. Assessment
1596 elements are tailored out of the catalog for a narrower scope, e.g., if the assessment is limited or
1597 incremental by number of ISCM process steps, as described in Sections 2.3.2 and 3.4. The
1598 assessment scope may also be limited to specific risk management levels, e.g., for a Level 1 only
1599 (organizational) scope, or a Level 3 only (system-level) scope.

1600 **Tailoring the Assessment Elements.** Tailoring could result in modifications to fields/attributes
1601 for the assessment elements. Assessment elements may be reworded to incorporate concepts
1602 created by new technologies or techniques. The assessment element set may be tailored by
1603 creating additional elements or modifying by rewording as described in Sec. 2.2.7.

1604 If the ISCM program assessment is assisted by a tool, tailoring of individual assessment elements
1605 may be problematic if the tool is not designed for modification of the assessment elements and
1606 their attributes.

1607 **3.6 Conclusion of the ISCM Program Assessment**

1608 The ISCM program assessment may provide the organization with recommendations to improve
1609 the ISCM program, to include areas of ISCM program design, implementation, operation, and
1610 governance. At the conclusion of an assessment, the assessors present a draft report, and after
1611 discussion with organization leadership, a final report that resolves any differences of opinion
1612 between the assessors and the organization is presented to the organization. See Sections 2.2.12
1613 and 3.2.3 for more information on reporting ISCM program assessment results.

1614 The ISCM program assessment effort may be intense and short lived, or it may be continuing at a
1615 lower level of effort. Organizational personnel may meet with the assessment team after
1616 conclusion of the assessment. Follow-on collaboration may also involve meetings with the
1617 organizational staff and assessment team.

1618 **Post-assessment engagement.** The ISCM program assessment may be repeated at
1619 predetermined intervals, when certain milestones occur in the development of the organization's
1620 ISCM program, or when response actions from a previous assessment are completed to verify
1621 closure of the action. A follow-on assessment may be expanded in scope as the organization's
1622 ISCM program gains maturity.

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1701 **Appendix A Acronyms**

1702 Selected acronyms and abbreviations used in this publication are defined below.

AO	Authorizing Official
CISA	Cybersecurity Infrastructure Security Agency
CISO	Chief Information Security Officer
CIO	Chief Information Officer
CSF	Cybersecurity Framework
FISMA	Federal Information Modernization Act
ISCM	Information Security Continuous Monitoring
NCCoE	National Cybersecurity Center of Excellence
NISTIR	NIST Interagency or Internal Report
RE(f)	Risk executive (function)
RMF	Risk Management Framework
OA	Ongoing Authorization
OMB	Office of Management and Budget
SAISO	Senior Agency Information Security Officer
SIEM	Security Information and Event Management
SISO	Senior Information Security Officer

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1704 **Appendix B Glossary**

1705	aspect	The subject or topic of an assessment element that is associated with a portion of the ISCM program under assessment.
	assessment	Depending on the context: <ul style="list-style-type: none"> (a) A completed or planned action of evaluation of an organization, a mission or business process, or one or more systems and their environments; or (b) The vehicle or template or worksheet that is used for each evaluation.
	assessment element	A specific ISCM concept to be evaluated in the context of a specific ISCM Process Step
	assessment element attribute	An item of information that is specifically applicable to an assessment element, such as the source for the assessment element or risk management level to which the element applies.
	assessment element text	A statement that should be true for a well-implemented ISCM program. This statement is the evaluation criteria part of an assessment element.
	assessment method [SP800-53A]	One of three types of actions (i.e., examine, interview, test) taken by assessors in obtaining evidence during an assessment.
	assessment objective [SP800-53A]	A set of determination statements that expresses the desired outcome for the assessment of a security control, privacy control, or control enhancement.
	assessment procedure [SP800-53A]	A set of assessment objectives and an associated set of assessment methods and assessment objects.
	catalog	The collection of all assessment elements
	chain	Two or more assessment elements that are linked by a common aspect of ISCM. Each chain has an assessment element in Program Step 1, DEFINE, called the <i>root</i> , which has no predecessor or parent element.
	continuous monitoring [SP800-37]	Maintaining ongoing awareness to support organizational risk decisions.
	distributed self-assessment	The least formal type of assessment, the element judgments are based on the evaluations by small groups that work in parallel.
	element	A statement about an ISCM concept that is true for a well-implemented ISCM program.
	evaluation criteria	The standards by which accomplishments of technical and operational effectiveness or suitability characteristics may be assessed. Evaluation criteria are a benchmark, standard, or factor

	against which conformance, performance, and suitability of a technical capability, activity, product, or plan is measured.
external assessment engagement	Formal engagement led by a third-party assessment organization.
facilitated self-assessment	Less formal than an internal assessment engagement, the element judgments determined by participant consensus on each element for a given level.
high value asset	Those information resources, mission/business processes, and/or critical programs that are of particular interest to potential or actual adversaries.
internal assessment engagement	Formal engagement led by a team within the organization that determines element judgments.
information security continuous monitoring (ISCM) program [SP800-137]	A program established to collect information in accordance with organizational strategy, policies, procedures, and pre-established metrics, utilizing information readily available in part through implemented security controls.
information security continuous monitoring (ISCM) strategy	A strategy that establishes an ISCM program.
judgment	The association of one of the pre-configured evaluation choices with an element, from the context of a specific organizational level
judgment value	Predefined values that represent the possible choices an assessor make in judging whether or how well information gathered satisfies an assessment element.
parent assessment element	The assessment element in a prior process step from which the current element was derived.
practitioner experience	A source of ISCM assessment elements based on the experience of individuals (practitioners) with experience in designing, implementing, and operating ISCM capabilities as well as security engineering experience.
process step	A reference to one of the 6 steps in the ISCM process defined in NIST SP 800-137.
risk executive (function) [SP800-37]	An individual or group within an organization that helps to ensure that (i) security risk-related considerations for individual information systems, to include the authorization decisions for those systems, are viewed from an organization-wide perspective with regard to the overall strategic goals and objectives of the organization in carrying out its missions and business functions; and (ii) managing risk from individual information systems is consistent across the organization, reflects organizational risk tolerance, and is considered along with other organizational risks affecting mission/business success.

Risk Management Framework (RMF) step risk management level

A reference to one of the 6 steps in the Risk Management Framework process defined in SP 800-37.

One of three organizational levels defined in NIST SP 800-39: Level 1 (organizational level), Level 2 (mission/business process level), or Level 3(system level).

risk tolerance
[[SP800-137](#)]

The level of risk an entity is willing to assume in order to achieve a potential desired result.

robustness

When applied to ISCM, a property that an ISCM capability is sufficiently accurate, complete, timely, and reliable to provide security status information to organization decision-makers to enable them to make risk-based decisions.

[[CNSSI 4009](#)]

The ability of an information assurance (IA) entity to operate correctly and reliably across a wide range of operational conditions, and to fail gracefully outside of that operational range.

security controls
[[SP800-53](#)]

A safeguard or countermeasure prescribed for an information system or an organization designed to protect the confidentiality, integrity, and availability of its information and to meet a set of defined security requirements.

Senior Agency Information Security Officer (SAISO)
[[44 USC 3544](#)]

Official responsible for carrying out the chief information officer (CIO) responsibilities under the Federal Information Security Management Act (FISMA) and serving as the CIO's primary liaison to the agency's authorizing officials, information system owners, and information systems security officers. Note: Also known as senior information security officer (SISO) or chief information security officer (CISO).

Senior Information Security Officer (SISO)

See Senior Agency Information Security Officer (SAISO)

System Security Officer (SSO)
[[SP800-37](#)]

Individual assigned responsibility by the senior agency information security officer, authorizing official, management official, or information system owner for maintaining the appropriate operational security posture for an information system or program

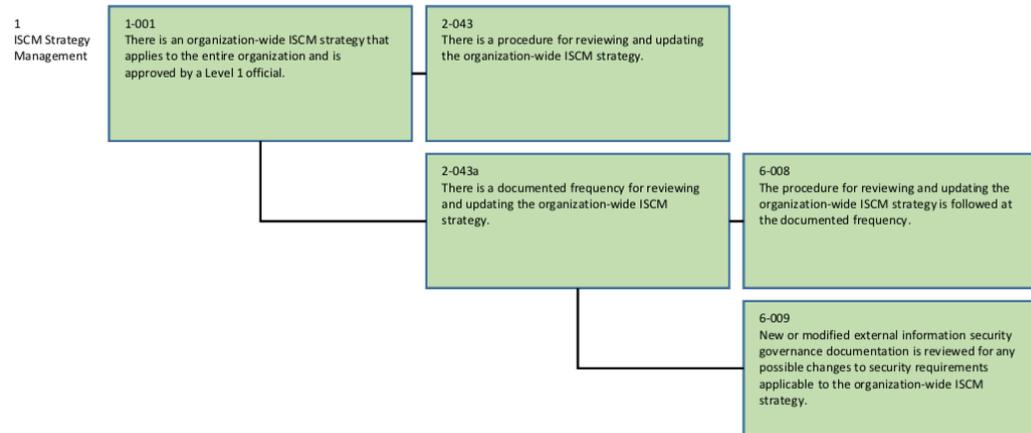
tailoring
[[SP800-53](#), adapted]

Similar in concept to tailoring baselines as described in SP 800-53, a cooperative process that modifies part of a set of assessment elements by (i) changing the scope of the assessment or risk management level; (ii) adding or eliminating assessment elements; or (iii) modifying the attributes of an assessment element.

1707 **Appendix C Traceability Chains**

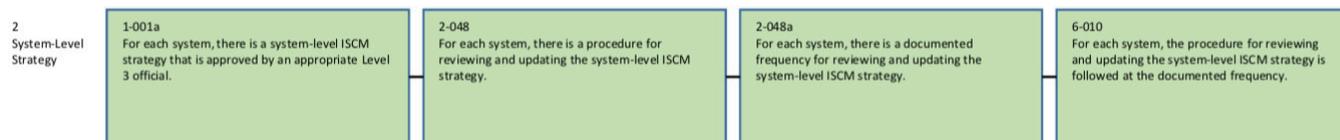
1708 This Appendix presents the traceability chains (see Sec. 2.2.5) for the catalog of assessment elements provided with this publication.
1709 The string in the upper left of each element of the diagram provides unique identification of an individual assessment element.

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Figure 4 – ISCM Strategy Management Traceability Chain



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Figure 5 – System-level Strategy Traceability Chain

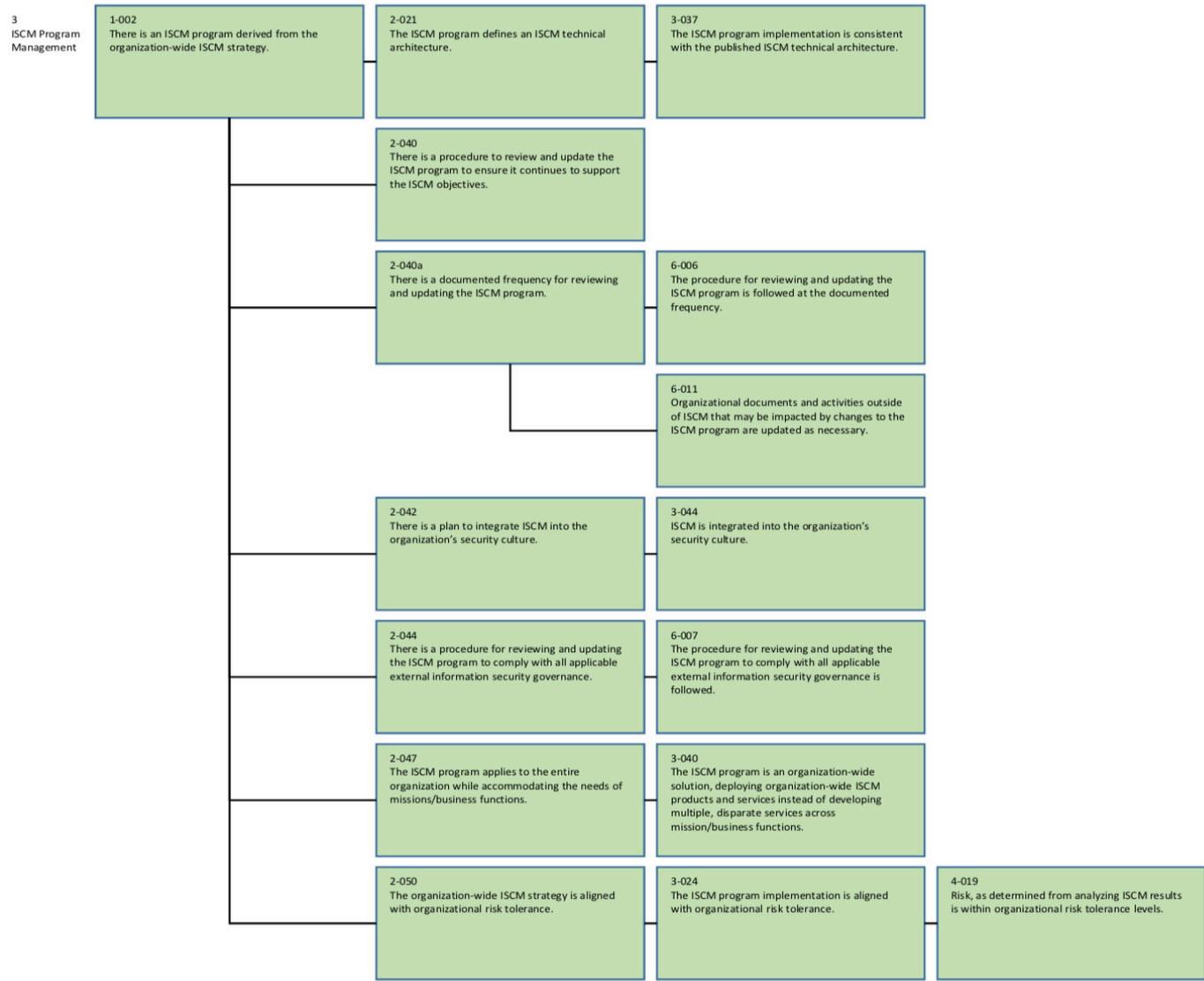


Figure 6 – ISCM Program Management Traceability Chain

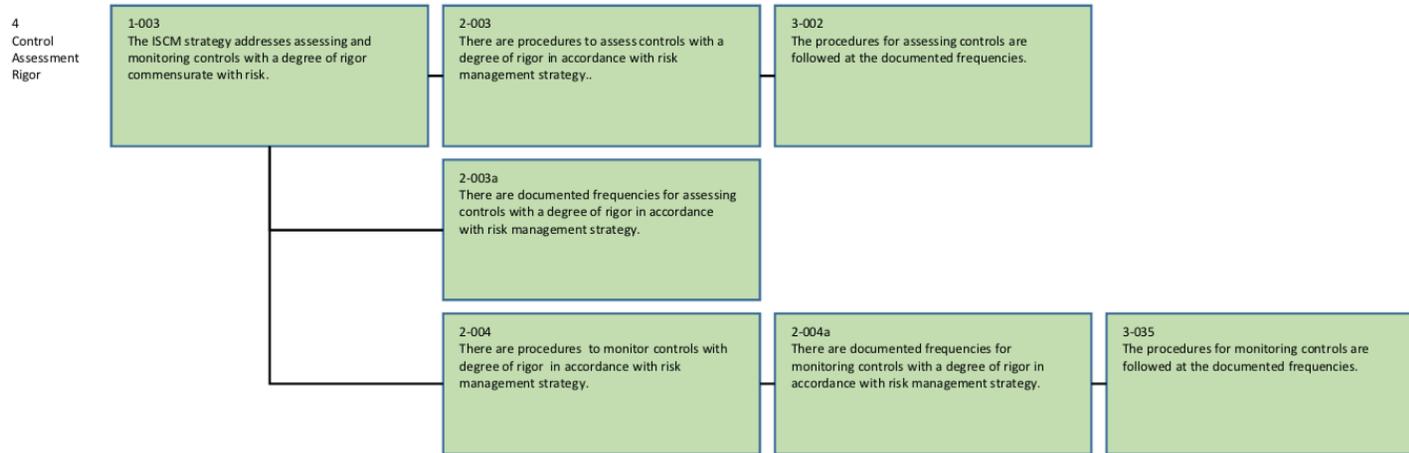


Figure 7 – Control Assessment Rigor Traceability Chain

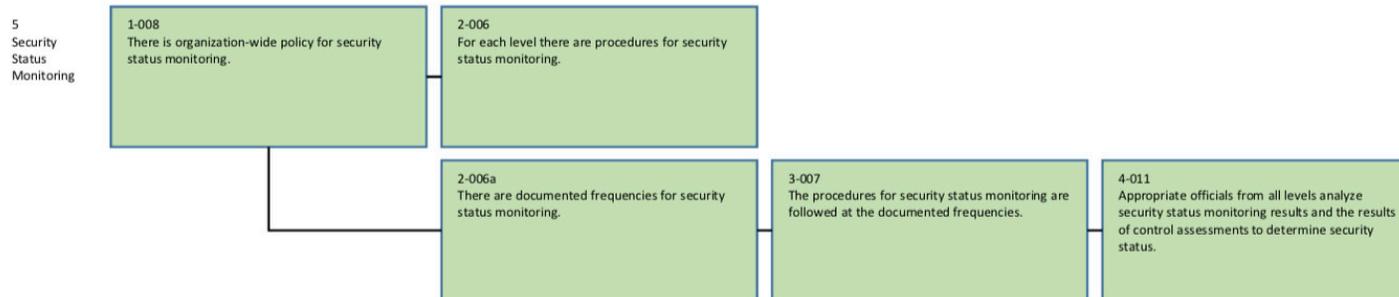


Figure 8 – Security Status Monitoring Traceability Chain

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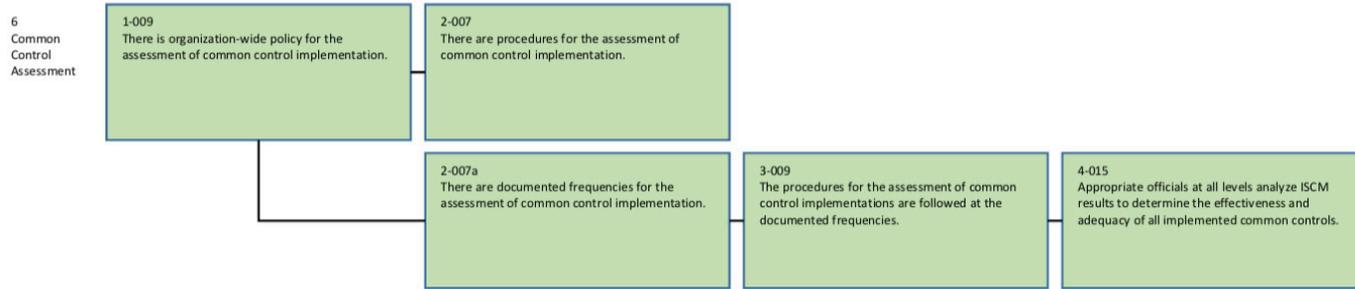


Figure 9 – Common Control Assessment Traceability Chain

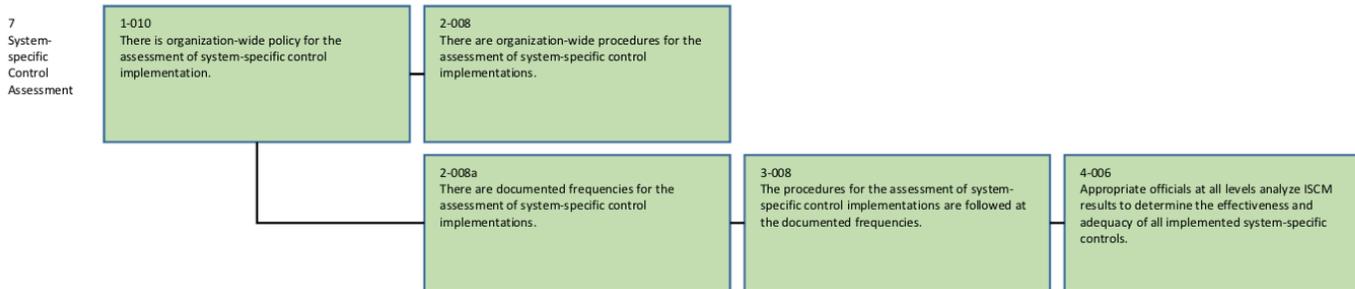


Figure 10 – System-specific Control Assessment Traceability Chain



Figure 11 – ISCM Results Included in Risk Assessment Traceability Chain

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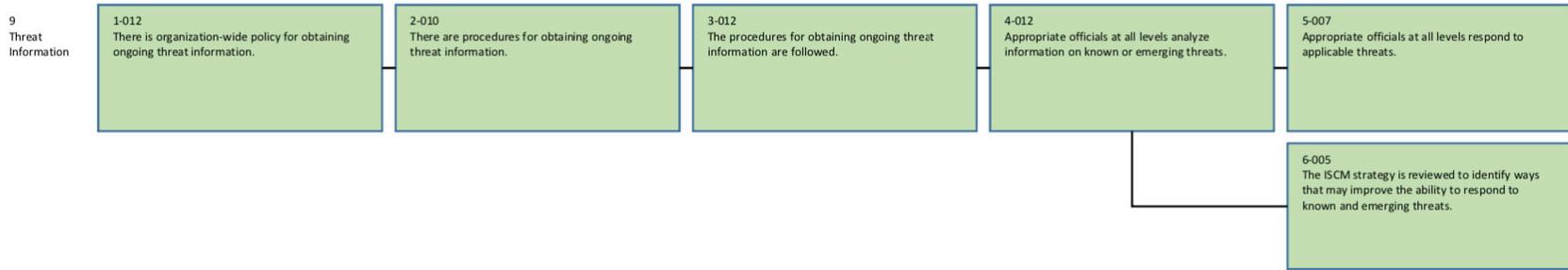


Figure 12 – Threat Information Traceability Chain

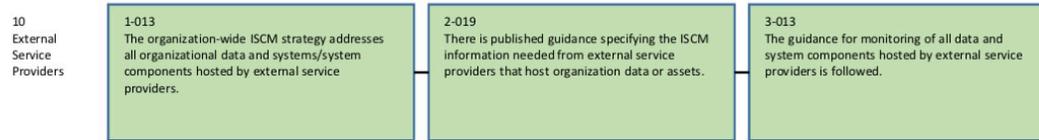


Figure 13 – External Service Providers Traceability Chain

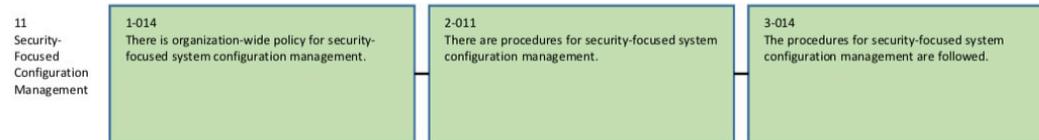


Figure 14 – Security-focused Configuration Management Traceability Chain

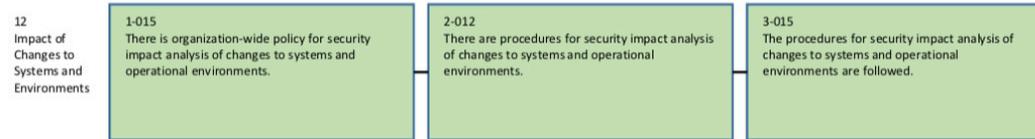
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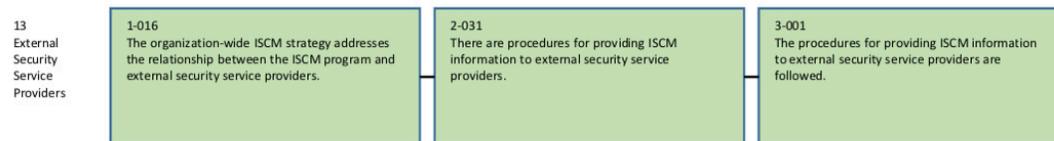
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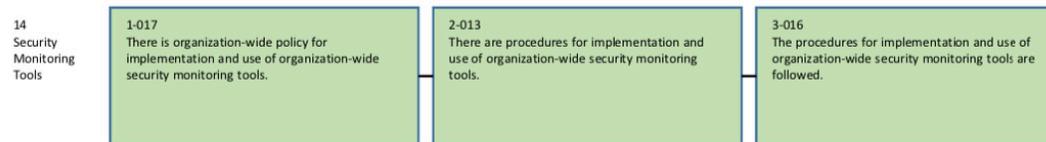
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Figure 15 – Impact of Changes to Systems and Environments Traceability Chain



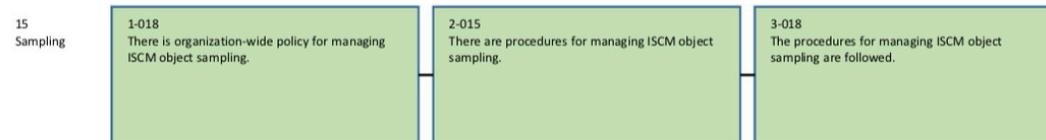
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Figure 16 – External Security Service Providers Traceability Chain



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Figure 17 – Security Monitoring Tools Traceability Chain



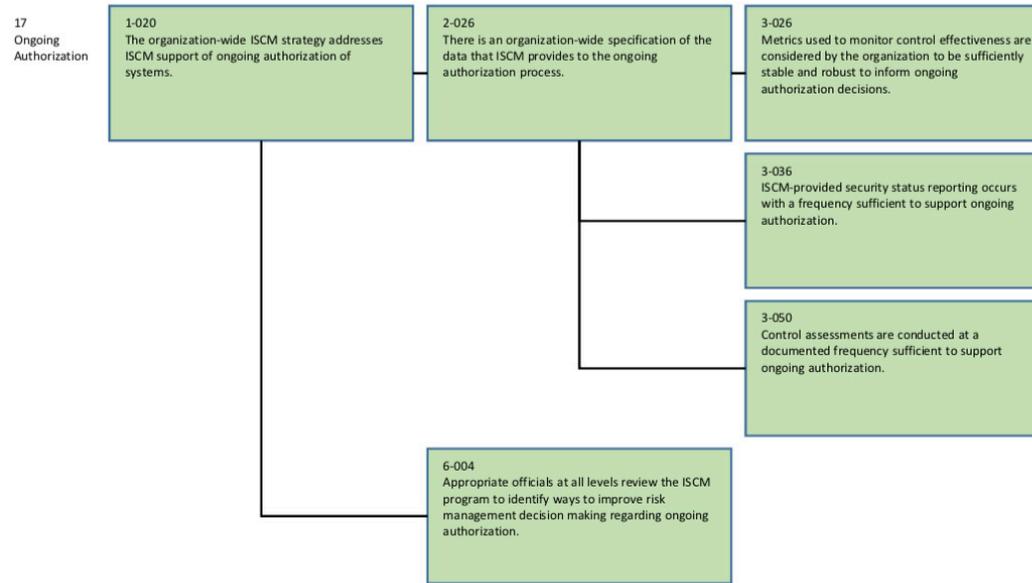
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Figure 18 – Sampling Traceability Chain



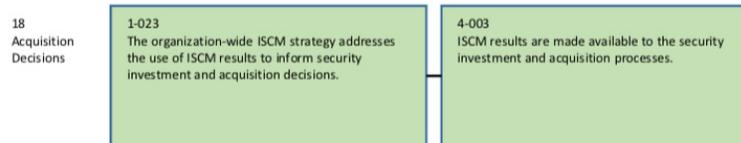
Figure 19 – Risk Response Traceability Chain

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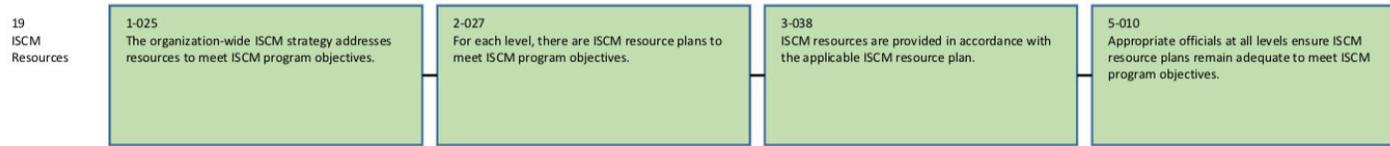
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Figure 20 – Ongoing Authorization Traceability Chain



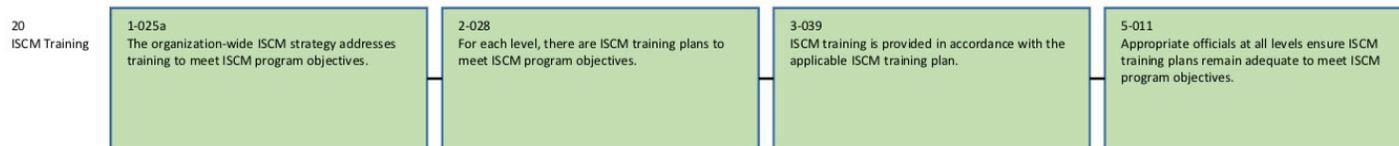
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Figure 21 – Acquisition Decisions Traceability Chain



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Figure 22 – ISCM Resources Traceability Chain



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Figure 23 – ISCM Training Traceability Chain

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Metrics



Figure 24 – Metrics Traceability Chain

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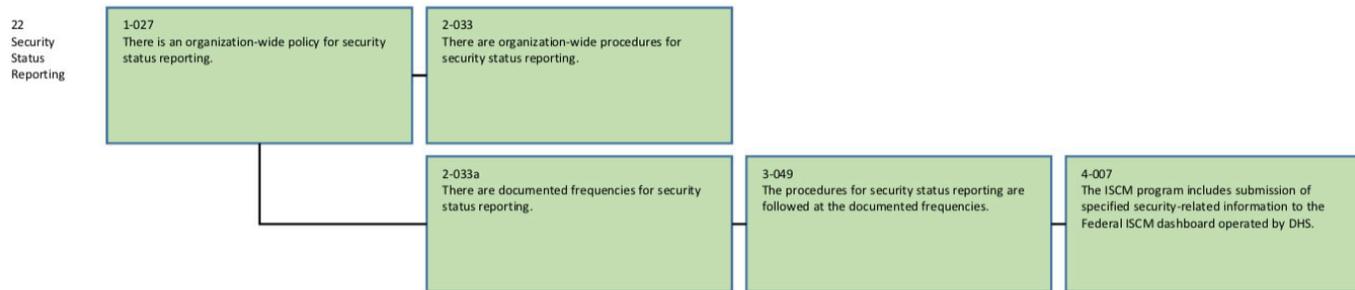


Figure 25 – Security Status Monitoring Traceability Chain

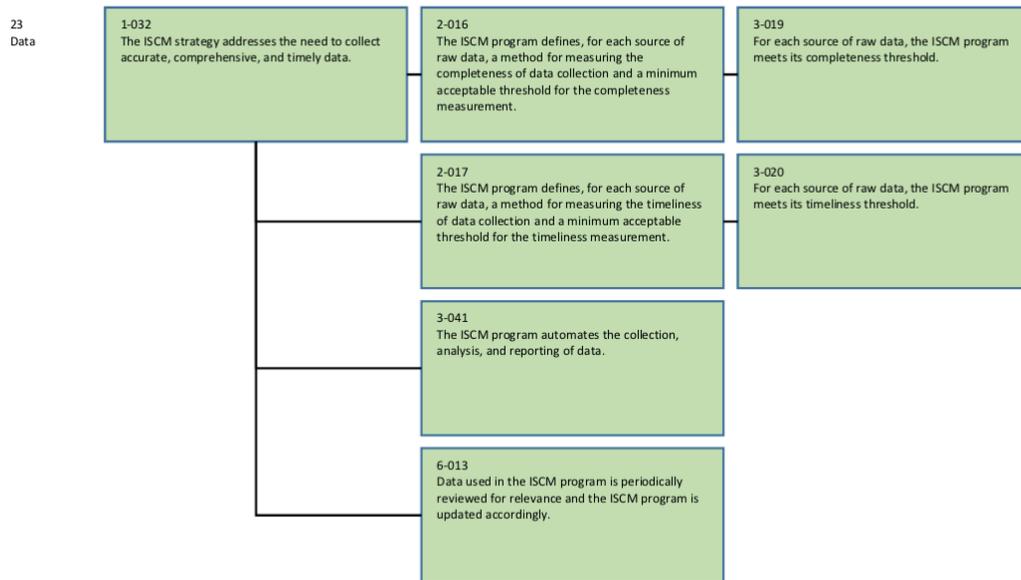


Figure 26 – Data Traceability Chain

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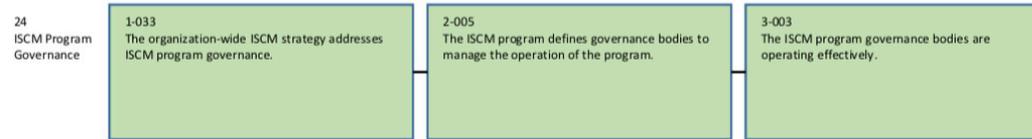


Figure 27 – ISCM Program Governance Traceability Chain

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